

The *City of Lincoln FY17 Annual Action Plan: One Year Use of Funds for HUD Entitlement Programs* is available for public review and comment for 30 days beginning May 19, 2017 and ending June 19, 2017. All interested parties are also invited to comment at a public information meeting in the Urban Development Department, 555 S. 10<sup>th</sup> St., Room 206, Lincoln, Nebraska 68508 from noon to 1:00 on June 5<sup>th</sup>. A public hearing will also be held by the Lincoln City Council at 5:30 p.m. on June 26<sup>th</sup> at Council Chambers, 555 S. 10<sup>th</sup>. Comments are also welcome via e-mail to [urbandev@lincoln.ne.gov](mailto:urbandev@lincoln.ne.gov) or in writing to David Landis, Director, Urban Development Department, at the address above.

The *Annual Action Plan* includes projects to be implemented in the 5th year of the *Five-Year Strategic Plan* period that started September 1, 2013 and ends August 31, 2018. The *Five-Year Strategic Plan* is a unified, comprehensive vision for community development in Lincoln, Nebraska. It serves as a tool to coordinate economic, physical, environmental, community, and human development activities for five years. The *Annual Action Plan* includes projects planned to meet the goals identified in the *Strategic Plan* for the next fiscal year, beginning September 1, 2017.

These plans are required by the U.S. Department of Housing and Urban Development (HUD) because the City receives funding through HUD's Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) programs. The CDBG and HOME programs have three major statutory goals: provide decent housing, a suitable living environment, and expanded economic opportunities, all primarily for low- and moderate-income persons. The ESG program provides funds to homelessness service providers.

The *FY17 Annual Action Plan* is a work in progress. For more information or to obtain the most current working draft, contact Wynn Hjermstad, Community Development Manager, at 402-441-8211 or [whjermstad@lincoln.ne.gov](mailto:whjermstad@lincoln.ne.gov).

**DRAFT**



# **Annual Action Plan: FY 2017**

## **One Year Use of Funds for HUD Entitlement Programs**

Submitted by:

City of Lincoln / Urban Development Department  
555 S. 10th Street, Suite 205  
Lincoln, NE 68508

Chris Beutler, Mayor

## Executive Summary

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

As part of the *Five-Year Strategic Plan*, Lincoln's *Annual Action Plan* provides a unified, comprehensive vision for community development for the 2016-17 Fiscal Year (September 1, 2017, through August 31, 2018). The Annual Action Plan specifically addresses the use of funds received from the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) funds. The *Annual Action Plan* describes actions that will take place in the next year to accomplish the goals identified in the *Five-Year Strategic Plan*. This Action Plan represents the fifth year of the five-year strategic planning period.

The goals of the Annual Action Plan are based on the three major statutory goals for HUD's Community Planning and Development Programs: provide decent housing, a suitable living environment, and expanded economic opportunities, all primarily for low- and moderate-income persons.

The lead agency for Lincoln's community development activities is the City's Urban Development Department. Other agencies responsible for administering the programs outlined in the Annual Action Plan include NeighborWorks®Lincoln, the Lincoln Housing Authority, the League of Human Dignity, Habitat for Humanity, Community Crops, and the Homeless Coalition/Lincoln Continuum of Care (CoC).

#### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Please reference the summary tables in AP-20 and AP-38

#### 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Overall, the City of Lincoln has met the goals identified in the current and past Strategic Plans. As often happens with plans, some projects or programs were completed ahead of schedule and others fell behind schedule.

To better accomplish the overall goals, the City, with HUD's approval, designated a Neighborhood Revitalization Strategy Area or NRSA. Because the needs in the NRSA area are high, that is where strategies to reduce poverty and promote economic integration have been, and continue to be, focused.

UDD continues to use GIS tools on an ongoing basis - applied to Census and locally-generated data - to analyze changes at the city and neighborhood levels and to help evaluate and improve performance. In addition, on-going public and agency input reaffirms that the goals identified in the Strategic Plan and projects in the Action Plan continue to address identified needs.

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

The City of Lincoln has a *Resident's Participation Plan* that details the public involvement process. The Plan is available at [www.lincoln.ne.gov](http://www.lincoln.ne.gov), keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood associations, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

Public information about CDBG, HOME, and ESG funded programs is provided by mail, email, newspaper announcement/advertisement, and through the City's Web page. This includes a quarterly newsletter, housing program brochures (in English, Spanish, Vietnamese, and Arabic), housing application forms, open houses, and public hearings. Staff also attend community meetings, events, and festivals to obtain input throughout the year. A wide range of published materials is available on the City's Website. These include federally mandated plans, the Resident Participation Guide, guidelines and applications for housing programs, focus area and redevelopment area plans, and neighborhood association support materials.

The Mayor's Neighborhood Roundtable serves a broader, more structured role as a forum at which neighborhood organizations present concerns and learn about community resources. The opportunity to provide input into the FY 17 Action Plan was announced at the June 12, 2017, Roundtable meeting. The meeting was attended by xx people representing xx different neighborhood associations. In addition, a public information meeting was held June 5, 2017, at the Urban Development Department and the draft plan was posted on the City's website. Public notice of the meeting was published in the local newspaper, the *Lincoln Journal Star*, on May 18, 2017, which also announced the beginning of the 30 day comment period beginning May 19 and ending June 19, 2017. A public hearing on the Action Plan was held by the Lincoln City Council on June 26th where it was unanimously approved.

#### **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Pending

#### **6. Summary of comments or views not accepted and the reasons for not accepting them**

Pending

## **7. Summary**

The Application for Federal Assistance, Form 424, for each federal program is attached, along with the required Certifications.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
CDBG Administrator	David Landis	The City of Lincoln: Urban Development Department	
HOME Administrator	David Landis	The City of Lincoln: Urban Development Department	
ESG Administrator	David Landis	The City of Lincoln: Urban Development Department	

**Table 1 – Responsible Agencies**

**Narrative (optional)**

**Consolidated Plan Public Contact Information**

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

The City of Lincoln has a Resident Participation Plan that details the public involvement process. The Plan is available at [www.lincoln.ne.gov](http://www.lincoln.ne.gov), keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood associations, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

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### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

In the process of developing the FY13-17 Consolidated Plan, the City provided opportunities (i.e. surveys, direct access) for representatives of a variety of agencies to gather to discuss issues, problems, and solutions. These opportunities take place at focus group meetings, online, organizational meetings and at public hearings. Focus group meetings often have a general framework, a topic, but can lead where ever the participants want it to go. At these meeting, some coordination occurs, or begins to occur, during the scheduled time and place of the meeting. Often groups of people continue a discussion following the meeting and sometimes plans are made to meet again should that need arise. The City can remain involved in the discussion, it will even facilitate another meeting if that should be helpful, or it can simply participate.

In a more general way recognition of the need for coordination among agencies and ourselves is something to which the City stays tuned. From our perspective, the development of new programs or recent regulatory requirements that involve sub-grantees, CHDOs and other entities may prompt the need to gather to discuss/coordinate how the new program or policy will work. When federal or local

funds are involved for housing and community development in Lincoln, we consider the facilitation and coordination a primary responsibility.

Finally, The U.S. Department of Housing and Urban Development (HUD) published a Final Rule at 24 CFR Part 5 concerning the grantee's obligation to Affirmatively Further Fair Housing. We will be using the current analysis of impediments (AI), as we undertake a joint Assessment of Fair Housing with the Lincoln Housing Authority (LHA). This analysis will be submitted to HUD for their review in October 2017.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

An Urban Development Staff member serves on Lincoln's CoC Executive Committee and also leads the development of the annual CoC Application to HUD. In addition, the Urban Development Department administers \$521,742.24 in Nebraska Homeless Assistance Program funds in the City of Lincoln. These efforts include close collaboration between Urban Development and Lincoln's CoC through monthly meetings and subcommittee work. In these roles, Urban Development staff aid the CoC in the identification and development of strategies aimed at homeless needs, and assist with grants to homeless service providers to carry out these goals. Please refer to the FY 2016 CoC Application, and the ESG-NHAP Standards via keyword: HOMELESS at [lincoln.ne.gov](http://lincoln.ne.gov), for details on specific goals and objectives.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

Urban Development works closely with Lincoln's CoC, and the CoC Executive Committee, to develop a formal set of performance standards and benchmarks for ESG activities. These standards can be found at [lincoln.ne.gov](http://lincoln.ne.gov), keyword: HOMELESS. In addition, Lincoln's CoC has a Governance Charter with the HMIS lead agency (University of Nebraska Center for Children, Families, and the Law) that outlines formal policy and procedures for the operation and administration of HMIS.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**



**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	Affordable Housing Initiative
	<b>Agency/Group/Organization Type</b>	Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
2	<b>Agency/Group/Organization</b>	NEIGHBORWORKS LINCOLN
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
3	<b>Agency/Group/Organization</b>	LEAGUE OF HUMAN DIGNITY, INC
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education Services-Employment Service-Fair Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

4	<b>Agency/Group/Organization</b>	HABITAT FOR HUMANITY
	<b>Agency/Group/Organization Type</b>	Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
5	<b>Agency/Group/Organization</b>	Lincoln Housing Authority
	<b>Agency/Group/Organization Type</b>	Housing PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
6	<b>Agency/Group/Organization</b>	Community CROPS
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
7	<b>Agency/Group/Organization</b>	Lincoln Neighborhood/Homeowner Associations
	<b>Agency/Group/Organization Type</b>	Civic Leaders Neighborhood Organization

	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY17
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	

**Identify any Agency Types not consulted and provide rationale for not consulting**

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	City of Lincoln: Urban Development Department	The plans and goals are consistent across all plans

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

## **AP-12 Participation – 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

Although governments can sometimes feel like “them” rather than “us,” our democracy is founded on the idea of citizen participation in shaping government and holding it accountable. The inscription “The salvation of the state is watchfulness in the citizen” is carved above an entrance of Nebraska’s state capitol building, and it serves as a beacon for public involvement in policymaking. Inundated with information, citizens can often feel overwhelmed or become apathetic about important policy issues. It can be difficult to involve the public in meaningful dialogue on policy matters.

The City of Lincoln has a Resident Participation Plan that details the public involvement process. The Plan is available at [www.lincoln.gov](http://www.lincoln.gov), keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood association, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Public Meeting	Non-targeted/broad community	The opportunity to provide input into the FY 17 Action Plan was announced on the June 12th, 2017 Roundtable meeting. The meeting was attended by xx people representing xx different neighborhood associations.	N/A	N/A	
2	Public Meeting	Non-targeted/broad community	A public information meeting was held June 5th, 2017 at the Urban Development Department and the draft plan was posted on the City website.	N/A	N/A	
3	Public Radio - KZUM	Non-targeted/broad community	The FY 17 draft action plan was reviewed on 'Our Street' (89.3 FM) On May 29th from 6:00 - 6:30 PM	N/A	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Newspaper Ad	Non-targeted/broad community	Public notice of the meeting was published in the local newspaper, the Lincoln Journal Star, on May 18, 2017 which also announced the beginning of the 30 day comment period beginning May 19 and ending June 19, 2017.	N/A	N/A	
5	Public Meeting	Non-targeted/broad community	A public hearing on the Action Plan was held by the Lincoln City Council on June 27th where it was XXX	N/A	N/A	

**Table 4 – Citizen Participation Outreach**



## Expected Resources

### AP-15 Expected Resources – 91.220(c) (1, 2)

#### Introduction

The City of Lincoln receives funding from three Federal grant programs, Community Development Block Grant, HOME Investment Partnership Program and Emergency Solutions Grant Program. These three grant programs combined will bring \$2,676,772 into Lincoln to support affordable housing, homelessness and community development. CDBG and HOME program income bring \$955,586 in additional funding for a total of \$3,632,358 for the fifth year of the Consolidated Plan.

#### Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,701,414	505,586	0	2,207,000	0	CDBG funds utilized in LMI neighborhoods and the NRSA will leverage other federal, local and private funds



Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	835,102	450,000	0	1,285,102	0	Evaluation criteria for funding HOME places heavy emphasis on financial capacity and ability to secure other funding. Match requirements will be met by donated labor, construction materials, cash and bond financing

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 5				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	144,736	0	0	144,736	0	All organizations applying for ESG funds must provide a 100% match of the funds they are seeking.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

HOME funds will be used for Habitat for Humanity to purchase buildable lots. The materials and labor for construction of the house will be donated. The 25% match requirement for the HOME funds will be exceeded. The First Home Program will use HOME funds for down payment and “gap” financing for low- and moderate-income buyers purchasing new and existing houses. The assistance of non-federal funds to make new construction affordable and the HOME funds to assist the buyer in the purchase will make it possible for the buyers to obtain their first mortgage from a private lender.

The Housing Development Loan Program will use HOME funds for Phase II of the Antelope Square project that will leverage private, State and Federal Home Loan Bank funds.

CDBG funds for public facility improvements leverage funds from other City departments including Public Works & Utilities and Parks & Recreation. In most cases, CDBG provides only a portion of funds needed for infrastructure projects.

Homeless service providers use ESG funds, in conjunction with additional local (United Way, JBC), State (Homeless Shelter Assistance Trust Funds), and Federal funding to provide a wide array of homeless services. Traditionally, the vast majority of ESG recipients use state Homeless Shelter Assistance Trust Funds for a match.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City of Lincoln purchased 3275 Hitchcock which will be demolished and new construction built for a low-moderate income first-time homebuyer.

**Discussion**

This Consolidated Plan cannot achieve the goals identified using only the three federal entitlement programs. Other federal, state and local public funds must be included. While some project/actions may include primarily public funds, public funds alone would also be insufficient to achieve the goals of this Plan and private funds from individuals, non-profit organizations and private organizations will be needed.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Chronic Homeless	2013	2017	Homeless	City-wide Program Area	Homelessness	ESG: \$18,123	Housing for Homeless added: 13 Household Housing Unit
2	Permanent Housing	2013	2017	Homeless	City-wide Program Area	Homelessness	ESG: \$18,123	Other: 80 Other
3	Transitional Housing	2013	2017	Homeless	City-wide Program Area	Homelessness	HOME: \$22,582 ESG: \$18,123	Tenant-based rental assistance / Rapid Rehousing: 45 Households Assisted Other: 80 Other
4	Employment - Homeless	2013	2017	Homeless	City-wide Program Area	Homelessness	ESG: \$18,123	Other: 25 Other
5	Mainstream Benefits	2013	2017	Homeless	City-wide Program Area	Homelessness	ESG: \$18,123	Other: 65 Other
6	Homeless	2013	2017	Homeless	City-wide Program Area	Homelessness	ESG: \$54,119	Public service activities other than Low/Moderate Income Housing Benefit: 3000 Persons Assisted Other: 95 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Increase Neighborhood Livability	2013	2017	Non-Housing Community Development	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) South Capitol Low- and Moderate-Income Area Clinton Impact Area Antelope Valley Area	Neighborhood Revitalization	CDBG: \$220,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1140 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 37697 Persons Assisted
8	Increase Food Security	2013	2017	Non-Housing Community Development	City-wide Program Area	Neighborhood Revitalization	CDBG: \$25,000	Public service activities other than Low/Moderate Income Housing Benefit: 60 Persons Assisted
9	Employment - Low Income	2013	2017	Non-Housing Community Development	City-wide Program Area	Neighborhood Revitalization		Public service activities other than Low/Moderate Income Housing Benefit: 0 Persons Assisted
10	Rehabilitate owner-occupied housing units	2013	2017	Affordable Housing	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) Low- and Moderate-Income Area City-wide Program Area	Affordable Housing	CDBG: \$1,521,082	Homeowner Housing Rehabilitated: 77 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
11	Direct Financial Assistance	2013	2017	Affordable Housing	City-wide Program Area	Affordable Housing	CDBG: \$40,742 HOME: \$536,485	Public service activities for Low/Moderate Income Housing Benefit: 100 Households Assisted Direct Financial Assistance to Homebuyers: 50 Households Assisted
12	Increase Housing Stock	2013	2017	Affordable Housing	City-wide Program Area	Affordable Housing	HOME: \$610,871	Homeowner Housing Added: 11 Household Housing Unit
13	Support Non-Homeless Special Needs	2013	2017	Non-Homeless Special Needs	City-wide Program Area	Non-Homeless Persons with Special Needs		Other: 1 Other
14	Administration	2013	2017	Admin	City-wide Program Area	Affordable Housing Homelessness Neighborhood Revitalization Non-Homeless Persons with Special Needs	CDBG: \$400,176 HOME: \$115,164	Other: 100 Other

Table 6 – Goals Summary

### Goal Descriptions

1	<b>Goal Name</b>	Chronic Homeless
	<b>Goal Description</b>	Support the creation of new permanent beds/units for chronically homeless persons.
2	<b>Goal Name</b>	Permanent Housing
	<b>Goal Description</b>	Other: PSH Programs: Percentage of all leavers who remain in PSH or exit to PH = 80%
3	<b>Goal Name</b>	Transitional Housing
	<b>Goal Description</b>	Other: Percentage of all leavers who exit to Permanent Housing = 80% Support 45 Households, via LHA referrals, with Security Deposit Assistance
4	<b>Goal Name</b>	Employment - Homeless
	<b>Goal Description</b>	Other: 25% of adult leavers will gain or increase employment income from entry to exit. Furthermore, but not reported via IDIS directly, but through ECART - Percentage of all adult participants who gained or increased EARNED income from entry to exit or follow-up: PSH=80%, RRH=80%, TH 30%
5	<b>Goal Name</b>	Mainstream Benefits
	<b>Goal Description</b>	Other: Percentage of all adult participants with non-cash benefits: 65%
6	<b>Goal Name</b>	Homeless
	<b>Goal Description</b>	Other: 95% of all persons seeking homeless assistance services are assessed using the VI-SPDAT, individuals scoring 10 or greater referred to Most Vulnerable Referral Team (MVRT)  Persons Assisted: 3,000
7	<b>Goal Name</b>	Increase Neighborhood Livability
	<b>Goal Description</b>	Public Facility or Infrastructure Activities other than Low/ Moderate Income Housing Benefit: 1140 Persons Assisted. 37,697 households supported through Neighborworks - Lincoln neighborhood revitalization work

8	<b>Goal Name</b>	Increase Food Security
	<b>Goal Description</b>	Public service activities other than Low/ Moderate Income Housing Benefit: 60 Persons Assisted
9	<b>Goal Name</b>	Employment - Low Income
	<b>Goal Description</b>	Not funded, keeping for CAPER reporting
10	<b>Goal Name</b>	Rehabilitate owner-occupied housing units
	<b>Goal Description</b>	Homeowner Housing Rehabilitated: 77 Household Housing Units
11	<b>Goal Name</b>	Direct Financial Assistance
	<b>Goal Description</b>	Public service activities for Low/ Moderate Income Housing Benefit: 100 Households Assisted Direct Financial Assistance to Homebuyers: 50 Households Assisted
12	<b>Goal Name</b>	Increase Housing Stock
	<b>Goal Description</b>	Homeowner Housing Added: 14 (8 Units of Antelope Square, 2 Properties acquired for Habitat for Humanity, and 4 Troubled Properties)
13	<b>Goal Name</b>	Support Non-Homeless Special Needs
	<b>Goal Description</b>	Other: 1 Other
14	<b>Goal Name</b>	Administration
	<b>Goal Description</b>	Other: 100 Other

**Table 7 – Goal Descriptions**



**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):**

Of the fifty households projected to participate in our First Home Program annually, we estimate one household will be extremely low-income, sixteen will be low-income and thirty will be moderate-income. Habitat for Humanity should complete construction of three homes annually on lots acquired with HOME funds. Of those three, two are estimated to be low-income and one extremely low-income. The Troubled Property Program, administered by NeighborWorks®Lincoln, should complete construction of two new houses, both of which will have low-income buyers.

## AP-35 Projects – 91.220(d)

### Introduction

As part of the five-year Strategic Plan, Lincoln’s Annual Action Plan provides a unified, comprehensive vision for community development for the 2017-18 Fiscal Year (September 1, 2017, through August 31, 2018). The Annual Action Plan specifically addresses the use of funds received from the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) and Emergency Shelter Grants (ESG). The Annual Action Plan describes actions that will take place in the next year to accomplish the goals identified in the five-year Strategic Plan. This Action Plan represents the fifth year of the five-year strategic planning period.

The goals of the Annual Action Plan are based on the three major statutory goals for HUD’s Community Planning and Development Programs: provide decent housing, a suitable living environment, and expanded economic opportunities, all primarily for low- and moderate-income persons. The projects outlined in this Plan facilitate goals, which in turn address priority needs in specified geographic areas. Also, see the attached AP 2017 Goals and 2017 Projects.

#	Project Name
1	Support Chronic Homeless Population
2	Support Permanent Housing
3	Support Transitional Housing
4	Support Employment - Homeless
5	Support Mainstream benefits
6	Support the End of Homelessness
7	Public Improvements: General
8	Public Improvements: Parks
9	Community CROPS
10	Job Training
11	First Home Program
12	Troubled Property Program
13	NeighborWorks Neighborhood Revitalization
14	Housing Development Loan Program: Lot Acquisition
15	Housing Development Loan Program: New Construction
16	Direct or Deferred Loan Program
17	Emergency Repair Loan Program
18	Barrier Removal Program
19	Continuum of Care
20	Non-Homeless Special Needs: Policy
21	First Time Home Buyer Education Class
22	Lead-Based Paint Mitigation
23	Security Deposit Assistance
24	RESCUE Program

#	Project Name
25	Administration: General
26	Housing Rehabilitation Administration
27	CHDO Operating

**Table 8 – Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

## Projects

### AP-38 Projects Summary

#### Project Summary Information

Table 9 – Project Summary

<b>1</b>	<b>Project Name</b>	Support Chronic Homeless Population
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Chronic Homeless
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$18,123
	<b>Description</b>	Support the creation of permanent beds/units for chronically homeless persons
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Support the creation of permanent beds/units for chronically homeless persons
<b>2</b>	<b>Project Name</b>	Support Permanent Housing
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Permanent Housing
	<b>Needs Addressed</b>	Homelessness

	<b>Funding</b>	ESG: \$18,123
	<b>Description</b>	Percentage of all leavers who remain in PSH or exit toPH = 80%<
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Percentage of all leavers who remain in PSH or exit toPH = 80%<
<b>3</b>	<b>Project Name</b>	Support Transitional Housing
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Transitional Housing
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$18,123
	<b>Description</b>	Increase the number of temporary housing individuals and families who move to permanent housing
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Increase the number of temporary housing individuals and families who move to permanent housing
<b>4</b>	<b>Project Name</b>	Support Employment - Homeless
	<b>Target Area</b>	City-wide Program Area

	<b>Goals Supported</b>	Employment - Homeless
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$18,123
	<b>Description</b>	Connect 25% of clients with employment income at exit
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Connect 25% of clients with employment income at exit
5	<b>Project Name</b>	Support Mainstream benefits
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Mainstream Benefits
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$18,123
	<b>Description</b>	Connect clients with mainstream benefits
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Connect clients with mainstream benefits

<b>6</b>	<b>Project Name</b>	Support the End of Homelessness
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Homeless
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$18,121
	<b>Description</b>	Decrease the number of homeless individuals and families. Increase the number of clients served by all CoC funded projects. Help support the administration, development and data analysis provided by HMIS
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Decrease the number of homeless individuals and families (i.e. 95% of all persons seeking homeless assistance services are assessed using VI-SPDAT, individuals scoring 10 or greater are referred to the 'Most Vulnerable Referral Team')
<b>7</b>	<b>Project Name</b>	Public Improvements: General
	<b>Target Area</b>	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) South Capitol Clinton Impact Area Antelope Valley Area
	<b>Goals Supported</b>	Increase Neighborhood Livability
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$100,000

	<b>Description</b>	Complete public improvements in a Neighborhood Revitalization Strategic Area (NRSA), Antelope Valley Area, South Capital Area, or the Clinton impact area as identified in various plans
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Complete public improvements in a Neighborhood Revitalization Strategic Area (NRSA), Antelope Valley Area, South Capital Area, or the Clinton impact area as identified in various plans
	<b>Planned Activities</b>	Complete public improvements in a Neighborhood Revitalization Strategic Area (NRSA), Antelope Valley Area, South Capital Area, or the Clinton impact area as identified in various plans
<b>8</b>	<b>Project Name</b>	Public Improvements: Parks
	<b>Target Area</b>	Low- and Moderate-Income Area
	<b>Goals Supported</b>	Increase Neighborhood Livability
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	Complete park improvements in LMI neighborhoods and targeted areas
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	LMI neighborhoods and targeted areas
	<b>Planned Activities</b>	Complete park improvements in LMI neighborhoods
<b>9</b>	<b>Project Name</b>	Community CROPS



	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Increase Food Security
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	Support Community CROPS operations with installation and operation of community gardens and orchards
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Support Community CROPS operations with installation and operation of community gardens and orchards
<b>10</b>	<b>Project Name</b>	Job Training
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Employment - Low Income
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	:
	<b>Description</b>	Good paying jobs are a priority goal for the city. Urban Development contributes to this goal by acting as the One-Stop Operator for the American Job Center, and are the WIOA title 1B provider for adult dislocated workers & youth services
	<b>Target Date</b>	8/31/2018

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Good paying jobs are a priority goal for the city. Urban Development contributes to this goal by acting as the One-Operator for the American Job Center, and are the WIOA title 1B provider for adult dislocated workers & youth services
<b>11</b>	<b>Project Name</b>	First Home Program
	<b>Target Area</b>	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) Low- and Moderate-Income Area City-wide Program Area
	<b>Goals Supported</b>	Rehabilitate owner-occupied housing units Direct Financial Assistance
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$536,485
	<b>Description</b>	Provide direct financial assistance to home buyers using HOME funds for down payment assistance and housing rehabilitation
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Provide direct financial assistance to home buyers using HOME funds for down payment assistance and housing rehabilitation

<b>12</b>	<b>Project Name</b>	Troubled Property Program
	<b>Target Area</b>	Low- and Moderate-Income Area
	<b>Goals Supported</b>	Increase Housing Stock
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$324,593
	<b>Description</b>	Acquire blighted, vacant, properties for rehabilitation or demolition and redevelopment (i.e. 2 units for the production of new units, 1 unit for the acquisition of existing units). Payment of operation costs for Community Housing Development Organizations
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Acquire blighted, vacant, properties for rehabilitation or demolition and redevelopment. Payment of operation costs for Community Housing Development Organizations
<b>13</b>	<b>Project Name</b>	NeighborWorks Neighborhood Revitalization
	<b>Target Area</b>	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA)
	<b>Goals Supported</b>	Increase Neighborhood Livability
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$95,000
	<b>Description</b>	Funding for administration of NeighborWorks - Lincoln
	<b>Target Date</b>	8/31/2018

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for administration of NeighborWorks - Lincoln
<b>14</b>	<b>Project Name</b>	Housing Development Loan Program: Lot Acquisition
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Increase Housing Stock
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$100,000
	<b>Description</b>	Provide funds for the purchase of vacant lots by Habitat for Humanity in order to construct new housing using their volunteer-builds
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Provide funds for the purchase of vacant lots by Habitat for Humanity in order to construct new housing using their volunteer-builds
<b>15</b>	<b>Project Name</b>	Housing Development Loan Program: New Construction
	<b>Target Area</b>	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) Low- and Moderate-Income Area Antelope Valley Area
	<b>Goals Supported</b>	Increase Housing Stock

	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing
	<b>Funding</b>	HOME: \$150,000
	<b>Description</b>	Provide funds for the construction of 5 units in phase II of Antelope Square
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Provide funds for the construction of 8 units in phase II of Antelope Square
<b>16</b>	<b>Project Name</b>	Direct or Deferred Loan Program
	<b>Target Area</b>	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) Low- and Moderate-Income Area
	<b>Goals Supported</b>	Direct Financial Assistance
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$372,314
	<b>Description</b>	Loan program for homeowners with major housing rehabilitation including conditions detrimental to public health and safety
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

	<b>Planned Activities</b>	Loan program for homeowners with major housing rehabilitation including conditions detrimental to public health and safety
<b>17</b>	<b>Project Name</b>	Emergency Repair Loan Program
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Rehabilitate owner-occupied housing units
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$519,728
	<b>Description</b>	Loan program for low-income homeowners to eliminate housing conditions which are an immediate threat to health and safety
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Loan program for low-income homeowners to eliminate housing conditions which are an immediate threat to health and safety
<b>18</b>	<b>Project Name</b>	Barrier Removal Program
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Rehabilitate owner-occupied housing units
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	A housing rehabilitation program administered by the League of Human Dignity. The League works to make homes accessible for low to moderate income households

	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	A housing rehabilitation program administered by the League of Human Dignity. The League works to make homes accessible for low to moderate income households
<b>19</b>	<b>Project Name</b>	Continuum of Care
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Homeless
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$36,000
	<b>Description</b>	Support the administration, development, and data analysis provided by Lincoln's HMIS
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Support the administration, development, and data analysis provided by Lincoln's HMIS
<b>20</b>	<b>Project Name</b>	Non-Homeless Special Needs: Policy
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Support Non-Homeless Special Needs
	<b>Needs Addressed</b>	Non-Homeless Persons with Special Needs

	<b>Funding</b>	:
	<b>Description</b>	Policy support provided by staff. Additional support provided to the Lincoln Housing Authority (LHA) to pass supportive legislation. Furthermore, both the city and LHA are completing a joint fair housing assessment which will impact our community and this goal specifically. Additionally, we support LHA purchase of land for mixed income housing developments
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Policy support provided by staff. Additional support provided to the Lincoln Housing Authority (LHA) to pass supportive legislation. Furthermore, both the city and LHA are completing a joint fair housing assessment which will impact our community and this goal specifically. Additionally, we will support the purchase of land for mixed income housing developments
<b>21</b>	<b>Project Name</b>	First Time Home Buyer Education Class
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Direct Financial Assistance
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$40,742
	<b>Description</b>	Homebuyer training administered by NeighborWorks - Lincoln to prepare potential buyers for homeownership
	<b>Target Date</b>	8/31/2018



	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Homebuyer training administered by NeighborWorks - Lincoln to prepare potential buyers for homeownership
<b>22</b>	<b>Project Name</b>	Lead-Based Paint Mitigation
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Rehabilitate owner-occupied housing units
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$125,000
	<b>Description</b>	Use lead-based paint certified housing staff to inform and educate housing clients, nonprofits agencies, and the housing industry. This will also provide grants for lead-based paint hazard mitigation
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Use lead-based paint certified housing staff to inform and educate housing clients, nonprofits agencies, and the housing industry. This will also provide grants for lead-based paint hazard mitigation
<b>23</b>	<b>Project Name</b>	Security Deposit Assistance
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Transitional Housing

	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$22,582
	<b>Description</b>	Provide one time, per case, security deposit assistance for LHA clients
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Provide one time, per case, security deposit assistance for LHA clients
<b>24</b>	<b>Project Name</b>	RESCUE Program
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Increase Housing Stock
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	:
	<b>Description</b>	Work with other city departments to acquire and redevelop properties which have had a long term detrimental effect on a neighborhood. One existing unit will be acquired
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Work with other city departments to acquire and redevelop properties which have had a long term detrimental effect on a neighborhood

25	<b>Project Name</b>	Administration: General
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing Homelessness Non-Homeless Persons with Special Needs
	<b>Funding</b>	CDBG: \$400,176 HOME: \$115,164
	<b>Description</b>	Administer the city's CDBG, HOME and ESG funds in accordance with federal regulations through program development, fund allocation and implementation of activities
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Administer the city's CDBG, HOME and ESG funds in accordance with federal regulations through program development, fund allocation and implementation of activities
26	<b>Project Name</b>	Housing Rehabilitation Administration
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Administration
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$474,040

	<b>Description</b>	Funding for housing rehabilitation loan program administration (i.e. HOME Program Admin, NeighborWorks - Lincoln Housing rehab admin and Housing rehab admin)
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Funding for housing rehabilitation loan program administration (i.e. HOME Program Admin, NeighborWorks - Lincoln Housing rehab admin and Housing rehab admin)
27	<b>Project Name</b>	CHDO Operating
	<b>Target Area</b>	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA)
	<b>Goals Supported</b>	Increase Housing Stock
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$36,278
	<b>Description</b>	Funding for CHDO Operations. Will be reported towards the administration goal (3%) (Actual may vary)
	<b>Target Date</b>	8/31/2018
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for CHDO Operations. Will be reported towards the administration goal (3%) (Actual may vary)

## AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The Lincoln city limit boundaries define the jurisdiction and an area of entitlement; however, assistance will be directed primarily in the low- and moderate-income area (LMI) and the Neighborhood Revitalization Service Area (NRSA). Additional programs will be directed into the Antelope Valley Area, South Capitol Area and Clinton Impact Area. A map of these areas is in the appendix of the five year Strategic Plan.

### Geographic Distribution

Target Area	Percentage of Funds
NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA)	10
South Capitol	5
Low- and Moderate-Income Area	50
City-wide Program Area	25
Clinton Impact Area	5
Antelope Valley Area	5

Table 10 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

Allocating investments geographically was based on the City of Lincoln boundary, LMI and NRSA and three City priorities: 1) the Stronger Safer Neighborhoods Initiative in the Near South and Everett Neighborhoods (i.e. South Capitol Area); 2) the Antelope Valley Area; and 3) the Clinton Impact Area. In addition, client based programs are based on individual income eligibility. Assigning priorities was based on:

1. Public input through a Community Needs Survey, conducted by Urban Development and other community surveys
2. City priorities: Mayor's Energy and Sustainability Policy, Antelope Valley, and the Stronger Safer Neighborhoods Initiative
3. The needs assessment completed for the Consolidated Plan.

Lincoln has identified a Neighborhood Revitalization Strategy Area that was approved by HUD as part of the FY 2013-2017 Strategic Planning process. Again, a map of the NRSA in the appendix of the Strategic Plan illustrates the boundaries.

The NRSA is geographically smaller than the LMI area and generally covers the oldest residential neighborhoods in the City with some exceptions. The purpose of the NRSA is to provide increased flexibility for the use of Community Development Block Grant (CDBG) funds in meeting the following types of goals (1) Economic Development-Low Priority, (2) Housing-High Priority and (3) Public Services-High Priority. Additionally, the Urban Development Department has used the delineation of the NRSA

to concentrate homeownership and neighborhood revitalization activities. The methodology originally used to define the NRSA can be found in the 2005-2009 Consolidated Plan. A copy of that plan is available in the Urban Development office at 555 South 10th Street, Suite 205.

To evaluate progress in the existing NRSA, Urban Development staff reevaluated it. For example, maybe goals and objectives are being met for the most part, but the impact is not being achieved. A reevaluation may determine (1) that different goals and objectives need to be set; (2) the NRSA area needs to be more concentrated, (3) more funds are needed or (4) funds need to be retargeted.

An in-house study that mimics HUD's CHAS program data projections found that the current boundaries were not visually/spatially reasonable in terms of the theories and methodology used and were adjusted. In short, areas of concentrated disadvantage were determined and then modified using an operationalization differential association theory, developed for this process. While the theory initially concentrates on the impacts of individuals ... it is also by proxy a reasonable predictor of neighborhood distress.

Indicators analyzed for this review include population characteristics (poverty, disability, unemployment, minority, education), housing data (single family homes, housing cost burdens, vacant housing, housing built before 1939, mortgages), neighborhood crime types, neighborhood social resources (Great Neighborhood graduates, neighborhood coordinator, neighborhood association presidents, Neighborhood Watch members, election poll workers, community facilities) which can be assessed against voting behavior, building and safety issues, health department issues, and Lincoln Public Schools achievement scores to determine associations. The results of this analysis concluded that the NRSA - which was initially defined via 2000 US Census data and augmented with current data and theoretical processes - is not only defensible but very communicable to the general public. That report 'Differential Association: A Pilot Neighborhood Assessment Tool' is located in the appendix of the 2013 – 2017 Strategic Plan should a fuller explanation be required.

## **Discussion**

# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

Assisting homeless, non-homeless special and special needs with affordable housing is a goal and project for the City of Lincoln. Our efforts are largely constrained by adequate direct funding. However, through in-kind support we will work to achieve 20 units of affordable housing in addition to what the market creates.

Rental assistance is provided through a program in conjunction with the Lincoln Housing Authority where households apply for security deposit assistance. New units will be created through the Troubled Property Program, RESCUE, Antelope Square, and Habitat for Humanity. Rehabilitation of existing units is through three Urban Development Housing Rehab programs and funded rehab projects with the League of Human Dignity. The Troubled Property Program and RESCUE acquires existing units for redevelopment.

One Year Goals for the Number of Households to be Supported	
Homeless	10
Non-Homeless	10
Special-Needs	0
Total	20

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	45
The Production of New Units	9
Rehab of Existing Units	77
Acquisition of Existing Units	2
Total	133

Table 12 - One Year Goals for Affordable Housing by Support Type

### Discussion

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The Lincoln Housing Authority (LHA) owns and operates 320 units of housing developed and/or acquired and operated under the federal “Public Housing” program administered by the U.S. Department of Housing and Urban Development (HUD) and have an average inspection score of 95. The enhancement and development of current and future public housing is limited by inadequate federal funding.

### **Actions planned during the next year to address the needs to public housing**

The LHA has completed a major upgrade to the community areas of Mahoney Manor, a 120 unit senior high-rise in the Havelock neighborhood, and is undertaking furnace, air conditioning and roof replacement at several other public housing properties in the next year. LHA is also undertaking a new 20 year Capital Needs Analysis of all LHA properties.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The LHA encourages residents to participate in resident council meetings, and actively solicits volunteers to serve on its Resident Advisory Board. The Resident Advisory Board meets several times per year to review LHA policies and its Moving To Work Annual Plan. LHA encourages residents to buy their own homes for several reasons: homeownership develops wealth, there are tax benefits, and residents become a part of a community in a more stable way. LHA operates a down payment assistance program available to Public Housing and Housing Choice Voucher Family Self-Sufficiency participants. In partnership with Lincoln Public Schools and Northeast High School, high school students help LHA build one house per year that is sold or Leased to Purchase to Public Housing and Housing Choice Voucher residents.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

N/A

### **Discussion**



## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The one-year homelessness goals are derived from—and considered integral to the furthering of—the Continuum of Care (CoC) Homelessness Strategy.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Lincoln's FY 2016 CoC Application includes a comprehensive overview of goals, objectives, and strategies related to all facets of homelessness in the community. In addition, Lincoln's CoC has developed additional planning documents that provide a framework for homeless goals and strategies, including *Lincoln CoC Performance Evaluation Criteria* and *Standards for ESG/CoC Service Delivery*. All documents can be found by searching the keyword: "HOMELESS" at [www.lincoln.ne.gov](http://www.lincoln.ne.gov).

Although the City of Lincoln does not provide direct homeless services, the City does support the goals, objectives, and strategies outlined in Lincoln's FY 2016 CoC Application.

Goal: Decrease the number of homeless households with children in Lincoln's 2018 PIT count to 75 or less.

Goal: Percentage of all adult participants who gained or increased EARNED income from entry to exit or follow-up: PSH=80% RRH=80% TH=30%

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Goal: Percentage of all leavers who exit to Permanent Housing = 80%

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Goal: Percentage of all leavers who remain in PSH or exit to PH = 80%

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

The State of Nebraska has mandated Policy for discharge from Foster Care, Health Care, Mental Health, and Corrections that ostensibly forbids discharge to homelessness. However, Lincoln’s CoC will continue to work closely with stakeholders in each system of care to ensure that appropriate coordination, collaboration, and case management is in place to prevent discharge into homelessness. Please refer to Lincoln’s FY 13 CoC Application for a more detailed discussion of discharge policy and goals.

**Discussion**

<b>One year goals for the number of households to be provided housing through the use of HOPWA for:</b>
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family
Tenant-based rental assistance
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds
Total

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction**

Affordable housing is crucial to a growing community. Along with employment, education and basic needs, the overall health and well-being of a community improve when there is adequate affordable housing. In addition to the actions described below, the City of Lincoln Analysis of Impediments to Fair Housing (AI), completed in FY 13, updated in FY 14, also addresses barriers to affordable housing. The U.S. Department of Housing and Urban Development (HUD) published a Final Rule at 24 CFR Part 5 concerning the grantee's obligation to Affirmatively Further Fair Housing. In preparation for our 2018-2022 Strategic plan and as part the consolidated plan process the City of Lincoln and Lincoln Housing Authority (LHA) is entering into a written agreement to complete an assessment of fair housing.

Preparation work for this assessment started in April 2016 and continues today. Currently, focus group discussions are being arranged. These focus group will inform our community-wide fair housing survey, and both inturn will aid the creation of local goals to address fair housing issues. We will complete our focus group sessions by the end of May 2017, collect survey responses through the month of June, analyze and form preliminary goals in July. The final document is expected to be ready for public review in September, LHA board and City council approval are expected to occur in October with final submission to HUD in mid-October.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The City offers an impact fee exemption to low-income, owner-occupied home buyers. This popular and successful program has been in existence since 2003 and has assisted 429 home buyers with a total assistance of \$1,214,496. The funding source is the City's, General Fund. The purpose of the incentive is to provide home buyers with additional funds for down payment or payment of fees associated with originating their mortgage.

In the Strategic Plan FY 2005-2009, one strategy identified to remove the barriers to affordable housing specified that the City would work with developers on ways to reduce the length of the development process. In March 2010, the City opened the Development Services Center (DSC). The DSC is a centralized location with the capacity to meet efficiently all the development services needs for builders, developers and property owners. This centrally located function includes staff from five departments including Urban Development. Today new Accela automation and public-facing access further increase efficiencies and transparency. While no quantitative information is available to the report on the success; many managers and directors agree qualitatively the center is a success.

The Urban Development Department and NeighborWorks®Lincoln have established programs to help finance the rehabilitation of owner-occupied units in the NRSA and LMI areas that help to remove or ameliorate the negative effects that some public policies may have on affordable housing.

The Nebraska Investment Finance Authority provides funding for [housing.ne.gov](http://housing.ne.gov) to provide a database

of rental housing and other collaborations. Additionally, they provide support for several housing and development studies in the Hartley and South downtown areas of Lincoln. The purpose of those projects is to provide updated and detailed information on existing conditions and possible opportunities to support continued neighborhood revitalization planning efforts.

The Urban Development Department collaborates with a number of Human Service Federation members and with the Community Health Endowment to reduce the toxic stress that can affect home stability. As mentioned in other portions of this plan, health is more than health care and stable housing is akin to affordable housing.

## **Discussion**

## **AP-85 Other Actions – 91.220(k)**

### **Introduction**

Below are responses to other actions for which the grantee is responsible. Topics such as obstacles to meeting underserved needs, actions planned to foster and maintain affordable housing etc. are addressed.

### **Actions planned to address obstacles to meeting underserved needs**

The largest and most obvious obstacle is funding for programs and staff to address underserved needs. The City of Lincoln will continue to evaluate student support from the University of Nebraska-Lincoln, find efficiencies in its programming and develop innovative ways to address long-term obstacles. An example of such efforts was the development of the Lincoln community SCAN tool. Furthermore, the city will also continue to partner with local collaborators to develop holistic actions to address obstacles. Examples would be relationships with the Community Health Endowment and NeighborWorks Lincoln for health and social planning barriers respectively. Lastly, work to develop a holistic community engagement management information system has progressed steadily and is awaiting a stable funding stream prior to full development.

### **Actions planned to foster and maintain affordable housing**

Existing affordable housing is located primarily in the low- to moderate-income (LMI) area. The majority of Urban Development housing rehabilitation funds are allotted in the same area. Other programs offer financial incentives for owning within the LMI area. The First Home Program administered by NeighborWorks®Lincoln, offers partial forgiveness of down payment assistance if a buyer purchases a home in the LMI area and total forgiveness on a home purchased in the NRSA.

Urban Development has assisted low- and moderate-income buyers in obtaining housing outside of the LMI area by partnering with Habitat for Humanity and the Lincoln Housing Authority. Large families and households with a special need benefit greatly from the custom features possible through new construction.

### **Actions planned to reduce lead-based paint hazards**

Urban Development's Rehabilitation Specialists are trained and certified as Risk Assessors. NeighborWorks®Lincoln also has a certified Risk Assessor for the inspection work involved in the homebuyer program. Urban Development has also brought in HUD-certified instructors to train and certify local contractors.

The Lead-based Paint Hazard Reduction Program is designed to offset additional costs to the home buyer due to the implementation of the final rule on lead-based paint issued by HUD. The homeowner receives a grant for the portion of the rehabilitation project that is lead-related, such as the additional cost of safe work practices, hazard reduction, clean-up, clearance, and items required by the contractor to meet the new rules. The Housing Rehabilitation staff conducts a lead evaluation on every rehabilitation project and provides technical assistance to other agencies on lead issues.

### **Actions planned to reduce the number of poverty-level families**

Reducing the number of families living at the poverty level can only be accomplished with a community-

wide effort: HUD programs cannot do it all. In 2014, the Lincoln Community Foundation with partners completed a significant effort called Lincoln Vital Signs

In May 2015, an updated Vital Signs report was released. Following the release, community leaders launched Prosper Lincoln, a new initiative to obtain input and ideas about addressing the Vital Signs findings. This effort represents significant private sector involvement in addressing poverty in Lincoln by focusing on three areas: Early Childhood, Employment Skills, and Innovation & Entrepreneurship.

Social service agencies also play a key role in efforts to reduce the number of families living at the poverty level. The work of social service providers include programs offered by the Community Action Partnership of Lancaster and Saunders Counties

Other agencies provide case management targeted at special populations. Examples of such agencies are St. Monica's, Fresh Start, Catholic Social Services, Cedar's Youth Services, CenterPointe, and Vocational Rehabilitation. The Center for People in Need provides comprehensive services and opportunities to support low-income, high needs families, and individuals as they strive to lift themselves out of poverty and achieve economic self-sufficiency.

Providing affordable housing is a primary goal for reducing poverty. Urban Development will work and coordinate with the following agencies and others in producing and preserving affordable housing stock:

- NeighborWorks Lincoln through the Homebuyer Training Program, Troubled Property Program, the First Home Program which assists with down payment assistance and through new partnerships to develop affordable housing.
- Habitat for Humanity acquires lots.
- The Lincoln Housing Authority administers the Security Deposit Program.
- The League of Human Dignity operates the Barrier Removal Program.
- Affordable Housing Initiative (AHI) constructs new, affordable housing.

Lincoln's CoC is an organization of homeless service providers, homeless individuals, and other community stakeholders. Organizational responsibilities include the development and administration of Lincoln's annual CoC Grant and strengthening services to the homeless among others. Urban Development will continue to provide staff support to the CoC and administer ESG funds.

Good paying jobs are also a priority goal for reducing poverty. The City of Lincoln - Urban development department is the One-Stop operator for the American Job Center, and are the WIOA title 1B provider for adult, dislocated worker, and youth services.

### **Actions planned to develop institutional structure**

The City of Lincoln has a well-established institutional structure. Urban Development continues to participate in a number of initiatives and activities to strengthen this structure and to enhance coordination. Activities include the following:

- Working with the Lincoln Housing Authority, in partnership with Lincoln Public Schools, on

affordable housing options.

- Working with the Nebraska Investment Finance Authority (NIFA), Lincoln Public Schools, and NeighborWorks®Lincoln to support Community Learning Centers.
- Working with NeighborWorks®Lincoln on neighborhood issues and homeownership. A staff member regularly attends the quarterly Lincoln Policy Network meetings. The Policy Network was created by NeighborWorks®Lincoln to address policies and issues facing older neighborhoods.
- Working with the Nebraska Department of Economic Development on creating affordable housing.
- Supporting the League of Human Dignity to assist low-income people with disabilities to remove or modify architectural barriers in their homes.
- Participating in the Problem Resolution Team which is a group of City staff, Mayor, and City Council representatives that address problem properties.
- A staff member is an active member of the Continuum of Care and the Homeless Coalition.
- Support for, and working with, Stronger Safer Neighborhoods.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Coordination currently exists on an on-going basis that will continue through Urban Development staff involvement with housing providers and social service agencies. Staff relationships that exist with the Lincoln Housing Authority, NeighborWorks®Lincoln, Habitat for Humanity and the League of Human Dignity, for example, benefit from other established relationships with the CoC member agencies, the Social Service Federation and other social service providers. Efforts range from participation in monthly member board meetings and other general meetings to regular phone calls and communication on an as-needed basis. In addition, Lincoln's CoC features a Landlord/Tenant subcommittee that meets on a monthly basis to address the specific needs of homeless consumers seeking rental assistance and private landlords who work with social service agencies to house them. The Landlord/Tenant Committee has developed Memorandum of Understanding that is signed by service agencies, tenants, and property owners, which formalizes expectations and formalizes a protocol for communication regarding homeless tenants. The Lincoln Housing Authority and the City of Lincoln are synchronizing their planning which will increase their programmatic coordination as they work to affirmatively further fair housing.

The Lincoln-Lancaster County Health Department is the lead agency in Safe Kids Lincoln-Lancaster County. Members come from 40 public and private organizations and focus on six leading causes of unintentional injury to children 14 years and younger. One focus area is fire and burns prevention. A task force on fire prevention is a public/private partnership providing free training designed for landlords and property managers. The workshop, Fire Safe Landlord Training, provides strategies to protect people and property from fires and provides tenant education about maintenance of smoke alarms. The workshop is held five times a year, are led by the City's Building and Safety Department, Fire Prevention Division, and provides free smoke detectors to participants. In FY 17, the program will add a

new element targeting the neighborhoods south of downtown (parts of Near South and Everett) that will also provide free carbon monoxide detectors to landlords attending the workshop.

**Discussion**



## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction

The City of Lincoln receives funding from three Federal grant programs, Community Development Block Grant, HOME Investment Partnership Program and Emergency Solutions Grant Program. These three grant programs combined will bring \$2,681,252 into Lincoln to support affordable housing, homelessness, and community development. CDBG and HOME program income bring \$955,586 in additional funding for a total of \$3,636,838 for the third year of the Consolidated Plan. All consecutive years use these same amounts as an estimate of the future entitlement funds to be received.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

**HOME Investment Partnership Program (HOME)**  
**Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Lincoln does not use other forms of investment beyond those identified in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The **First Home Program** offers first mortgage financing from participating lenders and second mortgage financing from the City of Lincoln. The City uses a CHDO, NeighborWorks-Lincoln to administer the homebuyer assistance.

The second mortgage uses HOME funds to assist a homebuyer with down payment assistance, closing cost and rehabilitation.

The City of Lincoln reduces the amount of direct HOME subsidy received by the homebuyer on a pro-rata basis for the time the homebuyer has owned and occupied the housing, measured against the required affordability period. The resulting ratio is used to determine how much of the direct HOME subsidy the City will recapture. The prorated amount is calculated annually on each anniversary of the signing of the promissory note. The pro rata amount recaptured by the City will not exceed what is available from net proceeds. *Net proceeds are the sale price minus loan repayment (other than HOME funds) and closing costs.*

For example, A home buyer receives \$10,000 in down payment assistance from the First Home Program and the entire amount is forgiven over ten years (one-tenth each year for ten years). The buyer purchased the house on June 10, 2010. On June 10 of 2011, \$1,000 is forgiven. Before the next anniversary date could arrive (i.e. June 10, 2012) the house is sold. The amount of funds recaptured would be \$9,000. However, let us say in this example, that the net proceeds (defined above) from the sale are \$7,000. The City will only recapture \$7,000.

No resale provisions are used however there are different sets of recapture provisions used in the First Home Program depending on where in the city the property is purchased.

If the property is purchased in the City of Lincoln's Neighborhood Revitalization Strategy Area (NRSA), the buyer can borrow up to \$20,000 which is forgiven over the ten years. If the house is sold before the end of the ten years, a pro rata share is recaptured if available from net proceeds.

If the property is outside the NRSA but inside the Low to Moderate Income Area (LMI), the buyer can borrow up to \$20,000 in which half is forgiven over the ten years. The other half is deferred. If the house is sold before the end of the ten years, a pro rata share of the forgiven amount and the entire deferred amount is recaptured if available from net proceeds.

If the property is outside the LMI but inside the city limits, the buyer can borrow up to \$20,000 in which the entire amount is deferred. If the house is sold before the end of the five-year affordability period, the entire deferred amount is recaptured if available from net proceeds.

The City of Lincoln imposes the recapture provisions by written agreement using the Promissory Note and the recorded lien in the Deed of Trust.

The **Housing Development Loan Program, Troubled Property Program** and the **RESCUE Program** use HOME funds to purchase and rehabilitate or redevelop properties. The buyers of these properties are then assisted under the First Home Program. Since the City provides HOME assistance to develop the units and HOME funds to lower the purchase price for the buyer, the resale provision is not used with these programs.

The properties are sold for a fair market price by the PJ or the nonprofit housing developer to a qualified buyer and the PJ recovers an amount up to the net proceeds available from the sale. The development subsidy (the difference between the cost of producing the unit and the value of the unit) is a grant.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:  
All properties acquired with HOME funds are rehabilitated or redeveloped. The buyer must complete homebuyer training and use the First Home Program for down payment assistance. The buyer will follow the guidelines for recapture as described above for homebuyer activities.
4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:  
The City of Lincoln does not use HOME funds to refinance existing debt secured by multifamily housing.

### **Emergency Solutions Grant (ESG) Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)  
In 2013, Lincoln's CoC Executive Committee collaborated with the state to develop and codify ESG standards, which were formally adopted by the CoC Executive Committee in May of 2013. The CoC Executive Committee updated and approved Performance Evaluation Criteria for all homeless providers in May of 2016. The standards and the evaluation criteria are available on the City of Lincoln website, keyword: Homeless.
2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.  
All persons seeking or in need of homeless services - - at shelters, food kitchens, outreach agencies, or contacted by a homeless service provider, are assessed (if willing) using the Vulnerability Index-Service Prioritization Decision Assistance Tool (VI-SPDAT). Any individual or family with a score of 10 or greater are referred to the Most Vulnerable Referral Team (MVRT) which consists of all providers of Permanent Supportive Housing (PSH) in the CoC as well as those organizations who initially engage homeless people. All providers of PSH notify the MVRT of any current or impending vacancies. The MVRT meets weekly, the list of persons waiting for PSH is updated and prioritized to ensure the chronic, the most vulnerable, and the longest term homeless are provided with services

first. The MVRT reviews each case in prioritized order, develops case plans for each, and offers available units to individuals by priority order based on the appropriateness of the housing for the participant's needs. For those not determined eligible for PSH, other housing referrals (TH, RRH, OPH) are made.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations). Lincoln conducts a formal RFP process for determining ESG grant allocation. A notice of RFP availability was sent to the Lincoln CoC email list, posted on the City's website, and discussed widely at various subcommittee, stakeholder, and community meetings. The CoC email list and the various announcements and outreach activities publicizing the ESG RFP included a broad array of community and faith-based organizations.

Grants will be evaluated by a team of reviewers that includes City staff, homeless service providers, State HHS administration, HMIS providers, and community funders familiar with Lincoln's Homeless System. Grants applications will be evaluated by a standardized scoring system that was developed in collaboration with the CoC. Grants will be scored and funding allocations will be determined accordingly.

The ESG program will be administered according to the Emergency Solutions Federal Regulations, effective January 4, 2012. Regarding sub-awards and ESG allocation to nonprofit and faith-based organizations, the City of Lincoln will follow requirements in the Federal Regulations, in particular, ESG regulations subpart B, C, and E.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG. The City of Lincoln will have a minimum of one homeless or formerly homeless individual on the ESG review committee to provide input and regarding policies and funding decisions.
5. Describe performance standards for evaluating ESG. Lincoln's ESG eligibility and performance standards can be found by searching the keyword: "HOMELESS" at [www.lincoln.ne.gov](http://www.lincoln.ne.gov).

## **Discussion**



Project Summary Information

No.	Project	Goals Supported	Geographic Areas	Needs Addressed	Funding
1	Support Chronic Homeless Population	Chronic Homeless	City-wide Program Area - Local Target area	Homelessness	ESG : \$18,123
	Description	Support the creation of permanent beds/units for chronically homeless persons			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Support the creation of permanent beds/units for chronically homeless persons				
2	Support Permanent Housing	Permanent Housing	City-wide Program Area - Local Target area	Homelessness	ESG : \$18,123
	Description	Percentage of all leavers who remain in PSH or exit to PH = 80%<			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Percentage of all leavers who remain in PSH or exit to PH = 80%<				
3	Support Transitional Housing	Transitional Housing	City-wide Program Area - Local Target area	Homelessness	ESG : \$18,123
	Description	Increase the number of temporary housing individuals and families who move to permanent housing			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Increase the number of temporary housing individuals and families who move to permanent housing				
4	Support Employment - Homeless	Employment - Homeless	City-wide Program Area - Local Target area	Homelessness	ESG : \$18,123
	Description	Connect 25% of clients with employment income at exit			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Connect 25% of clients with employment income at exit				
5	Support Mainstream benefits	Mainstream Benefits	City-wide Program Area - Local Target area	Homelessness	ESG : \$18,123
	Description	Connect clients with mainstream benefits			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Connect clients with mainstream benefits				
6	Support the End of Homelessness	Homeless	City-wide Program Area - Local Target area	Homelessness	ESG : \$18,121
	Description	Decrease the number of homeless individuals and families. Increase the number of clients served by all CoC funded projects. Help support the administration, development and data analysis provided by HMIS			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Decrease the number of homeless individuals and families (i.e. 95% of all persons seeking homeless assistance services are assessed using VI-SPDAT, individuals scoring 10 or greater are referred to the 'Most Vulnerable Referral Team')				
	Public Improvements: General	Increase Neighborhood Livability	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) - Strategy area South Capitol - Local Target area Clinton Impact Area - Local Target area	Neighborhood Revitalization	CDBG : \$100,000

No.	Project	Goals Supported	Geographic Areas	Needs Addressed	Funding
7			Antelope Valley Area - Local Target area		
	Description	Complete public improvements in a Neighborhood Revitalization Strategic Area (NRSA), Antelope Valley Area, South Capital Area, or the Clinton impact area as identified in various plans			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Complete public improvements in a Neighborhood Revitalization Strategic Area (NRSA), Antelope Valley Area, South Capital Area, or the Clinton impact area as identified in various plans			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Complete public improvements in a Neighborhood Revitalization Strategic Area (NRSA), Antelope Valley Area, South Capital Area, or the Clinton impact area as identified in various plans				
8	Public Improvements: Parks	Increase Neighborhood Livability	Low- and Moderate-Income Area - Local Target area	Neighborhood Revitalization	CDBG : \$25,000
	Description	Complete park improvements in LMI neighborhoods and targeted areas			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	LMI neighborhoods and targeted areas			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Complete park improvements in LMI neighborhoods				
9	Community CROPS	Increase Food Security	City-wide Program Area - Local Target area	Neighborhood Revitalization	CDBG : \$25,000
	Description	Support Community CROPS operations with installation and operation of community gardens and orchards			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Support Community CROPS operations with installation and operation of community gardens and orchards				
10	Job Training	Employment - Low Income	City-wide Program Area - Local Target area	Neighborhood Revitalization	
	Description	Good paying jobs are a priority goal for the city. Urban Development contributes to this goal by acting as the One-Stop Operator for the American Job Center, and are the WIOA title 1B provider for adult dislocated workers & youth services			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Good paying jobs are a priority goal for the city. Urban Development contributes to this goal by acting as the One-Operator for the American Job Center, and are the WIOA title 1B provider for adult dislocated workers & youth services				
11	First Home Program	Direct Financial Assistance Rehabilitate owner-occupied housing units	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) - Strategy area Low- and Moderate-Income Area - Local Target area City-wide Program Area - Local Target area	Affordable Housing	HOME : \$536,485
	Description	Provide direct financial assistance to home buyers using HOME funds for down payment assistance and housing rehabilitation			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Provide direct financial assistance to home buyers using HOME funds for down payment assistance and housing rehabilitation				
12	Troubled Property Program	Increase Housing Stock	Low- and Moderate-Income Area - Local Target area	Affordable Housing	HOME : \$324,593
	Description	Acquire blighted, vacant, properties for rehabilitation or demolition and redevelopment (i.e. 2 units for the production of new units, 1 unit for the acquisition of existing units). Payment of operation costs for Community Housing Development Organizations			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Acquire blighted, vacant, properties for rehabilitation or demolition and redevelopment. Payment of operation costs for Community Housing Development Organizations				

No.	Project	Goals Supported	Geographic Areas	Needs Addressed	Funding
13	NeighborWorks Neighborhood Revitalization	Increase Neighborhood Livability	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) - Strategy area	Neighborhood Revitalization	CDBG : \$95,000
	Description	Funding for administration of NeighborWorks - Lincoln			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Funding for administration of NeighborWorks - Lincoln				
14	Housing Development Loan Program: Lot Acquisition	Increase Housing Stock	City-wide Program Area - Local Target area	Affordable Housing	HOME : \$100,000
	Description	Provide funds for the purchase of vacant lots by Habitat for Humanity in order to construct new housing using their volunteer-builds			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Provide funds for the purchase of vacant lots by Habitat for Humanity in order to construct new housing using their volunteer-builds				
15	Housing Development Loan Program: New Construction	Increase Housing Stock	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) - Strategy area Low- and Moderate-Income Area - Local Target area Antelope Valley Area - Local Target area	Affordable Housing Neighborhood Revitalization	HOME : \$150,000
	Description	Provide funds for the construction of 5 units in phase II of Antelope Square			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Provide funds for the construction of 8 units in phase II of Antelope Square				
16	Direct or Deferred Loan Program	Direct Financial Assistance	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) - Strategy area Low- and Moderate-Income Area - Local Target area	Affordable Housing	CDBG : \$372,314
	Description	Loan program for homeowners with major housing rehabilitation including conditions detrimental to public health and safety			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Loan program for homeowners with major housing rehabilitation including conditions detrimental to public health and safety				
17	Emergency Repair Loan Program	Rehabilitate owner-occupied housing units	City-wide Program Area - Local Target area	Affordable Housing	CDBG : \$519,728
	Description	Loan program for low-income homeowners to eliminate housing conditions which are an immediate threat to health and safety			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Loan program for low-income homeowners to eliminate housing conditions which are an immediate threat to health and safety				
18	Barrier Removal Program	Rehabilitate owner-occupied housing units	City-wide Program Area - Local Target area	Affordable Housing	CDBG : \$30,000
	Description	A housing rehabilitation program administered by the League of Human Dignity. The League works to make homes accessible for low to moderate income households			
	Target Date for Completion	8/31/2018			
	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				



No.	Project	Goals Supported	Geographic Areas	Needs Addressed	Funding
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	A housing rehabilitation program administered by the League of Human Dignity. The League works to make homes accessible for low to moderate income households			
	Continuum of Care	Homeless	City-wide Program Area - Local Target area	Homelessness	ESG : \$36,000
	Description	Support the administration, development, and data analysis provided by Lincoln's HMIS			
	Target Date for Completion	8/31/2018			
19	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Support the administration, development, and data analysis provided by Lincoln's HMIS			
	Non-Homeless Special Needs: Policy	Support Non-Homeless Special Needs	City-wide Program Area - Local Target area	Non-Homeless Persons with Special Needs	
	Description	Policy support provided by staff. Additional support provided to the Lincoln Housing Authority (LHA) to pass supportive legislation. Furthermore, both the city and LHA are completing a joint fair housing assessment which will impact our community and this goal specifically. Additionally, we support LHA purchase of land for mixed income housing developments			
	Target Date for Completion	8/31/2018			
20	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Policy support provided by staff. Additional support provided to the Lincoln Housing Authority (LHA) to pass supportive legislation. Furthermore, both the city and LHA are completing a joint fair housing assessment which will impact our community and this goal specifically. Additionally, we will support the purchase of land for mixed income housing developments			
	First Time Home Buyer Education Class	Direct Financial Assistance	City-wide Program Area - Local Target area	Affordable Housing	CDBG : \$40,742
	Description	Homebuyer training administered by NeighborWorks - Lincoln to prepare potential buyers for homeownership			
	Target Date for Completion	8/31/2018			
21	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Homebuyer training administered by NeighborWorks - Lincoln to prepare potential buyers for homeownership			
	Lead-Based Paint Mitigation	Rehabilitate owner-occupied housing units	City-wide Program Area - Local Target area	Affordable Housing	CDBG : \$125,000
	Description	Use lead-based paint certified housing staff to inform and educate housing clients, nonprofits agencies, and the housing industry. This will also provide grants for lead-based paint hazard mitigation			
	Target Date for Completion	8/31/2018			
22	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Use lead-based paint certified housing staff to inform and educate housing clients, nonprofits agencies, and the housing industry. This will also provide grants for lead-based paint hazard mitigation			
	Security Deposit Assistance	Transitional Housing	City-wide Program Area - Local Target area	Affordable Housing	HOME : \$22,582
	Description	Provide one time, per case, security deposit assistance for LHA clients			
	Target Date for Completion	8/31/2018			
23	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Provide one time, per case, security deposit assistance for LHA clients			
	RESCUE Program	Increase Housing Stock	City-wide Program Area - Local Target area	Affordable Housing	
	Description	Work with other city departments to acquire and redevelop properties which have had a long term detrimental effect on a neighborhood. One existing unit will be acquired			
	Target Date for Completion	8/31/2018			
24	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description				

No.	Project	Goals Supported	Geographic Areas	Needs Addressed	Funding
	(Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.) Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
		Work with other city departments to acquire and redevelop properties which have had a long term detrimental effect on a neighborhood			
	Administration: General	Administration	City-wide Program Area - Local Target area	Affordable Housing Homelessness Neighborhood Revitalization Non-Homeless Persons with Special Needs	CDBG : \$400,176 HOME : \$115,164
	Description	Administer the city's CDBG, HOME and ESG funds in accordance with federal regulations through program development, fund allocation and implementation of activities			
	Target Date for Completion	8/31/2018			
25	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Administer the city's CDBG, HOME and ESG funds in accordance with federal regulations through program development, fund allocation and implementation of activities			
	Housing Rehabilitation Administration	Administration	City-wide Program Area - Local Target area	Affordable Housing	CDBG : \$474,040
	Description	Funding for housing rehabilitation loan program administration (i.e. HOME Program Admin, NeighborWorks - Lincoln Housing rehab admin and Housing rehab admin)			
	Target Date for Completion	8/31/2018			
26	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Citywide			
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Funding for housing rehabilitation loan program administration (i.e. HOME Program Admin, NeighborWorks - Lincoln Housing rehab admin and Housing rehab admin)			
	CHDO Operating	Increase Housing Stock	NRSA (NEIGHBORHOOD REVITALIZATION STRATEGY AREA) - Strategy area	Affordable Housing	HOME : \$36,278
	Description	Funding for CHDO Operations.			
	Target Date for Completion	8/31/2018			
27	Estimate the number and type of families that will benefit from the proposed activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Location Description (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)				
	Planned Activities (Note: Additional information for this discussion may be available on the AP-36 Project Detail screen.)	Funding for CHDO Operations. Will be reported towards the administration goal (3%) (Actual may vary)			