

City Council Introduction: Monday, June 7, 2004  
**Joint Public Hearing of the Lincoln City Council  
and Lancaster County Board of Commissioners:**  
**Tuesday, June 15, 2004, 4:00 p.m.**

Bill No. 04R-130

**FACTSHEET**

**TITLE:** COMPREHENSIVE PLAN AMENDMENT NO. 04004, by the Director of Planning, at the request of Public Works & Utilities, Parks and Recreation and the Pedestrian and Bicycle Advisory Committee, to update and amend the Trails and Bicycle Facilities Plan map in the 2025 Lincoln/Lancaster County Comprehensive Plan, by removing the proposed trail along Sun Valley Boulevard from north of "P" Street to Charleston Street (located just west of the completed parallel Salt Creek Levee Trail), adding a future trail segment crossing Highway 77 along Pioneers Boulevard, making several revisions to the trails plan, and updating the map to indicate completed projects.

**SPONSOR:** Planning Department

**BOARD/COMMITTEE:** Planning Commission  
Public Hearing: 05/19/04  
Administrative Action: 05/19/04

**RECOMMENDATION:** **Approval** (6-0: Carlson Marvin, Taylor, Carroll, Krieser and Bills-Strand voting 'yes'; Larson, Sunderman and Pearson absent).

**STAFF RECOMMENDATION:** Approval.

**FINDINGS OF FACT:**

1. The staff recommendation to **approve** this amendment is based upon the "Status/Description" and "Comprehensive Plan Implications" as set forth in the staff report on p.2-5.
2. Comments submitted by the Lower Platte South NRD and the Parks and Recreation Department are found on p.8-9.
3. The minutes of the Planning Commission are found on p.6.
4. There was no testimony in opposition.
5. On May 19, 2004, the Planning Commission agreed with the staff recommendation and voted 6-0 to recommend **approval**.

**FACTSHEET PREPARED BY:** Jean L. Walker

**DATE:** June 1, 2004

**REVIEWED BY:** \_\_\_\_\_

**DATE:** June 1, 2004

**REFERENCE NUMBER:** FS\CC\2004\CPA.04004

## 2004 COMPREHENSIVE PLAN ANNUAL REVIEW

Comprehensive Plan Amendment No. 04004

April 28, 2004

### Lincoln Area Current and Future Trails Network Plan Various Changes and Updates

Applicant	Location	Proposal
Public Works and Utilities, Parks and Recreation, and Pedestrian and Bicycle Advisory Committee	Various locations throughout the planning area	Amend the Trails & Bicycle Facilities Plan map to remove the proposed trail along Sun Valley Blvd. (just west of completed parallel Salt Creek Trail), add a future trail segment crossing Highway 77 along Pioneers Boulevard, make several minor revisions to the trails plan for the Lincoln area, and update the map for completed projects in the Bicycle and Trails element.
<b>Recommendation:</b> Approval		

Status/Description

The Public Works and Utilities Department, the Parks and Recreation Department, along with the Pedestrian and Bicycle Advisory Committee, support and have requested various updates and changes to the **Trails & Bicycle Facilities Plan** map in the Mobility and Transportation element of the Comprehensive Plan.

The following is a listing of the specific amendments proposed for the Trails & Bicycle Facilities Plan map:

- Completed Trail Segments:
  - ▶ Oak Lake Trail, Sun Valley Blvd. to Cornhusker Highway
  - ▶ Salt Creek Trail, “G” Street to Charleston Street Bridge
- Add to Trails Map
  - ▶ Along NW 56<sup>th</sup> Street, Holdrege Street to Adams Street
  - ▶ Along Holdrege Street, NW 48<sup>th</sup> Street to NW 56<sup>th</sup> Street
  - ▶ West “A” Street, SW 40<sup>th</sup> Street to SW 27<sup>th</sup> Street
  - ▶ SW 27<sup>th</sup> Street, West “A” Street to South Street
  - ▶ Western Entrance (off of Van Dorn Street) for the Pioneers Park Trails Connection (change to orange dotted-route location to be determined)
  - ▶ Pioneers Blvd. Tail Connection, Jamaica North Trail to Folsom Street Trail (to be determined orange dotted-route location)

- Delete from Trails Map
  - ▶ NW 48<sup>th</sup> Street, Holdrege Street to Adams Street
  - ▶ Adams Street, NW 48<sup>th</sup> Street to NW 56<sup>th</sup> Street
  - ▶ SW 32<sup>nd</sup> Street Connection, Van Dorn Street to SW 27<sup>th</sup> Street
  - ▶ Sun Valley Boulevard Trail, “P” Street to Charleston Street
- Add Existing Grade Separation Designations to Map
  - ▶ West “A” Street between Salt Creek and 4<sup>th</sup> Street
  - ▶ Salt Creek Levee Trail “existing grade separation” locations for the Trails Map need to include the locations at Van Dorn, “A” Street, “O” Street, BNSF, Line Drive, and Cornhusker Highway
- Add Potential Grade Separation Designation to Map
  - ▶ NW 56<sup>th</sup> Street at Adams Street
  - ▶ Pioneers Blvd./Highway 77 Grade Separation (to be determined orange triangle grade separation)

The trail facility along the Salt Creek Levee from “G” Street to the Charleston Street Bridge has been constructed and should now be shown as an existing trail segment in the Comprehensive Plan. Also completed is the Oak Lake Trail from Sun Valley Boulevard to Cornhusker Highway. Because of the completed trail segment along the Salt Creek corridor, it has been determined that the planned trail facility along Sun Valley Boulevard from “P” Street north to Charleston Street is no longer necessary to meet the goals of the Comprehensive Plan since it duplicates the now existing Salt Creek Trail. Thus this segment of trail along Sun Valley Boulevard is proposed to be removed as part of this amendment.

A new trail facility is proposed to be added to the trails map as part of this amendment along Pioneers Boulevard from the planned Jamaica North Trail west to Folsom Street. This new alignment will include a grade separated trail facility over Highway 77 as part of a future interchange project at Pioneers and Highway 77. This additional connection is necessary because the current planned trail crossing of Highway 77 from the east running along Old Cheney Road may not be feasible in the future. As part of the future Nebraska Department of Roads Highway 77/West Beltway improvement project, the intersection of Old Cheney and Highway 77 may be removed with potentially no grade separation provided for Old Cheney Road, thus eliminating the possibility of a future trail crossing of Highway 77 along Old Cheney. With the Department of Roads agreeing to include a trail facility in the future plans of the interchange at Pioneers Boulevard and Highway 77, it is prudent to indicate in the Comprehensive Plan such a facility along Pioneers Boulevard.

A new alignment is proposed for a trail along West Holdrege and NW 56<sup>th</sup> Street as part of this amendment. The current trail facility alignment in this area runs north along NW 48<sup>th</sup> Street from West Holdrege to West Adams Street, and then west along West Adams to NW 56<sup>th</sup> Street. This current alignment is proposed to be removed from the map in lieu of the new alignment. The new proposed alignment extends the planned trail along West Holdrege Street west from NW 48<sup>th</sup> Street to NW 56<sup>th</sup> Street, and then runs north along NW 56<sup>th</sup> Street to West Adams Street, at which point a connection may be made to the planned future trail to the north. This realignment will provide a more continuous trail facility running north and south along NW 56<sup>th</sup> Street from West Holdrege to north of West Adams. The realignment will also provide a better opportunity to obtain the necessary right-to-way for this facility along NW 56<sup>th</sup> Street rather than NW 48<sup>th</sup> Street where most development is already in place. Also, a new school is being considered by Lincoln Public Schools in the Arnold Heights vicinity that could be served by this trail.

A proposed grade separation is also included in this amendment at the NW 56<sup>th</sup> and West Adams Street location. This facility, which if built will be aided by existing grades and will take advantage of existing creek topography, will provide a connection to the north along a planned trail corridor as well as provide in the near term a crossing for children south of West Adams attending Arnold Elementary School north of West Adams.

Another proposed realignment is in the area of West “A” Street and SW 27<sup>th</sup> Street. The current alignment of this trail facility runs from SW 32<sup>nd</sup> Street at Van Dorn north and east to SW 27<sup>th</sup> Street at South Street. This alignment is proposed to be removed from the map in lieu of the new alignment. The new proposed alignment extends the planned trail north on SW 27<sup>th</sup> Street from South Street to West “A” Street, and then runs west along West “A” Street from SW 27<sup>th</sup> Street to SW 40<sup>th</sup> Street, at which point a connection is made to the planned future trail along SW 40<sup>th</sup> Street. This realignment is necessary due to changes in the development plans around the existing trail alignment that will make acquisition of the necessary right-of-way difficult. Also, by aligning the future trail along the existing arterial roadways such as NW 27<sup>th</sup> Street and West “A” Street, it is believed that right-of-way acquisition and ultimate construction of a trail to serve this area will be more feasible.

There is a need to show the West Van Dorn Street/Pioneers Park trails connection in the orange dotted “route location to be determined” format because the exact trail access point into Pioneers Park is not finalized. Thus the future trail along West Van Dorn Street and then running south into Pioneers Park should be shown on the trails map in the orange dotted form.

Other proposed changes to the Trails & Bicycle Facilities Plan map include showing existing grade separations at various locations including an existing grade separated facility on West “A” Street between Salt Creek and 4<sup>th</sup> Street. Also included are existing grade separations along the Salt Creek Levee Trail at Van Dorn, “A” Street, “O” Street, BNSF, Line Drive, and Cornhusker Highway.

### *Comprehensive Plan Implications*

The proposed amendments are guided by the primary goals of having a pedestrian/bicycle trail system that is within one mile of all residences in the city and to provide a safer, more efficient pedestrian and trails system that may encourage more people to consider walking or cycling as viable transportation modes. Without these proposed changes, the planned trail system may not contain a vital link over Highway 77 in the southwest area of the city if improvements to Highway 77 are constructed without a grade separation for Old Cheney Road. Also, necessary relocations of alignments are needed due to development implications. This amendment will also update the Comprehensive Plan to show up-to-date information related to the existing and constructed trail system. Related to identifying the newly constructed trail along the Salt Creek Levee is a proposed change that removes the future trail designation along Sun Valley Boulevard with the now existing Salt Creek Trail providing trail facilities in that area. The Pedestrian and Bicycle Advisory Committee supports this amendment.

A map change to the Trails & Bicycle Facilities Plan map on page F 95 of the Mobility and Transportation element of the Comprehensive Plan is required for this amendment. A map is attached to this report to indicate the map changes necessary.

## Conclusion

Amend the Comprehensive Plan as follows:

1. Amend the Trails & Bicycle Facilities Plan map on page F 95 to indicate the following completed projects including trail segments and grade separations:
  - Oak Lake Trail, Sun Valley Blvd. to Cornhusker Highway
  - Salt Creek Trail, “G” Street to Charleston Street Bridge
  - Grade Separation at West “A” Street between Salt Creek and 4<sup>th</sup> Street
  - Salt Creek Levee Trail “existing grade separation” locations at Van Dorn, “A” Street, “O” Street, BNSF, Line Drive, and Cornhusker Highway
  
2. Amend the Trails & Bicycle Facilities Plan map on page F 95 to indicate the following additions to the trail system:
  - Along NW 56<sup>th</sup> Street, Holdrege Street to Adams Street
  - Along Holdrege Street, NW 48<sup>th</sup> Street to NW 56<sup>th</sup> Street
  - West “A” Street, SW 40<sup>th</sup> Street to SW 27<sup>th</sup> Street
  - SW 27<sup>th</sup> Street, West “A” Street to South Street
  - Van Dorn Street/Pioneers Park Trails Connection (change to orange dotted-route location to be determined)
  - Pioneers Blvd. Tail Connection, Jamaica North Trail to Folsom Street Trail (to be determined orange dotted-route location)
  
3. Amend the Trails & Bicycle Facilities Plan map on page F 95 to indicate the following deletions from the trails system:
  - NW 48<sup>th</sup> Street, Holdrege Street to Adams Street
  - Adams Street, NW 48<sup>th</sup> Street to NW 56<sup>th</sup> Street
  - SW 32<sup>nd</sup> Street Connection, Van Dorn Street to SW 27<sup>th</sup> Street
  - Sun Valley Boulevard Trail, “P” Street to Charleston Street
  
4. Amend the Trails & Bicycle Facilities Plan map on page F 95 to indicate the following addition of a proposed grade separation to the trail system:
  - NW 56<sup>th</sup> Street at Adams Street
  - Pioneers Blvd./Highway 77 Grade Separation (to be determined orange triangle grade separation)

Prepared By:

David Cary, 441-6364, [dcary@ci.lincoln.ne.us](mailto:dcary@ci.lincoln.ne.us)

April 20, 2004

# COMPREHENSIVE PLAN AMENDMENT NO. 04004

## **PUBLIC HEARING BEFORE PLANNING COMMISSION:**

May 19, 2004

Members present: Carlson, Marvin, Taylor, Carroll, Krieser and Bills-Strand; Larson, Sunderman and Pearson absent.

Staff recommendation: Approval.

### Proponents

**1. Mike Brienzo of Public Works & Utilities** presented the proposed amendment to make several adjustments to the trails plan. The city is looking to take advantage of a couple new alignments. One is the realignment along N.W. 56<sup>th</sup> Street from Holdrege to Adams. The other realignment would be on "A" Street as it connects with Coddington. A trail segment has been added on Pioneers Boulevard as it crosses US Hwy 77. The purpose is to make sure that if the interchange is put into place, there is a pedestrian facility included with that project. The Sun Valley Boulevard trail is being removed since that is a duplication of the Salt Creek Levee Trail. Transportation enhancement funds were used for the Salt Creek Levee Trail and it functions to serve that area.

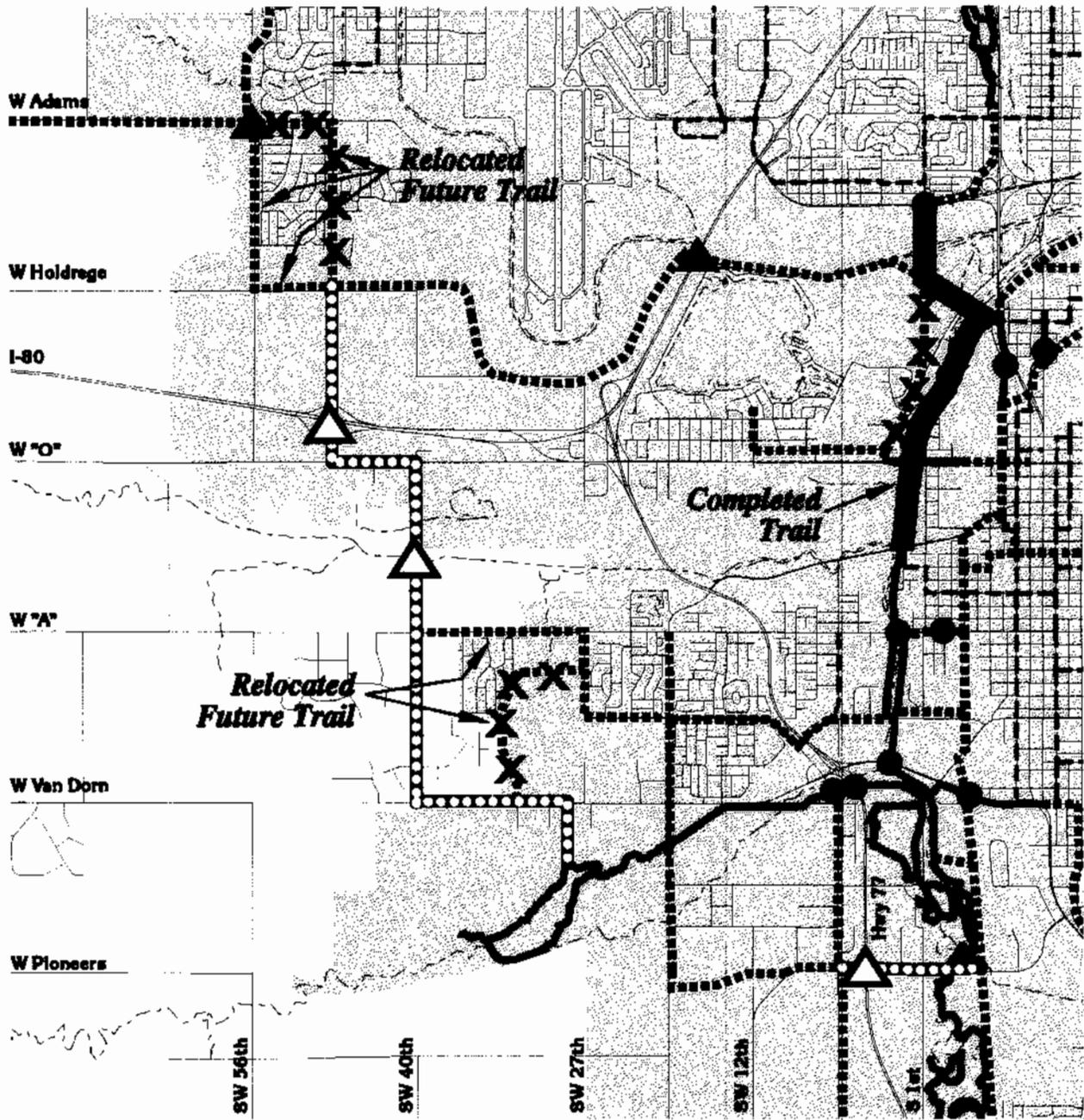
Carlson clarified that we aren't exactly deleting four trails but just getting better and different alignments. Brienzo concurred.

There was no testimony in opposition.

## **ADMINISTRATIVE ACTION BY PLANNING COMMISSION:**

May 19, 2004

Taylor moved approval, seconded by Carroll and carried 6-0: Carlson, Marvin, Taylor, Carroll, Krieser and Bills-Strand voting 'yes'; Larson, Sunderman and Pearson absent.



# Current & Future Trails

## Proposed Amendment # 4

-  Future Service Limit
-  Current Trails
-  Future Trails
-  On-Street Routes
-  Trail Location or Bike Route to be Determined
-  Removed from Future Trails Map
-  Existing Grade Separation
-  Potential Grade Separation
-  Completed Trail Segment



007

LOWER PLATTE SOUTH  
NATURAL RESOURCES DISTRICT



3125 Porta St., Box 835B1, Lincoln NE 68501-3581  
(402) 476-2729 • FAX (402) 476-6454  
www.lpsnrd.org

## Memorandum

Date: February 27, 2004  
To: Lincoln-Lancaster County Planning Department  
From: Glenn D. Johnson, General Manager *GJ*  
Subject: Comments on Proposed 2004 Comprehensive Plan Amendments

The following are comments from the Lower Platte South Natural Resources District Staff on the draft proposed comprehensive plan amendments for 2004 Comprehensive Plan Annual Review.

 Number 04004. Trails Network Plan. Our comment on this would be to correct the spelling in the listing of grade separations for the Salt Creek Levee and to add Parkway West as an additional underpass.

Number 04009. South 134<sup>th</sup> and A. We note that the MoPac East Trail abuts the north line of this parcel proposed for land use designation change. Any planned crossing or connections to the trail will require special permits from the District.

Number 04010. South 66<sup>th</sup> and Highway 2. We agree with the analysis described in their letter concerning stormwater. The proposed roadway through this property connecting Highway 2 to South 66<sup>th</sup> would have significant floodplain impacts between South 56<sup>th</sup> Street and the BNSF Railroad and would involve dedicated park and open space property.

Number 04012. North 84<sup>th</sup> and Adams Street. The Hall and Perry properties included in this application have significant areas within the Stevens Creek floodplain and floodway. The Natural Resources District's Stevens Creek Plan shows acquisition by the District of permanent floodplain easements over the entire 100-year Floodplain between the Murdock Trail and the MoPac East Trail, which includes these properties.

Number 04014. NW 70<sup>th</sup> and West Superior. The Natural Resources District, in cooperation with Lancaster County, has designed a flood control dam to be constructed on NW 70<sup>th</sup> Street with the roadway crossing the top of the dam. The project is ready to be constructed, however the City has requested that the structure be redesigned to future urban standards. The land use designation of the property is pertinent to the design of this project.

We would be happy to respond further to any of these comments.

GDI/bb

Enclosure

pc: file

008

# Memorandum

April 7, 2004

TO: Steve Henrichsen, Planning

FR: Lynn Johnson, Parks and Recreation *Lynn Johnson*

RE: Review of Proposed 2004 Comprehensive Plan Amendments

The purpose of this memo to provide comments on behalf of the Parks and Recreation Department regarding proposed amendments to the Comprehensive Plan associated with the 2004 annual review.

~~Number 04003 We endorse the request of Lincoln Public Schools to include an Executive Summary of the MGT of America, Inc. Study along with additional master planning information in the Lincoln/Lancaster County Comprehensive Plan. This would assist in ongoing efforts toward coordinated planning for community facilities and infrastructure.~~

 Number 04004 We endorse the proposed revisions to the Lincoln Area Current and Future Trails Network Map. In addition, we recommend that the future trail depicted along Sun Valley Boulevard between 'O' Street and Charleston Street be deleted as it duplicates the recently completed trail along the Salt Creek levee in the same area.

~~Number 04005 We recommend that:~~

- ~~- the corridor study at 98th and Highway 2 include a grade separated trail crossing over Highway 2, as identified on the Trails Network Plan;~~
- ~~- the corridor study of 56 and Highway 2 include consideration of a trail connection between the Highway 2 Trail, the Old Cheney Road Trail, and the Beal Slough Trail; and~~
- ~~- the corridor study at 13th and Highway 2 include consideration of a trail connection and westerly extension of the Highway 2 Trail.~~

Number 04009 The proposed acreage density (i.e., one dwelling unit per three acres) does not trigger the need for a neighborhood park in this area.

Number 04010 The proposed roadway connection to South 56th Street crosses a piece of publicly owned property dedicated to the City as "park/open space". It is recommended that the City Attorney be consulted to determine the legality of extending a road through this property. We have determined that the property is not needed for active recreation (e.g., neighborhood park), and is most suitable as open space along Beal Slough.

Number 04011 There is not a neighborhood park within walking distance (i.e., approximately 1/2 mile) of the area proposed for urban residential