

# **Coordinated Public Transit Human Services Transportation Plan for 2007**

*Incorporating SAFETEA-LU requirements for:  
Job Access Reverse Commute (5316)  
New Freedom Initiative (5317)  
Elderly Persons and Persons with Disabilities (5310)*

*Prepared for*  
**Lincoln, Nebraska**  
**Metropolitan Planning Organization**  
*by*



**Basic and Emergency Needs**  
A Community Services Initiative

**Revised January 2008**

LINCOLN METROPOLITAN PLANNING ORGANIZATION

---

**Coordinated Public Transit  
Human Services  
Transportation Plan  
for 2007**

---

*Prepared for  
Lincoln Metropolitan Planning Organization  
555 South 10<sup>th</sup> Street  
Lincoln, Nebraska 68508*

*By  
Basic and Emergency Needs Coalition of  
Community Services Initiative*

Basic and Emergency Needs Coalition Recommendation

September 7, 2007

Technical Committee Approval

September 27, 2007

Officials Committee Approval

October 30, 2007

Metropolitan Planning Organization Endorsement

October 30, 2007

**October 2007**

## **CONTACT INFORMATION:**

For more information or to request a copy of this document, please contact:

Lincoln Metropolitan Planning Organization/Planning Department  
555 South 10<sup>th</sup> Street - Suite 213  
Lincoln, Nebraska 68508

Phone: (402) 441-7491  
email: [mbreinzo@lincoln.ne.gov](mailto:mbreinzo@lincoln.ne.gov)

# ACKNOWLEDGMENTS

---

## **Basic and Emergency Needs Coalition Member Agencies**

Allstate  
American Red Cross, Lancaster County Chapter  
The ARC of Lincoln/Lancaster County  
Behavioral Health Coalition  
BryanLGH Medical Center, Planning Department  
Catholic Social Services  
Cedars Youth Services  
Center for People in Need  
CenterPointe, Inc.  
Center for Children, Families and the Law  
Child and Youth Development Coalition  
City of Lincoln, City Council  
City of Lincoln, Urban Development Department  
Community Services Fund  
Cornhusker Place, Inc.  
Family Services  
Food Bank of Lincoln  
Fresh Start  
Friendship Home  
Good Neighbor Community Center  
Habitat for Humanity - Lincoln/ Lancaster County  
Houses of Hope  
Human Services Federation  
Indian Center, Inc.  
Lancaster County, Corrections Department  
Lancaster County/University of Nebraska-Lincoln, Extension Office  
Lancaster County, Human Services Department  
League of Human Dignity  
Legal Aid of Nebraska  
Lincoln Action Program, Inc.  
Lincoln Area Agency on Aging

Lincoln Commission on Human Rights  
Lincoln Housing Authority  
Lincoln/Lancaster County, Planning Department  
Lincoln/Lancaster County, Health Department - Healthy Homes Program  
Lincoln Literacy Council  
Lincoln Medical Education Foundation  
Lincoln Urban Development Department  
Matt Talbot Kitchen & Outreach  
MEGA Commercial  
Nebraska Appleseed Center  
Nebraska Housing Developers Association  
Nebraska Legal Services  
Nebraska Management Information System  
NeighborWorks® Lincoln  
People's City Mission  
Region V Services  
State of Nebraska, Health and Human Services System  
The Salvation Army  
Southeast Community College  
StarTran  
Stop Abuse Coalition  
United Way of Lincoln

# Participants in Plan Development

---

## Basic and Emergency Needs Coalition Community Services Initiatives

Lorene Bartos	UNL Extension
Susanne Blue	Matt Talbot Kitchen & Outreach
Rick Carter	Human Services Federation
Jeff Chambers	University of Nebraska, Center for Children Families and the Law
Bob Clark	Coordinated Transportation Project
Jen Gaughan	Legal Aid of Nebraska
Karen Hardenboork	Fresh Start
Lee Heffelbower	Friendship Home
Jen Hernandez	Nebraska Appleseed Center
Sheila Kadoi	YWCA
Clarice Mackey	Salvation Army
Robin Mahoney	United Way of Lincoln & Lancaster County
Malcolm Miles	Region V Systems
Tiffany Mullison	Fresh Start
Michelle Nelson	CenterPointe
Eric Plautz	Red Cross
Rose Settje	YWCA
Diane Vesley Robb	Lincoln Action Program
Sheila Schlisner	Good Neighbor Center
Bradd Schmeichel	Urban Development Department
Kim Scrivner	Cornhusker Place
Susan Tatum	Lincoln Housing Authority
Amy Wagner	Lincoln Housing Authority
Merry Wills	Cedars

**Coordinated Public Transit Human Services Transportation Plan  
Committee Members**

Beatty Brasch	Center for People in Need
Mike Brienzo	Planning Department, City of Lincoln
Wynn Hjernstad, Chair	Urban Development Department, City of Lincoln
Clay Naff	Lincoln Literacy Council
Kathy Northrop	Urban Development Department, City of Lincoln
Brian Praeuner	StarTran
Wayne Svoboda	Volunteer Partners

# Table of Contents

PLAN ABSTRACT .....	1
EXECUTIVE SUMMARY .....	1
I. INTRODUCTION .....	6
A. Federal Background .....	6
B. Programs.....	6
C. Eligible Project Uses .....	6
D. Funding.....	9
E. Background of Lincoln MPO .....	10
F. Background of Community Services Initiatives.....	11
G. History of Coordination efforts in Lincoln/Lancaster County .....	12
H. Plan Goals .....	13
I. Study Area.....	13
J. Definitions.....	13
II. DEMOGRAPHICS.....	15
A. Population Maps .....	15
B. Senior Population Data, Low-Income and Persons with Disabilities.....	28
C. Travel Trends .....	32
D. Demographics and Current StarTran Service Area .....	41
III. EXISTING SERVICES.....	45
A. Public Transportation .....	46
B. Human Services Transportation .....	47
IV. NEEDS ASSESSMENT .....	52
A. Methodology and Results.....	52
B. Findings and Conclusions .....	59
V. STRATEGIES/ACTIVITIES TO ADDRESS IDENTIFIED GAPS AND NEEDS.....	63
VI. PRIORITIES AND EVALUATION CRITERIA .....	66
VII. PLAN DEVELOPMENT AND PUBLIC OUTREACH EFFORTS .....	68
VII. CONCLUSION .....	70
APPENDIX A: State of Nebraska - Governor’s Letter.....	72
APPENDIX B: Definition of Terms.....	74
APPENDIX C: Transit Development Plan: Future Year Recommendations.....	77
APPENDIX D: Plan Development Time Line and Public Involvement.....	80

LIST OF TABLES

Table 1: Poverty in Lincoln and Lancaster County, 2000 Census..... 29

Table 2: Employment Status of Persons with Disabilities by Type, Lincoln, 2000  
Total Non-Institutionalized Population, Lincoln, 2000..... 29

Table 3: Persons 5 and Older With a Disability by Type as a Percent of Total  
Institutionalized Population..... 31

Table 4: Persons 16 and Older with a Disability by Type as a Percent of Total Institutionalized  
Population, Lincoln, 2000 ..... 32

Table 5: Persons with a Disability by Age Category Needing Personal Assistance with Activities  
of Daily Living, Lincoln, 2000..... 32

Table 6: Major Employers ..... 34

Table 7: Other Major Employers ..... 35

Table 8: Occupation of Workers in Lincoln ..... 35

LIST OF EXHIBITS

Exhibit 1: Area for the Coordinated Public Transit Human Services Transportation Plan,  
Lincoln and Lancaster County, Nebraska..... 14

Exhibit 2: Population Age 65 and Over by Census Tract, Census 2000, Lancaster County, NE..... 16

Exhibit 3: Median Household Income by Census Tract, Census 2000, Lancaster County, NE..... 17

Exhibit 4: Per Capita Income in 1999 dollars, Census 2000, Lancaster County, NE..... 18

Exhibit 5: Households: Ratio of Income in 1999 to Poverty Level; under 1.50 by Census Tract,  
Census 2000, Lancaster County, NE..... 19

Exhibit 6: Total Disabilities Tallied for People 16-64 Years, Census 2000,  
Lancaster County, NE..... 20

Exhibit 7: Total Occupied Housing Units with No Vehicle Available, Census 2000,  
Lancaster County, NE..... 21

Exhibit 8: Population Age 65 and Over by Census Tract, Census 2000, Lincoln, NE..... 22

Exhibit 9: Median Household Income by Census Tract, Census 2000, Lincoln, NE..... 23

Exhibit 10: Per Capita Income in 1999 dollars, Census 2000, Lincoln, NE ..... 24

Exhibit 11: Households: Ratio of Income in 1999 to Poverty Level; under 1.50 by  
Census Tract, Census 2000, Lincoln, NE ..... 25

Exhibit 12: Total Disabilities Tallied for People 16-64 Years, Census 2000, Lincoln, NE ..... 25

Exhibit 13: Total Occupied Housing Units with No Vehicle Available,  
Census 2000, Lincoln, NE..... 27

Exhibit 14: StarTran Service Area: Major Employers ..... 33

Exhibit 15: StarTran Service Area: Unemployment..... 36

Exhibit 16: Areas of Substantial Unemployment (ASU): Lincoln, NE 2007..... 37

Exhibit 17: StarTran Service Area: Residents Working in Lincoln ..... 38

Exhibit 18: StarTran Service Area: Use of Public Transportation for Commuting..... 39

Exhibit 19: StarTran Service Area: Major Trip Generators ..... 40

Exhibit 20: Population Age 65 and Over by Census Tract, Census 2000,  
Lincoln, NE in Context with StarTran Routes..... 41

Exhibit 21: Households: Ratio of Income in 1999 to Poverty Level; Under 1.50 by Census Tract,  
Census 2000, Lincoln, NE In Context With StarTran Routes ..... 42

Exhibit 22: Total Disabilities Tallied for People 16 – 64 Years\*, Census 2000, Lincoln, NE  
(\*Civilian Non-Institutional Population) In Context with StarTran Routes ..... 43

Exhibit 23: Total Occupied Housing Units with No Vehicle Available, Census 2000,  
Lincoln, NE in Context with StarTran Routes..... 44