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*Indicator 1: Lancaster County Population, 1960-2015*

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*Indicator 2: Ratio of Lincoln to Lancaster County Population, 2000-2014*

**Benchmark:** Embrace a Growing, Changing Community  
*Indicator 3: County Migration Trends, 1980-2015*

**Benchmark:** Provide Sufficient Land for Development of Lincoln  
*Indicator 4: Lincoln’s Supply of Urban Residential Lots, 2000-2016*

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*Indicator 5: Lincoln Public Schools and other Non-public Schools in Lincoln Student Enrollment, 1990-2015*

**Benchmark:** Diversity, Richness and a Variety of Population will Enrich the Quality of Life  
*Indicator 6: Racial and Ethnic Diversity in Lancaster County and in Lincoln Public Schools, 2000-2015*

**ECONOMY**

**Benchmark:** Provide a Healthy Climate for Economic Development  

**Benchmark:** Provide a Healthy Climate for Economic Development  
*Indicator 8: Lancaster County, Average Wage per Job, 1980-2014*

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Introduction

This Report marks a continuing effort in data collection for key community indicators outlined in the Lincoln-Lancaster County 2040 Comprehensive Plan, LPlan2040. The Report is designed to evaluate and monitor changes in the community, and assess whether the assumptions in the Comprehensive Plan are valid and its goals are being achieved.

The Comprehensive Plan is based upon an understanding of current conditions as well as assumptions about the future. The fact that change is inevitable underscores the importance of developing a comprehensive monitoring approach that will allow the Comprehensive Plan to remain relevant in an environment of community change.

What are Community Indicators?

Community indicators are bits of information that, when combined, generate a picture of what is happening in a local system. They provide insight into the overall direction of a community: whether it is improving, declining, or staying the same, or is some mix of all three.

A combination of indicators can therefore provide a measuring system to provide information about past trends, current realities, and insight into future directions in order to aid decision making. In this sense, community indicators can also be thought of as grades on a report card that rate community well-being and progress.

Indicators themselves do not provide a model of how a community works or how to determine planning choices; rather, they provide information that can be used by citizens, policy makers, government agencies, the media, businesses, community activists and others when faced with decisions about the community. Indicators are a tool for helping us understand ourselves as a community.

As stated in the Plan, no conclusion can be made or trends determined through the analysis of a single year’s information. For some indicators, there continues to be limited information currently available to monitor progress. The Planning Department strives to provide the best data available for the indicators to track the Comprehensive Plan’s policies adopted in 2011. On an annual basis, the Planning Department will revise and, if necessary, correct and adjust data when new and better sources or updates become available. It is hoped that these indicators can be supplemented with additional information and evaluation.

Using this Report

The Community Indicators Report includes measures of many Benchmark areas and includes data on thirty-four (34) different Indicators. A Benchmark is identified along with the Indicator and is shown in the left corner of the top bar. The Benchmark is a measurable goal or target identified in the Comprehensive Plan, or a general principle or policy that is intended to be implemented over the planning period for the community.

The 2016 Report is divided into six major areas of interest: Growth, Economy, Environment, Housing, Transportation and Recreation. Every year new areas of interest will be evaluated for inclusion in future editions of the Report.

Each indicator is formatted to provide the following standard information:

Why Is It Important?

This section appears immediately below the Indicator title and describes the Indicator’s relationship with the Benchmark, as well the reasons why it is important to monitor over a period of time.

Key Observation

This section highlights the key trend or observation about the Indicator as reflected by the data.

How Are We Doing?

This section highlights the key trends or observations that are identified in the data. Data collected since 2000 are emphasized, marking the beginning point for monitoring the assumptions identified in LPlan 2040. Change is described in terms of percentage or nominal differences in the data between each year or a specific time period.

What Does This Mean?

This section provides a summary of any apparent trends found in the data.

Definitions/Notes

This section explains where the data comes from, the caveats, limitations, time period, and definitions for uncommon terms or phrases.
Introduction

Sources
This section identifies the resources from which data were obtained, and if relevant, provides a website address where further information can be found.

Evaluating the Data
The process of updating community indicators promotes regional cooperation and encourages public, non-profit, and private sector action through an understanding of specific trends and outcomes. Indicators are selected using the following general criteria:

» Validity - Does the indicator provide meaningful information about what is being measured?
» Understandability - Can the indicator be easily understood by the general public?
» Reliability - Can the indicator be consistently measured over time?
» Availability - Is the data available in a timely manner?

Two other issues create a further challenge in evaluating the findings of Indicators included in this Report. The diversity of the type of measured data included in the Report is accompanied by a similar diversity in publication times or “availability” for the information. The time lag associated with many of the Indicators presents a major obstacle in monitoring the current conditions occurring throughout the community. This Report comprises data that has publication release dates spanning from one month to five years. While data availability or timeliness is important, it has a slightly lower level of importance than the other data criteria, which are critical elements in selecting information. As noted earlier, trends take years to manifest in data, and conclusions garnered from year to year findings should be avoided.

Another important issue impacting the effectiveness of monitoring current conditions throughout the community is isolating the influence of local, state and national policy, conditions and/or mandates. Each Indicator may be influenced more or less from a particular level of government involvement than another. Determining a cause and effect relationship over time becomes a challenging enterprise in light of the competing policies that exist between the different levels of government. This does not lessen the importance of monitoring such Indicators, but does add caution for decision makers and readers of this Report when interpreting trends depicted in the data.

A complete analysis of data which comprises income measurements requires adjustment using an index, so that values from different years are expressed in terms of a single year’s income. Inflation adjustments are made by applying price indexes to the current value data, the resulting data is expressed in terms of real dollars. Converting current dollars to real dollars provides comparisons in the change of purchasing power over time. This adjustment provides a more complete understanding of the Indicator and determines the amount of real growth in these measures. This report utilizes the Consumer Price Index (CPI) for “All Urban Consumers for the U.S. City Average” with a base year adjusted according to the year of the latest available data. For the specific real dollar value used for each table, see the “Definitions/Notes” section for that indicator. The CPI is the most widely used measure of inflation and is sometimes viewed as an indicator of the effectiveness of government economic policy.

Next Steps - From Indicators to Action
The value of community indicators is not as a static, one-time exercise in identifying important community trends, but, rather its importance is realized over a period of time. If updated on an annual basis, community indicators can show progress, or the lack of progress, in accomplishing community priorities. With broad participation in their targeting and update, community indicators can influence local policy and decision making. A more direct benefit of the Report is to provide information that counteracts bad data that do not accurately reflect community issues or trends.

The interconnections among the Indicators presented in this Report are substance for a wealth of discussions on our changing community. Report readers are encouraged to discover ways that these Indicators inter-relate, and how they can use the information to improve conditions throughout the community.

Another benefit of the Community Indicators Report is raising awareness of the people who live in the community, and the quality of life experienced by all residents. A changing community does not always result in positive outcomes for all residents. It is hoped that the information presented in this Report will make people think about their community, and the quality of life of their neighbors and the entire community.

The Report should prompt readers to ask questions, such as, “How does this information relate to my friends, family, colleagues, employees and neighbors?”
information should tell a story about the community, like, “Where have we come from and where are we going?” In order to get where we are going, we need to measure where we want to be.

We hope you find this Report useful and welcome comments and suggestions for later editions.

For more information contact the Lincoln-Lancaster County Planning Department or visit our website at lincoln.ne.gov.
Highlights

Growth
» As of July 1, 2015, the County Population is 306,468 persons as reported by estimates conducted by the Census Bureau. This reflects an average rate of growth of 1.33 percent per year since 2000.
» Natural change accounts for about 61 percent of the increase in population since 2000.
» Based on the 3 year average of building permits issued, the city has enough detached single-family lots platted or approved for the next 10 years.

Economy
» In 2014, the per capita personal income (PCPI) value was $43,287, an increase of 0.25 percent over 2013, adjusted for inflation.
» Total County employment had an average annual growth rate of 0.76 percent between 2000 and 2014, slightly lower than the population growth rate of 1.33 percent. After a decrease in total employment in 2009 and 2010, 2012 saw the fastest increase in employment at 2.47 percent.
» Unemployment in Lancaster County was 2.93 percent in 2014, compared to 3.52 percent in 2013. The 2014 unemployment rate for Lancaster County is lower than Nebraska (3.32 percent) and less than half of the U.S. (6.17 percent).
» In 2014, 71.5 percent of the Lancaster County population, 18 yrs. and older, had some college or higher education. This is an increase from 64.3 percent since 2013.

Environment
» Air quality for particulate matter in Lincoln has improved since 1998. Lincoln continues to meet National Ambient Air Quality Standards.
» In 2015, the City of Lincoln had more than 87,000 street trees and about 38,000 additional trees on City owned land.
» Since 2000, the number of residential water customers increased by 22.8 percent, but water consumption has decreased by 10.8 percent. Overall conservation practices have resulted in a general growth consumption that is slower than the growth in customers.

Housing
» As with other indicators, residential building activity in Lincoln has continued to increase with a reviving economy. Since a low of 604 units in 2009 (the lowest since 1983), building permits issued in 2015 totaled 1,984 dwelling units.
» Since 2010, multi-family dwellings have accounted for 46.4 percent of all residential building permits, followed by single-family detached dwellings at 38.6 percent and townhomes plus duplexes at 15.0 percent.
» In 2015, building permits were issued for 1,067 multi-family units, the most dwelling units since 1996.

Transportation
» StarTran ridership has increased by 51.9 percent since 2000. 2015 ridership was 2.41 million trips, second highest than any year since 1987.
» Bike rack usage on StarTran buses averaged 2,333 monthly rack users in 2015.
» Approximately 95.0 percent of homes in Lincoln are located within 1 mile of a public multi-use trail.
» The crash rate in Lincoln has declined by an average 2.21 percent per year since 1985.
» The percentage of workers who biked to work increased 70% between 2000 and 2014.

Recreation
» In 2014, over 83 percent of the homes in Lincoln were located within ½ mile of a Neighborhood Park. In 2004, this number was approximately 73 percent.
» The City has 73 community parks and neighborhood parks.
» The City has a total of 7,413 acres of parkland and open space. This figure includes 5 golf courses on 781 acres of land.
GROWTH

Why Is It Important?
The Plan energetically recognizes the long-term growth potential of the City of Lincoln and Lancaster County, and opportunities presented by the fundamental demographic changes in the community. This growth is based on an assumed rate of 1.2 percent per year over the thirty year period, an assumption that is supported by three independent demographers.

Key Observation
Annual average rate of growth for Lancaster County was 1.38 percent since 2010. That is higher than the projected 1.2 percent per year growth assumed in LPlan 2040.

How Are We Doing?
» The estimated population of Lancaster County on July 1, 2015 was 306,468, according to the U.S. Census Bureau. This was an increase of 1.23 percent over 2014’s estimated population.  
» Lancaster County has grown by 21.8 percent between 2000 and 2015 at approximately 1.33 percent per year.  
» Lancaster County surpassed the 300,000 milestone in 2014. Based on growth rates, Lincoln will reach that milestone by 2022.  
» The County population in 2010 was 84.34 percent White, not Hispanic (NH) followed by 5.85 percent Hispanic, 3.47 percent Asian NH, 3.38 percent African-American NH, and 2.98 percent all other NH.

What Does This Mean?
Population growth near the assumed rate of 1.2 percent per year indicates the amount of housing and commercial space planned for in the 2040 Plan is adequate.

Definitions/Notes:
• The data reflects US Census Bureau estimates for Lancaster County.  
• Estimates are made annually on non-census years using data supplied by the states and reflect the estimated population on July 1 of that year.  
• "NH" means "Not Hispanic".

Sources:
• U.S. Census Bureau, Decennial Census  
• U.S. Census Bureau, 2015 Census Estimates
Why Is It Important?
Since the 1960s, the City of Lincoln has made up about 90% of the County population, with the remaining population being divided between other towns in the County and the rural and unincorporated areas. It is important to know if this ratio is changing such that planning for urban and rural infrastructure and services can be done accordingly.

Key Observation
Lincoln continues to reflect the ratio of 90 percent of Lancaster County’s population.

How Are We Doing?
» Lincoln continues to reflect the ratio of 90 percent of Lancaster County’s population.
» In 2000, Lincoln's population was 90.7 percent of the County population.
» In 2014, the ratio of City to County population was 90.2 percent.

What Does This Mean?
Lincoln continues to be the primary focus of population and growth for the County. While often more noticeable in rural areas and small towns, development in these areas comprises only a small percentage of County population and growth.

Definitions/Notes:
- US Census estimates data for Lincoln and Lancaster County is used to determine population ratios. US Census population estimates are provided July 1 of each non-decennial year.
- Population includes persons in all incorporated and unincorporated communities in Lancaster County.

Source:
- US Census Bureau, population estimates

### Annual Percent Growth of City and County

<table>
<thead>
<tr>
<th>Year</th>
<th>Lancaster County</th>
<th>Lincoln City</th>
<th>County Excluding Lincoln</th>
</tr>
</thead>
<tbody>
<tr>
<td>2001</td>
<td>1.24%</td>
<td>1.24%</td>
<td>1.51%</td>
</tr>
<tr>
<td>2002</td>
<td>1.48%</td>
<td>1.48%</td>
<td>1.66%</td>
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<tr>
<td>2003</td>
<td>1.65%</td>
<td>1.65%</td>
<td>1.90%</td>
</tr>
<tr>
<td>2004</td>
<td>0.92%</td>
<td>0.92%</td>
<td>1.26%</td>
</tr>
<tr>
<td>2005</td>
<td>1.43%</td>
<td>1.42%</td>
<td>1.48%</td>
</tr>
<tr>
<td>2006</td>
<td>1.27%</td>
<td>1.25%</td>
<td>1.46%</td>
</tr>
<tr>
<td>2007</td>
<td>1.37%</td>
<td>1.36%</td>
<td>1.47%</td>
</tr>
<tr>
<td>2008</td>
<td>1.30%</td>
<td>1.29%</td>
<td>1.42%</td>
</tr>
<tr>
<td>2009</td>
<td>1.25%</td>
<td>1.23%</td>
<td>1.46%</td>
</tr>
<tr>
<td>2010</td>
<td>1.09%</td>
<td>1.08%</td>
<td>1.20%</td>
</tr>
<tr>
<td>2011</td>
<td>1.33%</td>
<td>1.27%</td>
<td>1.90%</td>
</tr>
<tr>
<td>2012</td>
<td>1.25%</td>
<td>1.21%</td>
<td>1.65%</td>
</tr>
<tr>
<td>2013</td>
<td>1.35%</td>
<td>1.28%</td>
<td>2.02%</td>
</tr>
<tr>
<td>2014</td>
<td>1.74%</td>
<td>1.50%</td>
<td>3.93%</td>
</tr>
</tbody>
</table>

Note: 2014 is the latest available estimate for City population.
Why Is It Important?
This Indicator measures how attractive the community is to non-residents. The measures include the two largest components of population change: Natural Increase and Net Migration.

Key Observation
Since 2000, natural increase has accounted for 60.9 percent of the total population change.

How Are We Doing?
» Lancaster County has been attracting a significant immigrant population, both international and domestic, since the 1990s.
» Between 1990 and 2000, immigrants accounted for 54.30 percent of the Lancaster County population increase.
» A higher percentage of population change from 2000-2015 was from Natural Increase (60.9%), whereas the period from 1990 to 2000 experienced a higher percentage of net migration (54.3%).
» International migration in the County was highest in 2015 at 1,145 people.

What Does This Mean?
Lancaster County has strong components to population change, with positive growth in both net migration and natural increase.

<table>
<thead>
<tr>
<th>Year</th>
<th>Int'l Migration</th>
<th>Domestic Migration</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000</td>
<td>313</td>
<td>218</td>
</tr>
<tr>
<td>2001</td>
<td>984</td>
<td>185</td>
</tr>
<tr>
<td>2002</td>
<td>880</td>
<td>961</td>
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<tr>
<td>2003</td>
<td>700</td>
<td>1,314</td>
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<td>2004</td>
<td>699</td>
<td>-636</td>
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<tr>
<td>2005</td>
<td>669</td>
<td>625</td>
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<td>2006</td>
<td>691</td>
<td>292</td>
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<td>2007</td>
<td>621</td>
<td>563</td>
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<tr>
<td>2008</td>
<td>612</td>
<td>646</td>
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<tr>
<td>2009</td>
<td>615</td>
<td>399</td>
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<tr>
<td>2010</td>
<td>185</td>
<td>-46</td>
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<tr>
<td>2011</td>
<td>791</td>
<td>974</td>
</tr>
<tr>
<td>2012</td>
<td>940</td>
<td>610</td>
</tr>
<tr>
<td>2013</td>
<td>1,003</td>
<td>707</td>
</tr>
<tr>
<td>2014</td>
<td>1,136</td>
<td>1,910</td>
</tr>
<tr>
<td>2015</td>
<td>1,145</td>
<td>280</td>
</tr>
<tr>
<td>Total</td>
<td>11,984</td>
<td>9,002</td>
</tr>
</tbody>
</table>

Definitions/Notes:
- **Natural Increase** is the difference between resident births and deaths.
- **Net Migration** is the difference between people moving into and out of an area.
- "Total Population Change" is the sum of Natural Increase and Net Migration.
- Corrections and adjustments are customarily made to Census estimates. This causes changes in migration data reported in previous Community Indicators Reports. 2000 and 2010 data in particular should be interpreted as a statistical anomaly related to the decennial Census.

Sources:
- U.S. Census Bureau, Annual Estimates of Components of Population Change for Counties in Nebraska
- County population, population change and estimated components of population change
**GROWTH**

Benchmark: Provide Sufficient Land for Development of Lincoln

**Why Is It Important?**

The number of lots available for residential purposes in Lincoln may reflect the general level of development activity throughout the community.

**Key Observation**

The lot supply in Lincoln plateaued from 2007-2012 and is slowly being drawn down as home building increases and as developers delay platting new land.

**How Are We Doing?**

- As of July 2000, the number of lots available for single/two-family units totaled 8,504, and multi-family units totaled 5,083 in final, preliminary and “in-process” submitted plats.
- As of January 1, 2016, the number of lots available for single/two-family units totaled 7,458 and multi-family units totaled 6,933 in final and preliminary platted land.
- As of January 1, 2016, of the 7,458 platted lots, 26.0 percent were final platted, 74.0 percent were preliminary platted.
- As of January 1, 2016, the supply of detached single-family lots available (5,610) should last about 10.0 years at the 3-year average of 563 building permits per year.

**What Does This Mean?**

An adequate supply of land is available for development within the Future Service Limit.

As of January 1, 2016, Lincoln has a potential for 38,976 new dwelling units within the 2040 Future Service Limit for Lincoln. About 14,391 are approved or in the process of platting. The remainder of the potential units are currently without infrastructure and on raw land.

**Definitions/Notes:**

- The data reflects a periodic point-in-time inventory of housing lots that could be developed with housing units in the future.
- Platted residential lots are single, two-family and multiple family units that are final platted, preliminary platted or are pending submitted plats.
- Final platted lots have streets and utilities installed or guaranteed with over 90% of these lots having all facilities installed.

**Source:**

- Lincoln-Lancaster County Planning Dept, Residential Land Inventory and Single Family Lots, January, 2016

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**Note:** January 2016 is the latest available data.
**Growth**

Benchmark: Lincoln will Continue to Grow with a Single Public School District

Why Is It Important?
Student enrollment, diversity and poverty level trends are important to monitor because they help determine what needs must be met in planning for future schools.

Key Observation
Enrollment in Lincoln Public Schools continues to rise by more than 1 percent per year.

How Are We Doing?
» Between 1990 and 2000, the growth rate for net student enrollment in Lincoln Public Schools (LPS) was 12.02 percent; absolute change in enrollment was 3,364 students. The annual average growth rate was 1.14 percent.

» Between 2000 and 2015, the percent change for net student enrollment in LPS was 27.4 percent; absolute change in enrollment was 8,594. The annual average growth rate was 1.63 percent.

» Total LPS student enrollment reached 39,948 in 2015, an addition of 882 students since 2014.

» From 2000 to 2015, 86 fewer students were enrolled in non-public schools in Lincoln showing a decrease of 1.27 percent, an average annual rate of -0.09 percent.

» Non-public schools are at their lowest enrollment as a percentage of Lincoln students since 1991, comprising 14.3 percent of enrollment. 14.6 percent of Lincoln students were enrolled in non-public schools in 1991 and a high of 17.8 percent was reached in 2000.

» Since 2000, the number of students in LPS below poverty has increased from 25.6 percent to 43.3 percent.

What Does This Mean?
Continued growth in LPS enrollment, while private school enrollment has plateaued for over 16 years, indicates a strong public school system in Lincoln.

Definitions/Notes:
- Enrollment census is taken in the fall of each year and includes Pre-Kindergarten to 12th Grade students.
- Lincoln Public Schools students, as well as non-public schools students, may live outside City of Lincoln corporate limits.
- Poverty is defined as students who qualify for the ‘Free/Reduced Lunch Program’.

Sources:
- Lincoln Public Schools Annual Statistical Handbook
- Nebraska Department of Education
GROWTH
Benchmark: Diversity, Richness and a Variety of Population will Enrich the Quality of Life

Why Is It Important?
Increases within the minority community — both in absolute numbers and as a percentage of the area’s overall population — are anticipated to continue into the future. This trend is embraced by the LPlan 2040 Vision and is to be considered as the Plan’s policies and programs are implemented.

Key Observation
Students in the Lincoln Public School system are more diverse than Lancaster County, as a whole.

How Are We Doing?
» The Lincoln Public School system has historically shown more diversity in the student population as compared to Lancaster County.
» In 2000, while LPS had 13.7 percent minority students, Lancaster County had only about 11.6 percent people who were non-white.
» In 2015, LPS had a remarkable 32.3 percent minority students, while Lancaster County had only about 15.7 percent people who were non-white in 2010.

What Does This Mean?
As these students grow up and have families of their own, Lancaster County can expect an increased diversity in its racial and ethnic composition.

Definitions/Notes:
• NHPI: Native Hawaiian and Pacific Islander
• AIAN: American Indian or Alaska Native
• NH: not Hispanic

Sources:
• U.S. Census Bureau, Decennial Census 2000 and 2010
• Lincoln Public School, Statistical Handbook 2000 and 2015
Why Is It Important?
The growth rate for non-residential utility service connections and electrical consumption may be utilized to monitor annual fluctuations in the local economy. These figures may reflect the level of economic activity in the non-residential sector.

Key Observation
Consumption of electricity by non-residential accounts suggests a reviving economy, even as increased use of energy efficient electrical and electronics conserves energy.

How Are We Doing?
» In 2015, non-residential electrical consumption was 2.12 million megawatt-hours by 16,546 customer accounts.
» In 2010, the consumption was 1.97 million megawatt-hours by 16,565 customer accounts. In 1990, these numbers were 1.29 million megawatt-hours by 11,514 customer accounts.
» Between 2000 and 2015, the electrical consumption by non-residential customers has increased by about 1.21 percent annually.
» Residential megawatt-hours decreased by 2.61 percent from 2014 to 2015.
» Per capital residential megawatt-hours for Lincoln and Waverly have been generally declining since 2010.

What Does This Mean?
Electrical consumption in the non-residential sector has been growing at a faster rate, indicating that expansion within that sector may be underway.

Note: 2015 is the latest available data.

Note: 2014 is the latest available data.

Definitions/Notes:
• LES serves all of Lincoln and portions of Lancaster County (outside the City of Lincoln’s corporate limits).

Sources:
• Lincoln Electric System
• Population based on American Community Survey 5 year average
Economy

Benchmark: Provide a Healthy Climate for Economic Development

Why Is It Important?

Wage levels reflect conditions of the local economy and indicate the health of local companies and the economic well-being of workers. Adjusting for inflation determines the real growth in wages and the relative buying power over a time period.

Key Observation

Average wage per job is slowly recovering in Lancaster County, Nebraska and the U.S. overall.

How Are We Doing?

- In 2014, the current and real dollar value of the average annual wage for Lancaster County was $42,161. The average wage was $42,747 for Nebraska and $51,552 for the U.S.
- Countywide, real wages per job (adjusted to 2014 dollars) increased through the first half of the 2000 to 2010 decade and fluctuated, but remained relatively stagnant through the second half. The year 2014 saw a slight increase of 0.77 percent from the previous year.
- Adjusting for inflation to reflect 2014 dollars, the wage per job increased by 23.3 percent between 1980 and 2014 in Lancaster County. The State of Nebraska had a lower increase of 22.21 percent, and the U.S. had a significantly higher increase of 28.31 percent in the same period.
- Lancaster County had a significant increase in average wage (in real dollars) of 11.52 percent between 1990 and 2000, but only increased by 4.91 percent between 2000 and 2010.
- Since 1990, both Nebraska and the U.S. have shown a higher overall percentage increase than Lancaster County.

What Does This Mean?

Although real dollar wages in Lancaster County have grown faster than the state as a whole since 1980, national real dollar wages have significantly outpaced both.

Definitions/Notes:

- Estimates used to compute figures represent wages and salaries paid to all workers divided by the total number of jobs.
- People holding more than one job are counted in the wage estimates for each job they hold.
- The Consumer Price Index (CPI) is used to express “Real Dollars” in terms of their value in 2014. Since inflation varies over years, the “Real Dollar” values are dependent on the choice of year and may not be the same as reported in the last report.

Source:

- Bureau of Economic Analysis, CA30 - Economic Profile, Average Wages and Salaries
Why Is It Important?
Per Capita Personal Income (PCPI) is an indicator of financial well-being and shows how well the economy is performing over time. PCPI is viewed as a key proxy for the overall economic health of a community.

Key Observation
Since 2000, Lancaster County’s PCPI has shown little change, when adjusted for inflation.

How Are We Doing?
» In 2014, the per capita personal income (PCPI) value was $43,287, an increase of 0.25 percent over 2013, adjusted for inflation.
» The increase in PCPI since 2000 was 41.35 percent. When adjusted for inflation, PCPI increased by about 3.17 percent.
» From 1980 to 2014, increase in PCPI adjusted for inflation was 48.2 percent for the residents of Lancaster County.
» Lancaster County had a significant increase in PCPI of 24.04 percent between 1990 and 2000 (adjusted for inflation) but decreased by 1.19 percent from 2000 to 2010.
» After the high of 1990-2000, where the percentage increase in adjusted PCPI for Lancaster County residents was more than Nebraska and the U.S., adjusted incomes for Lancaster County have increased by 3.17 percent since 2000, whereas Nebraska and the U.S. show an increase of 19.79 and 9.84 percent respectively.

What Does This Mean?
Although Lancaster County saw significantly higher per capita personal income growth between 1990 and 2000, when adjusted for inflation, PCPI has remained relatively flat since 2000. Since 2010, Lancaster County PCPI has seen growth similar to the U.S., but Nebraska as a whole has significantly outpaced both.

Definitions/Notes:
• PCPI does not reflect income distribution as it reflects an average for the population. PCPI gauges how income grows over time per person, by adjusting for the growth in population.
• PCPI is computed using Census Bureau midyear population estimates.
• PCPI is calculated as the sum of all wage, salary and other disbursements, divided by the number of people residing in the area.
• Real dollars are adjusted to reflect a base year of 2014.

Source:
• Bureau of Economic Analysis, CA1 - Personal Income, Population, Per Capita Personal Income
**Why Is It Important?**
The projected rate of growth of employment is higher than the projected rate of growth of population due to individuals holding more than one job and the Lincoln metropolitan area attracting workers who live in other counties. Monitoring changes in the local employment numbers is critical to projecting the need for new urban infrastructure in the community.

**Key Observation**
Lancaster County has experienced faster employment growth than Nebraska and the U.S. since 1993.

**How Are We Doing?**
- From 2000 to 2014, 16,436 new jobs were added in Lancaster County for a total of 162,804 in 2014. This is an increase of about 11.23 percent or an average of 0.76 percent per year.
- Total Lancaster County employment in 1993 was 121,084, rising to 146,368 in 2000, a change in employment of about 20.88 percent or about 2.75 percent per year. The growth was higher than Nebraska (8.53 percent) and the U.S. (18.89 percent) in the same period.
- Employment growth since 2000 has not kept pace with the growth exhibited in the 1990s. The average annual growth rate from 2000 to 2014 is less than 1 percent per year, with the slowest year being 2009 (-2.31 percent) and the fastest being 2012 (2.47 percent).
- The growth rate in employment in Lancaster County from 1993 to 2014 is 1.42 percent per year, just higher than the 1.4 percent projected growth rate.
- Between 2004 and 2014, general employment in the industrial and government sectors declined and increased in business and commerce sectors.

**What Does This Mean?**
Between 2000 and 2014, total employment grew at about two thirds the rate of the population. From 1993 to 2000 employment grew about 70% faster than the population. This is likely a reflection of the recession and overall slowing of the economy.

---

**Growth in Employment from 1993-2014**

<table>
<thead>
<tr>
<th>Total Employment</th>
<th>Years</th>
<th>Change</th>
<th>Average Annual Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lancaster County</td>
<td>1993</td>
<td>121,084</td>
<td>2000-2014 162,804 20.88% 11.23% 34.46% 2.75% 0.76% 1.42%</td>
</tr>
<tr>
<td>Nebraska State</td>
<td>1993</td>
<td>837,361</td>
<td>2000-2014 946,110 8.53% 12.99% 1.18% 0.29% 0.58%</td>
</tr>
<tr>
<td>U.S. (000's)</td>
<td>1993</td>
<td>110,844</td>
<td>2000-2014 136,614 18.89% 23.25% 2.50% 0.26% 1.00%</td>
</tr>
</tbody>
</table>

**Note:** 2014 is the latest available data.

In 2014, 162,804 people were employed by establishments divided into the following sectors:

- Business and Commerce - Information, Financial Activities, Professional and Business Services, Education and Health Services, Leisure and Hospitality and Other Services
- Industrial - Natural Resources and Mining, Construction, Manufacturing and Trade, Transportation and Utilities
- Government - Local, State and Federal

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**Definitions/Notes:**
- Figures reflect average annual employment for all industries according to location of job, not residence (persons working in Lancaster County, but living outside the county, are counted)
- These figures reflect data for workers covered by Nebraska Employment Security Laws.

**Source:**
- Bureau of Labor Statistics, Quarterly Census of Employment and Wages
Why Is It Important?
The City and County have experienced significant increases in commercial development over the last several decades. Numerous new shopping centers and office complexes have been built, which are valuable economic resources for the community. Employment in this sector is used to monitor the future land requirements.

Key Observation
Education and Health is the highest employment provider in the “Business and Commerce” sector.

How Are We Doing?
» In 2014, the total annual employment for “Business and Commerce” sectors in Lancaster County was 78,902 jobs distributed amongst 6,732 establishments with a 48.5 percent share of total county employment.
» In 2004, the annual employment for “Business and Commerce” sectors in Lancaster County was 71,158 jobs distributed amongst 4,472 establishments.
» Between 2004 and 2014, the average annual change in employment for “Business and Commerce” sectors was about 1.0 percent per year in the County.
» From 2004 to 2014, the employment share for “Business and Commerce” sectors increased from 47.0 percent to 48.5 percent of the total county employment.
» Education, Health and Professional Services are the highest employment providers in this sector contributing more than 50 percent of jobs in this sector.

What Does This Mean?
Growth in business and commerce has been the strongest of all sectors, but at about 1.0% per year is still slightly slower than population growth rates.

Definitions/Notes:
• “Business and Commerce” employment sectors are used to monitor commercial land needs.
• Figures reflect average annual employment by sector and number of establishments.
• Employment categories are based upon the North American Industry Classification System (NAICS) and reflect data for workers covered by Nebraska Employment Security Laws.

Source:
• Bureau of Labor Statistics, Quarterly Census of Employment and Wages
Why Is It Important?
The City and County have experienced some increases in industrial development over the last several decades. Some industrial facilities have been built, which are valuable economic resources for the community. Employment in this sector is used to monitor the future land requirements for the industrial sector.

Key Observation
2010 showed the lowest employment numbers in industrial sectors and in the past two decades. Since 2010, industrial sector employment has increased by 8.1% per year and has surpassed pre-recession levels.

How Are We Doing?
» In 2014, the total annual “Industrial” sector employment in Lancaster County was 51,662 jobs distributed amongst 2,902 establishments, having a 31.7 percent share of total county employment.
» In 2004, the annual “Industrial” sector employment in Lancaster County was 49,313 jobs distributed amongst 2,777 establishments.
» Between 2004 and 2014, the average annual change in countywide employment in the “Industrial” sectors had increased by about 0.5 percent per year.
» From 2004 to 2014, employment share for “Industrial” sectors decreased from 32.6 percent to 31.7 percent of the total county employment.
» The number of establishments in this sector grew from 2,777 in 2004 to 2,902 in 2014, an increase of 4.5 percent.
» Trade, Transportation and Utilities is the highest employment provider in this sector contributing about 60 percent of industrial jobs in 2014.

What Does This Mean?
Industrial sector growth has outpaced business and commerce sector in recent years.

Definitions/Notes:
• “Industrial” sectors are used to monitor industrial land needs.
• Figures reflect average annual employment by sector and number of establishments.
• Employment categories are based upon the North American Industry Classification System (NAICS) and reflect data for workers covered by Nebraska Employment Security Laws.

Source:
• Bureau of Labor Statistics, Quarterly Census of Employment and Wages
Economy

Why Is It Important?
As the State capital, a large number of jobs in the city and county are in the government sector. With a strong Federal, State and Local government presence, employment in this sector is generally tied to the use and expansion of office buildings and service centers in the community.

Key Observation
As the State capital, State government in Lincoln is the highest employment provider in this sector.

How Are We Doing?
» In 2014, the total annual “Government” sector employment in Lancaster County comprised 32,240 jobs distributed amongst 274 establishments having a 19.8 percent share of total county employment.
» In 2004, the annual “Government” sector employment in Lancaster County comprised 30,816 jobs distributed amongst 231 establishments.
» Between 2004 and 2014, the average annual change in countywide employment in the “Government” sectors was 0.45 percent per year.
» From 2004 to 2014, the employment share for “Government” has been steady at about 20 percent of the total county employment. This is higher than Nebraska (17 percent) and the U.S. (15 percent), reflecting the usual pattern as a State Capital.
» The State government is the highest employment provider in this sector contributing over 49 percent, followed by Local government (41 percent) and then Federal government (9.5 percent).

What Does This Mean?
As the state capital and county seat Lincoln shows steady government sector employment numbers, however the growth rate is only about one third the overall population growth rate.

Definitions/Notes:
- Figures reflect average annual employment by sector and number of establishments.
- Employment categories are based upon the North American Industry Classification System (NAICS) and reflect data for workers covered by Nebraska Employment Security Laws.

Source:
- Bureau of Labor Statistics, Quarterly Census of Employment and Wages
Why Is It Important?
Labor Force conditions during the planning period may reflect the general level of economic activity in the community. A growing workforce is an asset to economic development activities such as supporting business retention and expansion efforts, recruiting new businesses to the community, and providing employment opportunities for County-wide residents.

Key Observation
Unemployment in Lancaster County is consistently lower than Nebraska and the U.S.

How Are We Doing?

Labor Force
» In 2014, the Civilian Labor Force was 169,477 persons either employed or unemployed in Lancaster County, an increase of about 4.7 percent since 2010.
» Between 1990 and 2000, the labor force grew by 19.2 percent or an average annual rate of growth of 1.8 percent. From 2000 to 2014, the Civilian Labor Force increased by 14.8 percent with an annual growth rate of 1.0 percent.
» Between 2000 and 2014, the growth of Civilian Labor Force in Nebraska has been lower than that of Lancaster County.

Unemployment
» In 2014, the unemployment rate was 2.93 (4,986 persons unemployed), a slight increase over the unemployment rate of 2.79 in 2007 (4,396 persons unemployed).
» While the labor force has increased in size over the past four years, there has been a decrease in unemployment in Lancaster County.
» In 2014, the unemployment rate decreased in Lancaster from a high of 4.31 percent in 2009. The 2014 rate is less than Nebraska, which is at 3.32 and less than half of U.S., which is at 6.17.
» Between 2000 and 2014, the lowest unemployment rate in the County was 2.36 in 2000 and the highest was 4.31 in 2009.

What Does This Mean?
Nebraska’s agriculturally based economy and generally conservative private and public financial ideology helped Lancaster County to weather the economic downturn with lower unemployment than most other parts of the country. Military reservists who were on active duty due to wars in Afghanistan and Iraq, a smaller generation of young people entering the labor force in the latter half of the decade, college students delaying job searches in favor of graduate school and those discouraged enough by the economy to drop out of the labor force may all have contributed to a slower growth in Civilian Labor Force from 2000 to 2010.

Definitions/Notes:
- Civilian Labor Force is defined as persons 16 years of age and older, employed and unemployed, who are not inmates of institutions and who are not on active duty in the Armed Forces.
- These figures exhibit lower numbers than employment figures, as the Civilian Labor Force counts individuals only once, regardless of how many jobs they work.
- Figures reflect the annual average for the Civilian Labor Force living in Lancaster County.

Source:
- Nebraska State Department of Labor, Labor Market Information, Local Area Unemployment Statistics
Why Is It Important?
The provision of a well-educated workforce is a key factor in attracting new businesses and industry to the area. The Comprehensive Plan identifies seven primary target businesses, the majority of which require a workforce with a solid general and post-secondary education.

Key Observation
Lancaster County continues to have higher educational attainment than Nebraska and the U.S.

How Are We Doing?
» In 2014, an estimated 211,337 of the 225,872 people 18 years of age and above (about 98.6 percent) had at least a high school diploma or higher. In 2014, 31.6 percent had Bachelor’s Degree or higher and 6.4 percent did not finish high school.

» Since 2000, the number of people with a high school degree or higher has increased by 22 percent and people with less than a high school degree have decreased by 16 percent. The number of people with a Bachelor’s degree or higher also grew with an increase of about 36 percent.

» In 2014, Lancaster County population 18 years of age and above who had at least some college or an Associate’s degree or higher (71.5 percent) is higher than both Nebraska and the U.S.

What Does This Mean?
There are likely several factors to which the increase in educational attainment may be linked. Lancaster County has several public and private educational institutions available, the economic downturn has nationally been linked to an increase in students delaying entering the work force in favor of continuing their education, and the low unemployment rates and cost of living in the County may have caused more young graduates to remain that may have left in the past.

Comparison of Educational Attainment in 2014

<table>
<thead>
<tr>
<th>Area</th>
<th>Less than High School Graduate</th>
<th>High School Graduate or better, no Bachelor's degree</th>
<th>Bachelor's Degree or Higher</th>
</tr>
</thead>
<tbody>
<tr>
<td>U.S.</td>
<td>13.9%</td>
<td>60.7%</td>
<td>25.4%</td>
</tr>
<tr>
<td>Nebraska</td>
<td>14.8%</td>
<td>61.0%</td>
<td>24.2%</td>
</tr>
<tr>
<td>Lancaster County</td>
<td>6.4%</td>
<td>61.9%</td>
<td>31.6%</td>
</tr>
</tbody>
</table>

Note: 2014 is the latest available data.

Definitions/Notes:
- Educational Attainment data is taken from the Decennial Census and from the American Community Survey (ACS). 5-year aggregate data.
- Educational attainment reflects the highest level of education reached by an individual.
- High School Graduate includes equivalency diplomas

Sources:
- Census Bureau, Decennial Census, 2010
- Census Bureau, ACS
Why Is It Important?
Sales tax revenues are a good indicator of a community’s economic well-being. Sales tax revenues represent a key revenue source that contributes to the levels of service that can be provided to the community.

Key Observation
Sales tax revenue has increased in the past six years, since the economic downturn in FY 2007-08 and 2008-09.

How Are We Doing?
- In FY 2014-2015, a total of $68.86 million in sales tax revenues were collected by the City of Lincoln, an increase of about 3.7 percent over last year’s collection. In the past six years, sales tax revenues have increased since a low in FY 2008-09.
- In FY 1999-2000, a total of $43.80 million in sales tax revenues were collected by the City of Lincoln, for an average annual increase of 6.6% since FY 1989-1990. This compares to an average annual increase of 9.7% in the 1980s.
- Between FY 1999-2000 and FY 2014-2015, the average annual growth rate for sales tax revenues for the City of Lincoln was 3.0 percent, with FY 2002-2003 having the highest increase of 7.2% and FY 2008-2009 having a decrease of 2.7%. The past six years have shown a marked increase in the sales tax revenue collected.
- When adjusted to 2014 dollars, the past six years show an increase in real sales tax dollars collected of about 2.7 percent per year after four consecutive years of declining real sales tax dollars.

What Does This Mean?
As the nation slowly comes out of recession, local sales tax dollars are beginning to increase. A decrease in building permit activity in Lincoln starting in 2005 may be linked to a decrease in sales tax dollars that appears to precede the national recession of 2008.

<table>
<thead>
<tr>
<th>Sales Tax for the City of Lincoln</th>
</tr>
</thead>
<tbody>
<tr>
<td>Amount in Thousands</td>
</tr>
<tr>
<td>$0</td>
</tr>
<tr>
<td>$10,000</td>
</tr>
<tr>
<td>$20,000</td>
</tr>
<tr>
<td>$30,000</td>
</tr>
<tr>
<td>$40,000</td>
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<tr>
<td>$50,000</td>
</tr>
<tr>
<td>$60,000</td>
</tr>
<tr>
<td>$70,000</td>
</tr>
<tr>
<td>$80,000</td>
</tr>
</tbody>
</table>

Note: 2015 is the latest available data.

Definitions/Notes:
- Figures represent the City’s Fiscal Year (FY) from September 1 to August 31.
- Figures reflect actual sales tax revenues generated within the City of Lincoln.
- Actual sales tax figures are not adjusted for inflation.
- Real dollar sales tax figures are adjusted to 2014 dollars.
- The City sales tax rate is 1.5% and has been in effect since the early 80s.
- Since 1980 various goods and services have been removed or added to the list of taxable goods: food, remodeling labor and construction labor for example.

Source:
- City of Lincoln, Finance Department, Budget Office
Why Is It Important?
Tourism, sporting events and conventions are an important component of Lancaster County’s economy, and the lodging tax gives an indication of outside visitation into the local economy.

Key Observation
Lodging tax revenue has increased in the past five years, since the economic downturn in FY 2007-08 and 2008-09 and has surpassed pre-downturn levels.

How Are We Doing?
» In FY 2014-2015, the lodging tax collected was $2.97 million in Lancaster County showing an increase of 10.3 percent since FY 2013-2014.
» FY 2009-2010 had uncharacteristically low collections. The tax collected decreased by 26.5 percent from 2008-09 but increased by 19.6 percent in the year immediately following.
» Despite the dramatic increases and decreases, lodging tax has shown steady growth over the past 34 years. In the 1980s, the average annual growth was 10.2 percent per year. In the 1990s, this slowed to 7.4 percent per year.
» Between FY 2000-2001 and 2004-2005, the average annual growth rate in lodging taxes was only 1.43% per year, probably due to the September 11th tragedy and the following economic downturn.
» In FY 2005-2006, revenues from the lodging tax increased dramatically to reach $1,595,737 from $865,170 in 2005. This was due to an additional 2% tax that was collected for the Visitors Improvement Fund. Since then, the collections have increased by an average 7.1 percent per year.

What Does This Mean?
Lodging tax collected reflects the number of visitors to Lincoln as well as the tendency of those visitors to stay more than one day. Decreases may reflect economic conditions that discourage travel, a reduction in the number of events to draw visitors, or a national event, such as the September 11th tragedy, which reduced travel nationwide.

Definitions/Notes:
• Figures represent the County’s Fiscal Year (FY) from September 1 to August 31.
• Lodging tax revenues represent dollars spent on lodging in Lancaster County.
• Up until 2004, the tax was 2% of the cost of lodging. In 2005, collection of an additional 2% to be deposited in the Visitors Improvement Fund began.
• The lodging tax revenue is affected by the number of rooms, occupancy rate, and the cost of a night’s lodging.
• Real dollar lodging tax figures are adjusted to 2014 dollars.
• Includes lodging tax revenues only – visitors also spend money on goods and services in the community, adding further to the local economy and tax base.

Source:
• Lancaster County, Budget and Fiscal Office

Note: 2015 is the latest available data.
**Environment**

Benchmark: Preserve Riparian, Floodplain and Stream Corridors

**Indicator 18: Lincoln, Permits Issued in the 100 Year Floodplain, 1996-2015**

Why Is It Important?
Building and fill permits issued for property within the 100 year floodplain are regulated by the City of Lincoln and over time may exhibit trends concerning the level of development in these areas. Together, these resources represent one of three Core Resource Imperatives selected to receive the greatest consideration in the long range planning process.

Key Observation
In 2015, a total of 75 additional acres were added to the total protected floodplain area in Lancaster County.

How Are We Doing?
» Building permits for new or existing structures in the floodplain (including interior improvements to existing buildings) are the most common type of permits issued in the floodplain.
» The number of building and fill permits issued by the City of Lincoln totaled 158 permits in 2000, 150 in 2010 and 118 in 2015.
» In 1996, the number of building and fill permits issued by the City of Lincoln for development in the floodplain totaled 31 permits.
» The City of Lincoln and the Lower Platte South Natural Resource District (LPS-NRD) also protect floodplains through the purchase of conservation easements that preserve the flood storage volume. In 2015, a total of 75 additional acres were added to the total protected area.

What Does This Mean?
Open space preservation that guarantees vacant floodplain will be kept free of development and higher regulatory standard for development in floodplains are two of the factors considered in the Community Rating System (CRS), which establishes flood insurance rates for communities. Lincoln has a rating of 5, one of the highest in the nation, and those who own property in the floodplain and have flood insurance receive a 25 percent discount as a result.

**Definitions/Notes:**
- Building Permits also include filling the floodplain; however, “non-substantial” improvements, which include interior improvements, are included and may not impact the floodplain.
- Included in this information are permits for bridge and culvert construction and replacement, and wetland restoration.
- Fill permits reflect dirt and other material placed in the floodplain.
- Conservation easement data includes only easements that were established specifically for the preservation of flood storage.

**Sources:**
- City of Lincoln, Building and Safety Department
- City of Lincoln, Public Works & Utilities Department, Watershed Management
- Lower Platte South Natural Resource District

Note: 2015 is the latest available data.
Environment
Benchmark: Clean Air is a Valuable Community Asset

Air quality in Lancaster County has historically been high. Lancaster County benefits from prevailing westerly winds and an extensive rural landscape between Lincoln and Denver, CO.

—2040 Lincoln–Lancaster County Comprehensive Plan

Why Is It Important?
High levels of air pollution contribute to health problems, ecosystem degradation, and deterioration of the quality of life. Failure to comply with the National Ambient Air Quality Standards (NAAQS) could jeopardize federal highway funding, limit the expansion of industrial operations and hinder economic activity for the community.

Key Observation
Lincoln continues to meet National Ambient Air Quality Standards.

How Are We Doing?
» Lincoln/Lancaster County currently meets National Ambient Air Quality Standards (NAAQS) and is an air quality attainment community. As long as percentages remain below 100 percent, a community is considered to meet the standards.
» Ozone (O3) air pollution levels consistently measured the closest to the permitted NAAQS attainment threshold in the last decade. The 2014 and 2015 values rose to 81.3 percent.
» Particulate matter less than 2.5 microns in diameter (PM2.5) is made up of very fine particles of smoke, fumes, ash, pollen and other solids. These particles are small enough to get deep into, and sometimes pass through, lung tissue, posing a danger to human health. Lancaster County data collected over the past decade shows 98th percentile readings of 14.7 to 28.4 micrograms per cubic meter of air. These readings vary from 42.0% to 81.1% of the NAAQS for PM2.5, with the lowest reading in 2015.

What Does This Mean?
Lincoln air quality is consistently within the limits set by the Environmental Protection Agency, although it can vary dramatically year to year due to local, regional, and global factors such as levels of traffic, seasonal fires, and weather conditions that demand higher than average heating and air conditioning levels.

Definitions/Notes:
• NAAQS are designed to achieve air quality that protects human health, animal and plant life.
• Measurements are stated as a percent of the permitted NAAQS — anything below 100 percent indicates attainment status.
• Some excess of the standard is permitted before the Environmental Protection Agency (EPA) would find the City to be in violation.

Sources:
• Lincoln/Lancaster County Health Department, Environmental Public Health, Air Quality
• US Environmental Protection Agency, Monitor Values Report - Critical Air Pollutants

Standards Permitted by the EPA

<table>
<thead>
<tr>
<th>Air Pollutant</th>
<th>Highest Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>4th Max 8-hour value for O3</td>
<td>0.075 ppm</td>
</tr>
<tr>
<td>98th Percentile value for PM2.5</td>
<td>35 microgms per m³ of air</td>
</tr>
</tbody>
</table>
Why Is It Important?
About 90 percent of the County is utilized for growing crops, raising livestock, or producing other agricultural produce. These lands are an integral element in the natural landscape—providing habitat as well as being a basic piece of the County’s historic signature landscape. Farming trends will be monitored to measure changes in the agricultural economy in Lancaster County.

Key Observation
The number of farms increased from 2007 to 2012 as did the average size of a farm and total land in farms.

How Are We Doing?
The following information is updated every five years by the U.S. Census of Agriculture. Data collected in 2012 was not reported until late 2014.

Number of Farms
» The total number of farms in Lancaster County has declined from its highest point of 2,361 farms in 1950 to 1,698 in 2007, but rose to 1,836 in 2012.
» Since 1987, the overall number of farms has fluctuated, and the trend has generally been toward an increase in the number of farms in Lancaster County.
» In 2002, the U.S. Census of Agriculture definition of farm changed to a “place with annual sales of agricultural products of at least $1,000.” Prior to 2002, the definition included a minimum farm size of 20 acres.

Number of Acres
» From 1987 to 2007, the number of acres classified as farmland remained relatively steady. However, in 2012 the number of acres increased dramatically, while the number of operators whose principal occupation is farming fell by 43.9% over the 20 year average and the average market value of farms nearly doubled from 2007.

Average Size of Farms
» Between 1987 and 2012, the average farm size in Lancaster County fluctuated between 248 and 305 acres.
» Lancaster County is an ‘Urban County’ and the farming practices are slightly different from other counties. Lancaster County has seen a trend towards niche farming of horticulture products, organic products, trees, etc., which generate high income for lesser area coverage.

What Does This Mean?
The number of farms in Lancaster County, which is almost 90% rural, is higher than any other county in Nebraska – by nearly a factor of two. The size of these farms is much smaller than every other county except that Sarpy, Saunders and Washington are nearly as small and Douglas is slightly smaller (all counties including or surrounding the Omaha Metro area), possibly indicating more niche farms and farmers that don’t rely on farming as their main source of income.
Environment
Benchmark: Diversion of Solid Waste from the Municipal Landfill

Indicator 21: Lancaster County Annual Municipal Solid Waste Per Capita (Pounds), 2002-2015

Why Is It Important?
Per Capita municipal solid waste not only reflects consumption and disposal patterns but also indicates waste reduction, material reuse and recycling opportunities that are available to residents and businesses in the area and the extent that they divert waste from disposal. Increased diversion helps to conserve resources and lessens demands placed on the environment by reducing landfill waste which can contaminate air, land and water resources.

Key Observation
Lancaster County has both voluntary recycling drop-off centers and subscription curbside recycling programs.

How Are We Doing?
» In 2012 and 2013, the City went through a public process to update the Solid Waste Management Plan with the assistance of a 20 member Advisory Committee. The recommendations of that committee included a reduction in the per capita Municipal Solid Waste (MSW) by 10% in 2018, by 20% in 2025 and by 30% in 2040.
» Another recommendation of the Solid Waste Management Plan Advisory Committee was that curbside recycling be included as part of the base service provided by all private waste haulers.
» Many private waste haulers have already integrated curbside recycling services as part of their solid waste collection menu of services.
» A baseline community survey conducted in August, 2012 indicated that 24 percent of the households subscribe to curbside recycling and 56 percent have used the recycling drop-off sites.
» Area businesses have established voluntary “take back” programs for selected materials. For example, televisions and computers, rechargeable batteries, compact fluorescent light bulbs, print cartridges, cell phones and grocery sacks are accepted by some area businesses.

What Does This Mean?
Although a steep drop in per capita waste around 2008 may be attributable to the economic downturn, per capita waste has been steadily declining since about 2006, with an increase in some years, including FY 2014-2015. This may be largely due to the increased availability of subscription curbside recycling services.

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In 2015, there were 33 Voluntary Recycling Drop-Off Centers in Lancaster County, most located in Lincoln.

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Definitions/Notes:
• Recycled materials are deposited at Voluntary Drop-off Recycling Centers located throughout the community and collected curbside by area contractors.
• Per Capita municipal solid waste is the total amount of materials by fiscal year placed in the landfill divided by the Census Bureau mid-year population estimates for Lancaster County.

Sources:
• Lincoln Public Works & Utilities, Solid Waste Recycling Office
• U.S. Census Population Estimates

---
**Environment**

**Benchmark:** Trees on City Property will be Systematically and Pro-Actively Maintained

**Why Is It Important?**

Trees on City property, including street right-of-way, are maintained by the City Parks & Recreation Department, Community Forestry Division. Public trees, as well as private trees, have been shown to have environmental and economic benefits.

**Key Observation**

As of 2015, there are more than 87,000 street trees and about 38,000 additional trees on City owned land.

**How Are We Doing?**

- In general, more trees are currently removed from public property than are planted. Trees are removed if dead, damaged or diseased beyond treatment, or if they become a hazard to life or property.
- A large number of trees were either removed or trimmed in fiscal year 1997-1998 due to an early and heavy snowfall in October 1997 that caused much tree damage.
- In 1999-2000, over 8,000 volunteer cedar and locust trees were removed from the Wilderness Park Tree Management Area.
- In 2013, per capita expenditures for public tree care were $4.94. In 1998, per capita expenditures were $4.49, or $5.55 when adjusted for inflation.
- Since 1998, the Community Forestry Division has performed or overseen 178,231 tree trimmings, 15,869 tree plantings, and the removal of 49,093 volunteer, dead, diseased or hazardous trees.
- Lincoln has been designated as a Tree City USA for 34 years, received the Tree City Growth Award for 21 consecutive years, was one of the first 27 communities to become a Sterling Tree City USA in 2000, and is the only city in the nation to hold all three titles. In 2008, the UNL campus became a Tree Campus USA, and LES is a Tree Line USA Utility.
- Approximately 20% of trees on City owned property are ash trees, which are threatened by the expected approach of the Emerald Ash Borer, a beetle that has decimated ash tree populations in the eastern U.S. In 2009, the City approved the Nebraska Emerald Ash Borer Response Plan to guide efforts to pro-actively address this issue.

**What Does This Mean?**

Lincoln's publicly owned trees are highly valued by the community, however, funding of tree management programs is not keeping pace with the requirements of the urban forest.

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**Definitions/Notes:**

- **Street trees** are trees that are planted in the public right-of-way along public streets and on private streets.
- **Street trees** are most often planted by the developer of a subdivision and public street trees are maintained by the City Parks & Recreation Department, Community Forestry Division.
- Data regarding trees planted in the Urban Forest graph above includes those replanted on right-of-way and in parks as well as new trees planted in new subdivisions.
- Per capita cost is figured by dividing the actual annual expended Community Forestry Division budget by the July 1 US Census population estimate for Lincoln for that year.

**Source:**

- Parks and Recreation Department, Community Forestry Division, Quarterly Reports and 30 year synopsis.
**Why Is It Important?**

Lincoln’s only source of water is groundwater recharged from the Platte River northeast of Lincoln. The well fields currently owned by the Lincoln Water System have a projected maximum capacity approximately equal to the projected need for the year 2050. Additional well field property and water rights will need to be acquired in the planning period to meet future demand beyond 2050.

**Key Observation**

Residential water consumption suggests a correlation to annual rainfall data, perhaps due to increased irrigation of lawns in drier years.

**How Are We Doing?**

- In FY 2000, the number of residential customers was 62,887 with an annual consumption of 10.05 million hundred cubic feet of water.
- In FY 2015, the number of residential customers was 77,218 with an annual consumption of 8.96 million units.
- The number of customers increased by 22.8 percent since 2000, but water consumption has decreased by 10.8 percent.
- Building permit policies requiring water conserving fixtures and higher efficiency appliances have contributed to significantly lower consumption rates.
- Although the drought of 2012 was one of the worst on record, the annual increase in consumption was only the 4th highest since 1984, likely due to the underlying gains in efficiency and significant efforts by the community to conserve water during the summer months.

**What Does This Mean?**

Changes in plumbing code, increasing appliance efficiency and efforts to educate the public in water conservation practices have resulted in a general growth in consumption that is slower than the growth in customers. Drier years see higher consumption mainly because of irrigation, but also because as ground dries it shrinks and can cause older mains to break and leak.

**Definition:**

- Hundred cubic feet = 748 gallons

**Source:**

- City of Lincoln, Lincoln Water System Annual Report

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**Note:** 2015 is the latest available data.

Consumption is measured in units of water where 1 unit = 748 gallons = one hundred cubic feet.
**Housing**

**Benchmark:** Accommodate 6% Population in the Unincorporated Parts of Lancaster County

**Indicator 24: Rural Residential Home Activity, 1980-2015**

**Why Is It Important?**
This indicator serves as a proxy to monitor annual population and development change in the unincorporated parts of the County. This 10% of the County population has seen a shift over the years from about 2% in the incorporated towns and 8% on acreages and farms, to a current split of about 3% in towns and 7% in the unincorporated area. This plan assumes the shift will continue and that 4% of people will live in incorporated villages and cities by 2040, with the remaining 6% on acreages, farms and in the unincorporated villages in the County.

**Key Observation**
The last five years have seen an increase in the building permit activity in the County, primarily in Lincoln.

**How Are We Doing?**

- New residential activity within the three-mile extraterritorial jurisdiction (ETJ) area of Lincoln, which had leveled off since 1999, increased in 2010 and 2011, only to return to the lower levels of the 2000s. Between 2000 and 2015, an average of 42 building permits per year were issued. In 2015, there were 38 permits for new residential dwelling units issued in the three mile ETJ.

**Building Permits Issued for New Construction**

<table>
<thead>
<tr>
<th>Years</th>
<th>Total Building Permits</th>
<th>Lincoln</th>
<th>Within 3 mile limit</th>
<th>County Rural</th>
<th>Small Towns</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2001-2015</td>
<td>2,051</td>
<td>92.4%</td>
<td>2.1%</td>
<td>4.1%</td>
<td>2.2%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2001</td>
<td>1,895</td>
<td>92.4%</td>
<td>2.1%</td>
<td>4.1%</td>
<td>2.2%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2002</td>
<td>2,318</td>
<td>92.2%</td>
<td>2.1%</td>
<td>4.1%</td>
<td>2.2%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2003</td>
<td>2,640</td>
<td>91.3%</td>
<td>1.4%</td>
<td>5.0%</td>
<td>2.0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2004</td>
<td>2,502</td>
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<td>1.6%</td>
<td>6.1%</td>
<td>2.0%</td>
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</tr>
<tr>
<td>2005</td>
<td>89.9%</td>
<td>86.7%</td>
<td>1.2%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2006</td>
<td>82.8%</td>
<td>84.0%</td>
<td>1.0%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2007</td>
<td>83.7%</td>
<td>83.7%</td>
<td>1.0%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2008</td>
<td>80.9%</td>
<td>83.7%</td>
<td>1.0%</td>
<td>3.8%</td>
<td>0%</td>
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<tr>
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<td>90.4%</td>
<td>90.4%</td>
<td>1.0%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2010</td>
<td>87.8%</td>
<td>92.2%</td>
<td>1.0%</td>
<td>3.8%</td>
<td>0%</td>
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</tr>
<tr>
<td>2011</td>
<td>92.2%</td>
<td>91.3%</td>
<td>1.0%</td>
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<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2012</td>
<td>91.3%</td>
<td>91.3%</td>
<td>1.0%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2013</td>
<td>3.2%</td>
<td>7%</td>
<td>3.2%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2014</td>
<td>3.7%</td>
<td>7%</td>
<td>3.2%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
<tr>
<td>2015</td>
<td>2.3%</td>
<td>7%</td>
<td>3.2%</td>
<td>3.8%</td>
<td>0%</td>
<td>88.7%</td>
</tr>
</tbody>
</table>

**Note:** Small towns and part of the rural county are not under the jurisdiction of Lincoln and Lancaster County. Some small towns did not respond to requests for information, others do not issue building permits.

**Definitions/Notes:**
- Data are based on building permits issued, not actual construction and occupancy – some permits are issued where the homes are never built.
- The extra-territorial jurisdiction, or ETJ, is the area under the planning and zoning control of an incorporated area.
- “County Rural” is the remainder of the County not part of the small town ET or three mile ETJ of Lincoln.
- Small towns are other incorporated towns in Lancaster County.
- “Within three mile” comprises homes within Lincoln’s three mile ETJ at time of permit approval.

**Sources:**
- City of Lincoln, Building and Safety Department, Construction Reports
- Incorporated Villages and Cities, Building Permit (Self-Reported)

**What Does This Mean?**
The Small Towns have accounted for a higher percentage of building permits issued in the last 15 years than in the County’s jurisdiction.
Why Is It Important?

The number of issued building permits for new residences in Lincoln reflects the level of activity in the housing industry. The provision of new housing to accommodate the projected population growth over the 29-year planning period is a fundamental assumption in the Comprehensive Plan.

Key Observation

Residential construction has recovered significantly since 2009.

How Are We Doing?

» In 2003, a total of 2,410 residential units were permitted for construction in Lincoln. This was the highest number of permits issued for any single year in this reporting period.

» In 2009, 604 building permits were issued in Lincoln for construction of new residential units, the lowest since 1983.

» Between 2000 and 2015, residential permits were issued for construction of 24,384 dwelling units, for an average of 1,524 residential dwelling units permits each year.

» Between 1990 and 2000, 17,867 building permits were issued for new residences. The average annual number of units for this period was 1,787 per year.

» In 2015, 663 detached single-family permits were issued, the same as 2014.

» In 2015, building permits were issued for a total of 1,984 dwelling units.

What Does This Mean?

The increased pace of residential construction is closer to what the Comprehensive Plan projections recommend to keep pace with population and household growth.

Definitions/Notes:

- Dwellings include single-family detached, attached single-family, townhome, duplex and apartment units permitted within the City of Lincoln's corporate limits.
- Building permit data are based on the date the building permit was issued, not actual construction and occupancy – some permits are issued where the homes are never built.
- Issued building permits allow a two-year period for construction to be completed.

Source:

- City of Lincoln, Building and Safety Department, Construction Report

Note: 2015 is the latest available data.
Why Is It Important?
Due to socio-economic and other trends in the country, LPlan2040 assumes an increase in the proportion of dwelling units that will be multi-family such as apartments, townhouses, condominiums etc. As the demographics shift towards an increasingly diverse and aging population, providing a wide variety of housing types and choices is an important goal.

Key Observation
Since 2010, multi-family detached dwellings have accounted for 46.4 percent of all residential building permits, followed by single-family detached at 38.6 percent and townhomes plus duplexes at 15.0 percent.

How Are We Doing?
» In 2015, permits were issued for 1,067 multi-family units, the most since 1996.
» Single-family detached permits have stabilized in the last few years following a major decline from 2003-2010.
» The number of new multi-family permits between 2000 and 2009 was 3,365 over ten years. In the past six years, permits for 3,864 units have been issued.
» The number of building permits issued for townhomes and duplexes has exhibited a steady trend since 2006 ranging from 139 in 2010 to 280 in 2007. 256 permits were issued in 2015.
» Permits for detached single-family homes have increased to 663 in 2014 and 2015 from a low of 370 in 2010, however, still well behind the peak of 1,565 in 2003.
» Townhomes (attached single-family homes) have become one of the more popular housing choices in Lincoln with many new developments catering to residents seeking home-ownership opportunities for this type of home. 19.0 percent of all new units since 2000 have been townhomes or duplexes.
» From 2000-2009, the split of dwelling units was 58.1 percent detached single-family, 21.0 percent townhomes and duplexes, and 20.9 percent multi-family. From 2010-2015, the split has changed to 46.4 percent multi-family, 38.6 percent detached single-family and 15.0 percent townhomes and duplexes.

What Does This Mean?
The last six years of recovery have shown a wider variety of housing types than 2000-2009.

"Provide different housing types and choices, including affordable housing, throughout each neighborhood for an increasingly diverse population."

--2040 Lincoln-Lancaster County Comprehensive Plan

**Definitions/Notes:**
- Based on date building permit issued, not actual construction and occupancy -- some permits are issued where the homes are never built.
- Detached single-family is a home on a single lot.
- Attached single-family includes townhomes and duplexes.
- Multi-family is three or more units on a single lot, typical of apartments or condominiums.

**Source:**
- City of Lincoln, Building and Safety Department, Construction Reports

**Note:** 2015 is the latest available data.
**Housing**

**Benchmark:** Maintain Affordable Housing in Both New and Existing Neighborhoods

---

**Why Is It Important?**

Ensuring safe, adequate, and affordable housing is an important function in maintaining the vitality of neighborhoods and the city as a whole. One of the goals of LPlan2040 is to provide safe and decent affordable and special needs housing for low- and moderate-income households.

**Key Observation**

Existing median single family home sales prices in Lincoln are not recovering from the recent recession to the same magnitude as the Midwest or U.S.

**How Are We Doing?**

- In 2000, the median price for existing detached single-family homes was $139,380 (2015 Dollars), and for a new detached single-family home, it was $220,800 (2015 Dollars).
- In 2015, the median price for existing detached single-family homes in the Lincoln MLS Area, reported by the REALTORS Association of Lincoln (RAL) was $144,000, an increase of about 6.7 percent from 2014.
- In 2015, the median price for new detached single-family homes in the Lincoln MLS Area, reported by the RAL was $259,000, an increase of about 16.5 percent from 2014.
- In 2015, the national average was $222,400 for existing detached single-family homes, an increase of 6.7 percent from 2014, and $174,400 for the Midwest showing an increase of 6.9 percent since 2014.

**What Does This Mean?**

Based on 2015 Dollars, existing median single-family home prices in Lincoln beginning in 2003, have been increasing since 2011. While new home prices had declined even more than existing homes since 2006, prices have been increasing since 2012.

---

**Definitions/Notes:**

- All numbers shown are based on 2015 Dollars adjusted by the Consumer Price Index.
- The REALTORS® Association of Lincoln (RAL) reports annual median sale prices of single-family detached homes sold through the Midlands Multiple Listing Service (MLS).
- Median housing price refers to the median cost of housing actually purchased.
- Median housing price indicates the point where half of the houses are below and above the median price.
- Condominiums, mobile homes, duplexes, and townhomes are not included in data.
- Homes that are sold by an owner or agent who does not participate in the Midlands MLS are not included in data.

**Sources:**

- US Dept. of Housing and Urban Development
- National Association of REALTORS®
- REALTORS Association of Lincoln

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**Note:** 2015 is the latest available data.
Why Is It Important?
Median Family Income (MFI) is a barometer of the standard of living for families because it accounts for differences in family size. Median Family Income is also used to determine eligibility for numerous housing assistance programs and allows comparisons with other communities and the U.S.

Key Observation
Median Family Income has generally declined steadily in Lancaster County since 2001 based on 2015 dollars.

How Are We Doing?
» In 2015, the MFI for a 4 person household was approximately $71,000 for Lancaster County and $66,800 for Nebraska, an increase of about 4.72 and 1.21 percent respectively since 2014.
» The County has a historically consistent higher MFI than the State.
» Since 2000, the MFI for Lancaster County has increased by about 24.6 percent. However, when inflation is factored in, it has decreased by about 9.74 percent. The decrease has been consistent since 2001.
» In 2015, the median value of a new detached single-family unit was $259,000, which is more than three times (365 percent) of the median family income in Lancaster County. For an existing detached single-family unit, the median value is $144,000 which is about two times (203 percent) of the median family income in Lancaster County.

What Does This Mean?
Median Family Incomes in Lancaster County have been shrinking (in 2015 dollars) while existing home prices have stayed remarkably stable. A new home in Lincoln is roughly the same as an existing home elsewhere in the country.

Definitions/Notes:
• A “family” is defined as two or more related individuals living in the same household.
• MFI reflects a 4 Person Household, typically two adults and two children.
• MFI is usually higher than “Median Household Income” because a family includes all wage earners in a household older than 15 years of age.
• MFI measures the point where half of the family households have lower incomes and half have higher incomes.
• Real dollars are adjusted for inflation via the CPI to reflect a base year of 2015.

Sources:
• US Department of Housing and Urban Development
• HUD USER Policy Development and Research
Why Is It Important?
The Comprehensive Plan aims to increase the use of public transit ridership by improving and expanding facilities and services. Public transportation is necessary for those residents who lack other transportation means. Growing ridership can indicate that this transportation option is a viable alternative to the single occupant vehicle. StarTran provides fixed-route service, paratransit (Handi-Van), and brokerage door-to-door demand responsive disability service to comply with the Federal Americans with Disabilities Act.

Key Observation
StarTran 2015 ridership was 2.41 million, 51.9% higher than in 2000, and 2.5% lower than 2014.

How Are We Doing?
» The majority of trips taken on Lincoln's public transit system are on the fixed-route StarTran bus system that provides scheduled service throughout Lincoln.
» In 2015, StarTran fixed-route bus service ridership exhibited the second highest number in the reporting period with over 2.41 million trips taken by residents. Brokerage and Handi-Van ridership combined for less than 3 percent (55,199 trips) of total trips in 2015.
» Between 1990 and 2000, transit ridership generally declined. However, StarTran ridership has generally stabilized and increased since 2000.
» In 2000, StarTran provided 1.589 million transit trips for Lincoln residents. In 2015, StarTran's total ridership was 2.41 million transit trips, a 51.9% increase.
» Since 2005, StarTran experienced increases in ridership likely due to new fare programs such as “Ride for 5,” increases in driving costs such as gas prices, and an updated route system.
» Since 2000, StarTran ridership has increased by 51.9 percent, or an average annual increase of 3.2 percent. Population during this time has increased approximately 1.37 percent per year in Lincoln (2000-2014).

What Does This Mean?
Due to many factors, including gas prices, service, updated routes and the introduction of bike racks on buses, Lincoln’s public transit ridership growth has outpaced population growth.

Definitions/Notes:
• Brokerage program provides eligible disabled persons with door-to-door transit services.
• Ridership numbers for StarTran Bus and Handi-Van are collected via automated farebox collections collected for the Fiscal Year September to August.
• 2011 bike rack usage is from April through December only. Bike racks were installed on buses in April 2011.

Source:
• City of Lincoln Public Works & Utilities - StarTran

In 2015, the bike racks on StarTran buses were used an average of 91 times each operating day for a monthly total average of 2,333 rack users.
**Transportation**

**Benchmark:** A Multi-Use Trail within 1 Mile of all Residences in Lincoln

**Indicator 30: Lincoln’s Multi-Use Trails Coverage, 2015**

**Why Is It Important?**
This indicator examines the spatial relationship for multi-use trails with proximity to Lincoln homes. Such a coverage analysis identifies potential areas for new or improved trail service. The existing trail system serves both commuter and recreational bicyclists, walkers, runners and students. Trails play an important role in the community by providing an alternative to the automobile, reducing traffic congestion, improving air quality, providing health and quality of life benefits, and creating a more balanced transportation system.

**Key Observation**
95.25 percent of homes in Lincoln are located within 1 mile of a public multi-use trail.

**How Are We Doing?**
» In 2015, 95.25 percent of homes (112,232 of 117,824) were located within 1 mile of a public multi-use trail.
» There are approximately 5,592 homes (4.75 percent) located outside the 1 mile service area standard – these homes are generally located in newer developments along Lincoln’s fringe. One part of an existing neighborhood in the vicinity of 56th and Randolph Streets is outside of the service area.
» In many newer developments along Lincoln’s edges, trails are planned but are not yet constructed.
» Since 2000, 42.2 miles of trails have been constructed.
» Since 2000, the area that needs to be served by the multi-use trail system has expanded through the annexation of approximately 16.89 square miles.

**What Does This Mean?**
The proximity of trails to homes is an indicator of resident’s accessibility to this important infrastructure. As a result of Lincoln’s high level of trails coverage, an increasing number of commuters are using the trail system as a part of their daily bicycle commute trips.

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The percentage of workers who biked to work increased between 2000 and 2014 from 1.0% to 1.7%, which is 70% increase in the number of bike commuters.

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**Definitions/Notes:**
- Lincoln/Lancaster County has approximately 151.50 miles of existing and funded multi-use trails.
- The 1 mile standard reflects the walking or biking distance most people are willing to travel to get to the nearest trail.
- On-street bike routes totaling about 82 miles provide additional service for bikers throughout the community.
- The Comprehensive Plan’s Trails Master Plan identifies about 84 miles of additional multi-use trails to be constructed throughout the community.
- Bike lanes (2.8 miles) are in use in Lincoln.

**Source:**
- 2040 Lincoln/Lancaster County Comprehensive Plan
MULTI-USE TRAILS
95.25% Of Lincoln Residences Are Within 1 Mile
City Limits and Residences as of December 31, 2015

Map Explanation: The shaded areas on the map reflect the 1 mile radius from the existing multi-use trails.
Why Is It Important?
The Comprehensive Plan aims to study and implement ways to increase the use of alternative transportation modes such as carpooling, transit use, walking, biking, telecommuting, and use of flexible work schedules. Increased trips using alternative transportation modes reduce the number of single occupant vehicles on the street network and therefore help reduce congested travel periods and traveler delay, improve air quality, and improve access to schools, jobs, and other needs for all users of the transportation system. This is especially important during peak commuting times.

Key Observation
Between 1980 and 2000, the use of alternative modes for the work trip in Lincoln decreased by 49%. This decreasing trend ended between 2000 and 2010.

How Are We Doing?
» The use of alternative modes of travel as a means of transportation to work was at 37.7% of the total work trips in 1980.
» This decreased to 24.1% in 1990, and further decreased to 19.3% in 2000.
» Between 2000 and 2014, the percentage of work trips using alternative modes stabilized at about 19%.
» The 1980 data was reported during the energy crisis, a time when demand for options to the single occupant vehicle increased significantly.
» The mean travel time to work increased from 15.8 minutes in 1980 to 18.5 minutes in 2014, an increase of 17%. During this time period the size of the City of Lincoln increased by 54%.
» A study of Travel Demand Management (TDM) strategies to reduce demand for single occupancy vehicles on the transportation network was called for in the Comprehensive Plan and was completed in 2013. This study identifies the best opportunities to increase use of alternative modes of travel in Lincoln.
» Use of alternative travel modes and implementation of TDM strategies are part of the range of strategies in the Congestion Management Process that aims to reduce congestion.
» The Comprehensive Plan identifies an increase in infill and redevelopment projects as a vital part of the growth strategy for the community. Such development will provide opportunities for increasing use of alternate modes of travel due to the potential for shorter trip lengths and shared trip purpose.

What Does This Mean?
As of 2014, almost 20% of Lincoln residents commute by a means other than the single occupant vehicle. Since 2000, bicycling and transit have been increasing as a share of the commute types. This has been caused by many factors such as increasing gas prices and improvements in the bicycling infrastructure. There also has been a recent increase in transit use in the community.

Benchmark: Increase Use of Alternative Modes of Travel

<table>
<thead>
<tr>
<th>Year</th>
<th>Mean Travel Time to Work (Minutes)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1980</td>
<td>15.8</td>
</tr>
<tr>
<td>1990</td>
<td>15.6</td>
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<tr>
<td>2000</td>
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<tr>
<td>2013</td>
<td>17.7</td>
</tr>
<tr>
<td>2014</td>
<td>18.5</td>
</tr>
</tbody>
</table>

Source:
**Why Is It Important?**

This indicator is used to evaluate transportation system utilization and performance. Vehicle Miles Traveled (VMT) serve as a proxy for how well localities are incorporating the principles of accessible and walkable communities, increased public transportation and a shift away from development practices centered on the automobile. VMT correlate with various economic and lifestyle factors such as increased car ownership, more women in the workforce, more teen driving and more dispersed development patterns.

**Key Observation**

The rate of increase in Vehicle Miles Traveled in Lincoln has slowed considerably between 2006 and 2014 due in part to increased fuel prices and the recent economic downturn. In 2015, VMT increased significantly compared to past years.

**How Are We Doing?**

- In 1985, 2.25 million vehicle miles were traveled on Lincoln roads each day.
- In 1990, 2.78 million vehicles miles were traveled throughout Lincoln each day.
- In 2000, the estimate for daily VMT reached 3.84 million throughout Lincoln.
- Between 1985 and 2000 VMT steadily increased at an average annual rate of 3.63 percent per year, with a total increase of 71 percent in miles traveled.
- The VMT estimate passed 4.0 million daily VMT in Lincoln in 2003.
- In 2008, the VMT estimate decreased to 4.1 million miles traveled daily in Lincoln from 4.17 million in 2007. This is the first year over year decrease reported since 1981. In 2011, another year over year decrease in VMT was reported dropping from 4.24 million in 2010 to 4.15 million in 2011.
- The average annual change in daily VMT from 2000 to 2015 has been an increase of approximately 0.88 percent per year. The population of Lancaster County during this time has increased approximately 1.33 percent per year.
- In 2015, the annual changes in VMT increased by 3.15 percent. This is the largest increase in the VMT rate in the past 20 years.

**What Does This Mean?**

Since 1985, the daily vehicle miles traveled in Lincoln have almost doubled. Although this has been caused by a number of factors, it has resulted in an increasing demand on public infrastructure. During the recession, there was a slow down in growth and a VMT that was fairly unchanged between 2006 and 2014. During that time, transit and cycling showed an increase in use.

---

**Definitions/Notes:**

- Figures represent an estimate of the Daily VMT during each day in the Lincoln Urban Area. The estimate is based on local traffic sampling as well as local and state trends.
- VMT is a measure of the vehicle miles people travel.
- The Lincoln Urban Area Boundary is an area larger than the City of Lincoln used for transportation modeling.

**Source:**

- Lincoln/Lancaster County Metropolitan Planning Organization
Why Is It Important?

Monitoring Vehicle Crash Rates throughout Lincoln is a measure of implementation activities such as roadway safety improvements, design factors and driver education. Reductions in the crash rate indicate a safer road network is available to the community for travel.

Key Observation

There has been an annual decline in Lincoln’s crash rate of 2.21 percent per year since 1985.

How Are We Doing?

» In 1985, the crash rate was 10.59 per million vehicle miles traveled.
» In 1995, the crash rate declined to 7.1 per million vehicle miles traveled.
» Total crashes in 2006 decreased to a historical low of 7,584, and the crash rate dipped under 5 per million vehicle miles traveled for the first time.
» In 2012, total crashes decreased to a new historic low of 7,178 and the crash rate was at a new record low of 4.72 crashes per million vehicle miles traveled. Since 2012, the crash rate has remained under 5 per million vehicle miles traveled.
» The City’s Engineering Services Department continues to make significant strides toward improving traffic safety. These improvements include intersection advancements, signage, striping, signal timing, site distance enhancements, safety programs, driver education, and school safety programs. Heightened vehicle safety standards at the national level - such as anti-lock brakes and day running lights - have also contributed.

What Does This Mean?

As a result in safety improvements in public infrastructure and better vehicle safety equipment such as anti-lock brakes and stability control, the Lincoln vehicle crash rate has continued to decline despite growth in the community.

<table>
<thead>
<tr>
<th>Year</th>
<th>Total Crashes</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000</td>
<td>9,251</td>
</tr>
<tr>
<td>2001</td>
<td>9,283</td>
</tr>
<tr>
<td>2002</td>
<td>8,860</td>
</tr>
<tr>
<td>2003</td>
<td>9,400</td>
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<td>2004</td>
<td>9,044</td>
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<tr>
<td>2005</td>
<td>8,539</td>
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<td>2006</td>
<td>7,584</td>
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<td>2007</td>
<td>8,642</td>
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<tr>
<td>2008</td>
<td>7,890</td>
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<tr>
<td>2009</td>
<td>7,748</td>
</tr>
<tr>
<td>2010</td>
<td>7,710</td>
</tr>
<tr>
<td>2011</td>
<td>7,673</td>
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<td>2012</td>
<td>7,178</td>
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<td>2013</td>
<td>7,384</td>
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<tr>
<td>2014</td>
<td>7,422</td>
</tr>
<tr>
<td>2015</td>
<td>7,891</td>
</tr>
</tbody>
</table>

In 2015, the average number of vehicle crashes per day was approximately 22 in the City of Lincoln.

Definitions/Notes:

- The Vehicle Crash Rate is a derived measure based upon the number of Vehicle Miles Traveled (VMT) and actual vehicle crashes within the City of Lincoln.

Sources:

- 2015 City of Lincoln Crash Study
- Lincoln/Lancaster County Metropolitan Planning Organization
Recreation

Benchmark: A Neighborhood Park within \( \frac{1}{2} \) Mile of all Homes in Lincoln

Why Is It Important?
This indicator examines the spatial relationship of public neighborhood parks to Lincoln homes. Coverage analysis identifies new and built-out neighborhoods that lack adequate parks and open areas. Parks and open areas located within walking distance of homes provide multiple health and quality of life benefits for residents.

Key Observation
82.6 percent of Lincoln residences are located within 1/2 mile of a neighborhood park.

How Are We Doing?
» In 2015, 82.6 percent of homes were located within a \( \frac{1}{2} \) mile of a City neighborhood park.
» About 17.4 percent of homes are located outside the \( \frac{1}{2} \) mile service area standard - these homes are located throughout Lincoln's new and established neighborhoods.
» In 2015, there were 73 community parks and neighborhood parks throughout Lincoln.
» In 2015, the City of Lincoln had 163 parks and recreation facilities on 7,413 acres of parkland and open spaces. This figure includes 5 golf courses on 781 acres of land.

What Does This Mean?
A strong majority of Lincoln's residents live within walking distance of neighborhood park facilities.

Definitions/Notes:
• Only improved parks are included in this indicator.
• Typical activity areas include playground equipment, open lawn area for informal games and activities, play court, seating and walking paths.
• The neighborhood park service area goal is approximately a \( \frac{1}{2} \) mile radius in the urban area, generally located within the center of each mile section.
• The \( \frac{1}{2} \) mile standard reflects the walking distance most people are willing to travel to get the nearest park.
• Each City-owned park is classified into a “park” category for planning and service purposes.
• Neighborhood parks may differ in size and amenities throughout community.
• Private, Homeowners Association, or School playgrounds not included with this data.
• Lincoln’s Regional Parks not included with this data.
• Golf course acreage has been reduced as a result of redefining some of the adjacent space as parks.

Sources:
• Lincoln Parks and Recreation Dept.
• Analysis by Lincoln/Lancaster County Planning Dept., Information Technology Services

Note: 2015 is the latest available data.
Recreation

NEIGHBORHOOD PARKS
82.6% Of Lincoln Residences Are Within 1/2 Mile
City Limits and Residences as of December 31, 2015

Map Explanation: The shaded areas reflect the 1/2 mile radius around each City neighborhood park.
Note: Only improved parks are included in this Indicator.