

Substantial Update #1

We moved \$50,000 CDBG from Lead paint mitigation and \$50,000 HOME from troubled property into a new radon mitigation project to support changes in federal regulations.

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

As part of the Five-Year Strategic Plan, Lincoln's Annual Action Plan provides a unified, comprehensive vision for community development for the 2024-25 Fiscal Year (September 1, 2024, through August 31, 2025). The Annual Action Plan specifically addresses the use of funds received from the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) funds. The Annual Action Plan describes actions that will take place in the next year to accomplish the goals identified in the Five-Year Strategic Plan. This Action Plan represents the second year of the five-year strategic planning period.

The goals in the Annual Action Plan are based on the three major statutory goals for HUD's Community Planning and Development Programs: provide decent housing, a suitable living environment, and expanded economic opportunities, all primarily for low- and moderate-income persons.

The lead agency for Lincoln's community development activities is the City's Urban Development Department. Other agencies responsible for administering the programs outlined in the Annual Action Plan include NeighborWorks®Lincoln, Community CROPS (a Family Service program), Habitat for Humanity, the Lincoln Housing Authority, the League of Human Dignity, the Continuum of Care, Nebraska Housing Developers Association, and other City departments.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the

housing and homeless needs assessment, the housing market analysis or the strategic plan.

Please reference the summary tables in AP-20 and in AP-38

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Overall, the City of Lincoln meets the goals identified in the current and past Strategic Plans. As often happens with plans, some projects or programs were ahead of schedule and others fell behind schedule. The rising cost of materials and labor is placing a strain on our ability to fulfill the strategic plan goals.

To better accomplish the overall goals, the City, with HUD's approval, designated a Neighborhood Revitalization Strategy Area or NRSA. Because the needs in the NRSA area are high, that is where strategies to reduce poverty and promote economic integration have been, and continue to be, focused. The Urban Development Department continues to use GIS tools on an ongoing basis - applied to Census and locally generated data - to analyze changes at the city and neighborhood levels and to help evaluate and improve performance. In addition, on-going public and agency input reaffirms that the goals identified in the Strategic Plan and projects in the Action Plan continue to address identified needs.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The plan is available at www.lincoln.ne.gov, keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood associations, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

Public information about CDBG and HOME funded programs is provided by mail, email, newspaper announcement/advertisement, and through the City's Web page. This includes housing program brochures (in English, Spanish, Vietnamese,

and Arabic), housing application forms, open houses, and public hearings. Staff also attend community meetings, events, and festivals to obtain input throughout the year. A wide range of published materials are available on the City's web site. These include: Federally mandated plans, the Resident Participation Guide, guidelines and applications for housing programs, focus area and redevelopment area plans, and neighborhood association support materials.

A public information meeting was held May 8th, 2024, at the Urban Development Department. The draft plan was also posted on the City's web site. Public notice of the meeting was published in the local newspaper, the Lincoln Journal Star, on April 12th, 2024, which also announced the beginning of the 30-day comment period beginning April 13th and ending May 14, 2024. A public hearing on the Action Plan was held by the Lincoln City Council on June 10, 2024.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No comments were received.

6. Summary of comments or views not accepted and the reasons for not accepting them

No comments were rejected.

7. Summary

N/A

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	LINCOLN	The City of Lincoln: Urban Development Department
HOME Administrator	LINCOLN	The City of Lincoln: Urban Development Department
ESG Administrator	LINCOLN	The City of Lincoln: Urban Development Department

Table 1 – Responsible Agencies

Narrative (optional)

The City of Lincoln’s Urban Development Department is the lead agency for overseeing the development of the Plan and the administration of programs included in the Plan. The Department has three divisions: 1) Livable Neighborhoods, 2) Administration and 3) Economic Opportunity.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

Development of the Annual Action Plan involved an ongoing process of consultations with representatives of low-income neighborhoods, nonprofit and for-profit housing developers and service providers, lenders, social service agencies, homeless shelter and service providers, faith organizations, supportive housing and service providers, as well as with other units of government.

The City of Lincoln has a Resident Participation Plan that details the public involvement process. The Plan is available at www.lincoln.gov, keyword: urban. Public participation is an ongoing process, not confined to the preparation of the Plans. The public is encouraged to participate by becoming involved with their neighborhood association, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

Public information about CDBG and HOME funded programs are provided by mail, email, newspaper announcement/advertisement and through the City's Web page. This includes housing program brochures (in English, Spanish, Vietnamese, and Arabic), housing application forms, open houses, and public hearings. Staff also attends community meetings, events, and festivals to obtain input throughout the year. A wide range of published materials are available on the City's Web site. These include: federally mandated plans, the Resident Participation Guide, guidelines and applications for housing programs, focus area and redevelopment area plans, and neighborhood association support materials.

This plan relied heavily on the jurisdiction's analysis of impediments (i.e. Assessment of Fair Housing). Fair housing is more than housing, it's also about access to community assets and understanding the impediments to those assets. This assessment was a major investment by the City of Lincoln and its partners.

We coordinated with the City of Lincoln's City Communications and Lincoln Commission on Human Rights to ensure our message, intent, and request were clear in regard to our consolidated and annual planning efforts. Additional details are included as part of the public participation program found in section PR-15.

2. Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

In the process of developing the Consolidated Plan, the City updated its Analysis of Impediments to Fair Housing. The City partnered with the Lincoln Housing Authority to engage agencies through focus groups, direct interviews, and surveys. These methods allowed representatives of a variety of agencies to gather to discuss issues, problems, and solutions. These opportunities take place at focus group meetings, online, organizational meetings and at public hearings. Focus group meetings often have a general framework, a topic, but can lead wherever the participants want it to go. At these meetings, some coordination occurs, or begins to occur, during the scheduled time and place of the meeting. Often groups of people continue a discussion following the meeting and sometimes plans are made to meet again should that need arise. The City can remain involved in the discussion, it will even facilitate another meeting if that should be helpful, or it can simply participate.

Urban Development staff participate in Prosper Lincoln, an initiative of the Lincoln Community Foundation. Staff coordinate monthly with leaders in the five target areas: early childhood, innovative workplace, affordable housing, strong neighborhoods and civic investment. Urban Development staff represent the affordable housing focus area. Collaboration between these focus areas enhances coordination between housing and health recognizing that all Prosper Lincoln focus areas are linked by health concerns.

In a more general way recognition of the need for coordination among agencies and ourselves is something to which the City stays tuned. From our perspective, the development of new programs or recent regulatory requirements that involve sub-grantees, CHDOs and other entities may prompt the need to gather to discuss/coordinate how the new program or policy will work. When federal or local funds are involved in housing and community development in Lincoln, we consider the facilitation and coordination a primary responsibility.

3. Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Lincoln's Consolidated Plan identifies goals in key areas across the spectrum of homeless services: homeless prevention, emergency shelter, transitional housing, permanent supportive housing, chronic homelessness, access to mainstream resources, and data and reporting made available via the Homeless Management Information System (HMIS). These goals are the result of thorough discussion and collaboration with Lincoln's Continuum of Care (CoC), and additional input from human service providers, neighborhood advocates, and other community members. With the exception of Emergency Solutions Grant (ESG) and Nebraska Homeless Assistance Program (NHAP) funds, the City of Lincoln does not provide direct funding to homeless service providers. However, the Consolidated Plan provides a framework for continued collaboration between the City of Lincoln and Lincoln's CoC, to continue progress towards meeting homeless goals and objectives.

4. Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Urban Development combines State Homeless Shelter Assistance Trust Fund (HSATF) received from the Nebraska State Department of Health and Human Services with annual ESG allocation to create Lincoln's Nebraska Homeless Assistance Program funds (NHAP). NHAP funds are sub-granted to homeless service providers to address community needs related to emergency shelter, street outreach, rapid rehousing, homeless prevention, and other eligible ESG activities. UDD anticipates approximately \$897,568 in NHAP funding will be available for homeless service grants in FY24. UDD works with the CoC to determine needs and analyze the community homeless service system. The NHAP RFP is tailored accordingly, with an emphasis on sustaining essential homeless services, meeting emerging needs, and increasing efficiencies. NHAP is allocated through a competitive Request for Proposals (RFP) process. A grant review team including CoC members, State, and local funders, and homeless stakeholders scores applications and determines funding allocations.

The NHAP Grant process and grantee performance are based on the Lincoln CoC Written Standards for ESG/CoC Service Delivery. These standards define terms and categories of service, expectations for agency coordination across the CoC,

HMIS participation, and minimum performance expectations in Street Outreach, Emergency Shelter, Homeless Prevention, Rapid Rehousing, Transitional Housing, and Permanent Supportive Housing. The Lincoln CoC Lead HMIS agency provides all CoC and NHAP grantees with bi-annual performance data. The Standards were originally developed by the CoC in 2012. They are reviewed and updated on an annual basis. The most recent revision was approved by the CoC in July of 2023.

The Lincoln CoC committee meets monthly. During this meeting, homeless service system policies, procedures, updates, changes, and improvements are reviewed and discussed. The committee provides guidance and recommendations to the HMIS lead entity (UNL's Center on Children, Families, and the Law) on implementation and ongoing development of the HMIS.

- 5. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

1	Agency/Group/Organization	Lincoln Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-Children Services-Elderly Persons Services-Victims of Domestic Violence Services-homeless Service-Fair Housing Services - Victims Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Families with children Homelessness Needs - Veterans Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Lincoln repeatedly met with the housing authority in which input was requested regarding all aspects of the consolidated plan and specific action being undertaken/implemented by the parties involved. That interaction and continued conversations inform this annual plan.

2	Agency/Group/Organization	Human Services Federation (Cause Collective)
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Health Agency Child Welfare Agency Publicly Funded Institution/System of Care Civic Leaders

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	All 600+ Human Service Federation/ Cause Collective contacts were contacted via email and their survey results were considered in the creation of the strategic plan. That interaction and continued conversations inform this annual plan.
3	Agency/Group/Organization	Lincoln Realtors Association
	Agency/Group/Organization Type	Housing Service-Fair Housing Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	All 2,500+ members were contacted via email and their survey results were considered in the creation of the strategic plan. That interaction and continued conversations inform this annual plan.
4	Agency/Group/Organization	Real Estate Owners and Managers Association (REOMA)
	Agency/Group/Organization Type	Housing Service-Fair Housing Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	All 120 members were contacted via email and their survey results were considered in the creation of the strategic plan. That interaction and continued conversations inform this annual plan. REOMA currently represents over 7,000 residential units in the Lincoln area.

5	Agency/Group/Organization	Lincoln Neighborhood/Homeowner Associations
	Agency/Group/Organization Type	Housing Service-Fair Housing Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	All association contacts (i.e., Presidents, etc.) were contacted via email, and their survey results were considered in the creation of the strategic plan. Those contacts were asked to forward the survey as well. The success rate of that wider effort is unknown, but a simple form could increase response rate. That interaction and continued conversations (i.e., Mayors Neighborhood round table) inform this annual plan.

6	Agency/Group/Organization	League of Human Dignity, Inc.
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	They were contacted via email, and their survey results were considered when creating the strategic plan. That interaction and continued conversations inform this annual plan.
7	Agency/Group/Organization	NeighborWorks Lincoln
	Agency/Group/Organization Type	Housing Services - Housing Services-Education Service-Fair Housing Regional organization Business Leaders Civic Leaders

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Lincoln repeatedly met with NeighborWorks-Lincoln in which input was requested regarding all aspects of the consolidated strategic plan and specific action being undertaken/implemented by the parties involved. That interaction and continued conversations inform this annual plan.
8	Agency/Group/Organization	Lincoln Habitat for Humanity
	Agency/Group/Organization Type	Housing Service-Fair Housing Business Leaders Civic Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Economic Development Market Analysis Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	They were contacted via email and their survey results were considered in the creation of the strategic plan. They were asked to forward the survey as well. The success rate of that wider effort is unknown, but a simple form could increase response rate. That interaction and continued conversations inform this annual plan.
9	Agency/Group/Organization	Affordable Housing Initiative
	Agency/Group/Organization Type	Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	They were contacted via email and their survey results were considered in the creation of the strategic plan. They were asked to forward the survey as well. The success rate of that wider effort is unknown, but a simple form could increase response rate. That interaction and continued conversations inform this annual plan.

10	Agency/Group/Organization	Community Action Partnership of Lancaster and Saunders Counties
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Health Agency Child Welfare Agency Regional organization Business Leaders Civic Leaders Business and Civic Leaders

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	They were contacted via email and their survey results were considered in the creation of the strategic plan. They were asked to forward the survey as well. The success rate of that wider effort is unknown, but a simple form could increase response rate. That interaction and continued conversations inform this annual plan.
11	Agency/Group/Organization	Lincoln/Lancaster Commission on Human Rights
	Agency/Group/Organization Type	Housing Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	<p>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>They were contacted via email and their survey results were considered in the creation of the strategic plan. They were asked to forward the survey as well. The success rate of that wider effort is unknown, but a simple form could increase response rate. That interaction and continued conversations inform this annual plan. Furthermore, our department has moderated sessions at their annual fair housing conference, and the director has co-presented on issues at regional planning conferences.</p>
12	<p>Agency/Group/Organization</p>	<p>Center For People in Need</p>
	<p>Agency/Group/Organization Type</p>	<p>Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Health Agency Child Welfare Agency Business Leaders Civic Leaders Business and Civic Leaders</p>

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	They were contacted via email and their survey results were considered in the creation of the strategic plan. They were asked to forward the survey as well. The success rate of that wider effort is unknown, but a simple form could increase response rate. That interaction and continued conversations inform this annual plan.
13	Agency/Group/Organization	City of Lincoln
	Agency/Group/Organization Type	Housing Service-Fair Housing Planning organization

	<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy</p>
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<p>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>The Lincoln Housing Authority (LHA) and City of Lincoln Urban Development Department (UDD) developed an outreach plan to engage the Lincoln community in the AFH process. HUD-provided tables and charts were supplemented with 100+ additional maps, internal data analysis, and local planning documents. The City of Lincoln amended its citizen participation plan to meet the new community participation requirements outlined in the Affirmatively Furthering Fair Housing (AFFH) rule. A team of City of Lincoln and Lincoln Housing Authority staff conducted ten focus groups where they presented a presentation on the history of fair housing, an overview of the previous analysis of impediments, new requirements of the AFFH rule and why their engagement was needed. An audiovisual presentation and handouts with ten broad questions were used to guide the conversation. Copies of these documents, recordings of the conversations and summaries of those meetings are available on our website lincoln.ne.gov keyword: AFFH. There were 55 organizations (some listed above) who were consulted during the community participation process. Additionally, 767 residents within Lincoln Housing Market area access a 94-question survey that asked about access to community assets, affordable housing, quality housing, fair housing and desired public and private investments they would like to see in both their neighborhood and community. An update to this plan in 2022 reaffirmed many facets of this original effort that continue to inform community conversations. Lastly, Internal interactions and continued conversations inform this annual plan.</p>
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14	Agency/Group/Organization	City of Lincoln - Watershed Management
	Agency/Group/Organization Type	Other government - County Other government - Local
	What section of the Plan was addressed by Consultation?	Watershed/Flood Risk Review
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	As part of fulfilling our obligation to assess resilience in our jurisdiction, we have consulted with Tim Zach, Superintendent of Stormwater. A series of meetings brought our understanding of each other's planning processes together. Additionally, Watershed Management was given the opportunity to review our plan during the public comment period. Our interaction and continued conversations inform this annual plan.
15	Agency/Group/Organization	City of Lincoln - Telecommunications
	Agency/Group/Organization Type	Other government - County Other government - Local
	What section of the Plan was addressed by Consultation?	Telecommunications/Broadband Internet
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	As part of fulfilling our obligation to assess broadband in our jurisdiction, we have consulted with Abby Eccher, Information Services Division Manager. The base level of service within the initial fiber network is 300 MB Up/down for \$50/month. Additionally, Abby was given the opportunity to review our plan during the public comment period. Our interaction and continued conversations inform this annual plan.

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting.

No agency was refused access or consideration.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	City of Lincoln	The Action Plan activities related to homelessness and homeless services mirror the efforts of Lincoln’s CoC. UDD serves as the Collaborative Applicant for the annual CoC, and UDD staff serve on Lincoln’s CoC Executive Committee.
Comprehensive Plan	Lancaster County	This strategic plan is approved by our city council and will be in conformance with the mission of the comprehensive plan. The Consolidated Plan is adopted by reference into the Comprehensive Plan.
Analysis of Impediments	City of Lincoln	The goals identified in the Analysis of Impediments are incorporated into the goals of this plan.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Place Matters	The Community Health Endowment	Health is more than health care. CHE initiated the Place Matters Community Mapping Project to answer this question. By mapping factors such as poverty, obesity, access to health care, and more, we can get a more complete picture of 'health' in Lincoln. Datasets included more recently include student achievement, and complaint data from the City of Lincoln.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Vital Signs	Prosper Lincoln	<p>The Lincoln Community Foundation brought together other leaders of Lincoln's largest public and private charitable organizations and commissioned Lincoln Vital Signs 2014 and 2015 to help inform decisions, spark connections, and spur collaboration. Now Lincoln Vital Signs, again authored by the University of Nebraska Public Policy Center and sponsored by the Lincoln Community Foundation, describes how Lincoln has changed over the past 10 years. Lincoln Vital Signs reports have been used in a variety of ways: funders are using the data to make investments in community services; community services organizations for strategic planning, needs assessments, and grant proposals; faith community leaders to plan ministries and conferences; business leaders to promote Lincoln on their travels and to create business plans; neighborhoods to target activities; and performing artists were inspired to create a musical focusing on childhood hunger. Lincoln Vital Signs findings led the community to create Prosper Lincoln. Lincoln Vital Signs reports help the community be Informed and Prosper Lincoln encourages the community to Get Involved. Prosper Lincoln has created a framework for addressing priorities in Early Childhood, Innovative Workforce, Affordable Housing, Strong Neighborhoods and Civic Engagement.</p>

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
2022 Housing Market Profile	U.S. Department of Housing and Urban Development's Office of Policy Development and Research	HUD's PD&R Division prepares a Housing Market Profile that assist and guide HUD in its operations. The factual information, findings, and conclusions contained in the reports could also be useful to builders, mortgagees, and others concerned with local housing conditions and trends. For each analysis, HUD economists develop a factual framework based on information available, as of a particular date, from both local and national sources. Each analysis takes into consideration changes in the economic, demographic, and housing inventory. The reports present counts and estimates of employment, population, households, and housing inventory.
Point in Time Count	Homeless Coalition	The Point-in-Time Count provides the homeless service system with data needed to understand the number and characteristics of persons who are homeless on a single night. Housing and Urban Development (HUD) mandates a PIT must be collected during the last 10 days of January each year.
Affordable Housing Coordinated Action Plan	City of Lincoln: Urban Development	The Affordable Housing Coordinated Action Plan's identified needs, goals, and strategies are incorporated by reference in this Strategic Plan.
Lincoln Profile Report and Housing Survey	Nebraska Investment Finance Authority	

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

N/A

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

The City of Lincoln has a Resident Participation Plan that details the public involvement process. The Plan is available at www.lincoln.gov, keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood association, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

Livable Neighborhoods Division staff also consult regularly with community-based organizations whose Community Builders conduct numerous outreach activities. These organizations include NeighborWorks Lincoln, Collective Impact Lincoln, and Civic Nebraska. Results are communicated to Livable Neighborhoods staff and considered in preparation of goal setting.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	A public information/comment meeting was held on May 8th, 2024, from noon to 1:00 p.m. The	N/A	N/A	

			draft plan was posted on the city website for public review. Updates were amended and noted as we refined the document through additional meetings and analysis. This meeting was also available via zoom. This opportunity along with direction were published in the Lincoln Journal Star.			
2	Newspaper Ad	Non-targeted/broad community	Public notice of the public meeting was published in the local newspaper, Lincoln Journal Star, on April 10th which also announced the beginning of the 30-day public comment period.			

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Federal	See Goals	1,883,320	600,000		2,483,320		See Goals
HOME	Federal	See Goals	1,053,318	500,000		1,553,318		See Goals
ESG	Federal	See Goals	164,099			164,099		See Goals

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

HOME funds will be used by Habitat for Humanity to purchase buildable lots and for rehabilitation. A percentage of materials and labor for construction of the house will be donated. The 25% match requirement for the HOME funds will be exceeded at the end of the year. The First Home Program will use HOME funds for down payment and “gap” financing for low- and moderate-income buyers purchasing new and existing houses. The assistance of non-federal funds to make new and existing homes affordable with the HOME funds used as down payment assist the buyers and make it possible for the buyers to obtain their first mortgage from a private lender.

CDBG funds for public improvements leverage funds from other City departments including Lincoln Transportation & Utilities and Parks & Recreation. In most cases, CDBG provides only a portion of funds needed for infrastructure projects.

Two local, additional financing sources have been established by the City of Lincoln to augment and leverage federal funds. Turnback Tax was allowed by State Legislation, from sales tax generated near Pinnacle Bank Arena, to be used for low-income housing projects. Up to 10 percent of Lincoln's turnback taxes are earmarked for this purpose. These funds give priority to assisting with Low Income Housing Tax Credit Projects and if none are underway, then in qualified census tracts for affordable housing.

The City also implemented a fee for Tax Increment Financing (TIF) projects. Fees more than \$200,000 in the City's two-year budget cycle are earmarked for affordable housing. For TIF projects that include housing, an in-lieu of payment is now required if affordable housing is not included in the project. Lincoln's City Council appropriates \$700,000 annually from a casino fund transfer for affordable housing and \$250,000 for a heat pump program from the general fund. ESG and CoC planning funds will be matched with Homeless Shelter Assistance Trust Funds from the State of Nebraska, and staff time.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The use of parkland and schools for community orchards and gardens was being explored to help address food insecurity. All parcels (public and private) in the City were reviewed for their potential for urban agriculture opportunities and forwarded to the Food Security Plan working group for review.

Urban development recently assessed all vacant undeveloped land (i.e., public and private) in Lincoln and provided those locations to existing community partners for their review.

Discussion

This Action Plan cannot achieve the goals identified in the Strategic Plan using only federal entitlement programs. Other Federal, State and local funds must be included. While some project/actions may include primarily public funds, public funds alone would also be insufficient to achieve the goals of this plan and private funds from individuals, non-profit organizations, philanthropic, businesses and private organizations will be needed. Lastly, the Analysis of Impediments to Fair Housing addressed the need for fair housing testing. The analysis is available at <http://lincoln.ne.gov/city/urban/reports/index.htm>

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Reduce the length of time persons remain homeless	2024	2025	Homeless	City-wide Program Area	Homelessness	ESG: \$54,700	Other: 1 Other
3	Reduce the number of persons experiencing homeless	2024	2025	Homeless	City-wide Program Area	Homelessness	ESG: \$54,700	Other: 20 Other
4	Reduce # becoming homelessness for the first time	2024	2025	Homeless	City-wide Program Area	Homelessness	ESG: \$54,699	Other: 10 Other
5	Implement AI Fair Housing Actions	2024	2025	Analysis of Impediments to Fair Housing	City-wide Program Area	All	CDBG: \$0 HOME: \$0 ESG: \$0	Other: 12 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Security Deposit	2024	2025	Affordable Housing Homeless	City-wide Program Area	Affordable Housing Homelessness	HOME: \$25,000	Tenant-based rental assistance / Rapid Rehousing: 45 Households Assisted
8	Construction of Housing	2024	2025	Affordable Housing	Low- and Moderate-Income Area NRSA (2023)	Affordable Housing Neighborhood Revitalization	HOME: \$136,455	Homeowner Housing Added: 3 Household Housing Unit
9	Acquisition	2024	2025	Affordable Housing	City-wide Program Area	Affordable Housing	HOME: \$220,089	Homeowner Housing Added: 3 Household Housing Unit
10	Direct Homeownership Assistance	2024	2025	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)	Affordable Housing	HOME: \$1,038,439	Direct Financial Assistance to Homebuyers: 60 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
11	Public Service - CBDO	2024	2025	Non-Housing Community Development	City-wide Program Area NRSA (2023)	Neighborhood Revitalization	CDBG: \$135,742	Public service activities other than Low/Moderate Income Housing Benefit: 93514 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 100 Households Assisted
12	Public Service - Community Crops	2024	2025	Non-Housing Community Development	City-wide Program Area	Neighborhood Revitalization	CDBG: \$25,000	Public service activities other than Low/Moderate Income Housing Benefit: 700 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
13	Lead Based Paint Mitigation	2024	2025	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)	Affordable Housing	CDBG: \$100,000	Homeowner Housing Rehabilitated: 10 Household Housing Unit
14	Rehabilitation	2024	2025	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)	Affordable Housing Neighborhood Revitalization	CDBG: \$932,039	Homeowner Housing Rehabilitated: 80 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
15	Livable Neighborhood Improvements	2024	2025	Non-Housing Community Development	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2023)	Neighborhood Revitalization	CDBG: \$125,000	Other: 20 Other
16	Non Homeless Special Needs	2024	2025	Non-Homeless Special Needs	City-wide Program Area	Affordable Housing Neighborhood Revitalization Non-Homeless Persons with Special Needs	CDBG: \$30,000	Homeowner Housing Rehabilitated: 3 Household Housing Unit Other: 1 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
17	Housing Rehabilitation Administration	2024	2025	Affordable Housing	City-wide Program Area	Affordable Housing	CDBG: \$518,474	Other: 100 Other
18	Home Program Administration	2024	2025	Affordable Housing	City-wide Program Area	Affordable Housing	HOME: \$123,844	Other: 100 Other
19	Home CHDO Operating Cost	2024	2025	Affordable Housing	NRSA (2023)	Affordable Housing Neighborhood Revitalization	HOME: \$36,278	Other: 100 Other
20	Planning	2024	2025	Administration	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2023)	All	CDBG: \$284,154	Other: 100 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
21	General Program Administration	2024	2025	Administration	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2023)	All	CDBG: \$257,911	Other: 100 Other
22	Public Service - RentWise	2024	2025	Non-Housing Community Development	City-wide Program Area	Affordable Housing Homelessness Non-Homeless Persons with Special Needs	CDBG: \$25,000	Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
23	Radon Mitigation	2024	2025	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)	Affordable Housing	CDBG: \$50,000 HOME: \$50,000	Homeowner Housing Rehabilitated: 60 Household Housing Unit

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Reduce the length of time persons remain homeless
	Goal Description	<p>Baseline = FY22 44 days</p> <p>Median length of time homeless, a measure of ESG rapid rehousing assistance. (CoC System Performance Measure 1.1)</p> <p>5-year goal: 39 days (reducing the median length of time persons remain homeless by 1 day a year over next 5 years)</p>

3	Goal Name	Reduce the number of persons experiencing homeless
	Goal Description	Baseline = FY22 1,348 A measure of all components of ESG assistance, prevention, diversion, shelter, and rapid rehousing. (CoC System Performance Measure Metric 1.1) 5-year goal: 1,248 (reduce baseline number by -(20) per year)
4	Goal Name	Reduce # becoming homelessness for the first time
	Goal Description	Baseline: FY 22 = 931 A measure of ESG prevention/diversion program assistance. (CoC System Performance metric 5.2) 5-year goal: 881 (reducing first time homelessness by 10 per year)
5	Goal Name	Implement AI Fair Housing Actions
	Goal Description	The City of Lincoln will work to address Fair Housing goals and undertake ten meaningful actions across those goals to affirmatively further fair housing in Lincoln, NE.
6	Goal Name	Security Deposit
	Goal Description	The City of Lincoln will support the transition of homeless persons into housing solutions through rental security deposit assistance.
8	Goal Name	Construction of Housing
	Goal Description	New affordable housing will be constructed for low to moderate-income households.

9	Goal Name	Acquisition
	Goal Description	The City of Lincoln will acquire dilapidated housing and land to be converted into affordable housing.
10	Goal Name	Direct Homeownership Assistance
	Goal Description	Direct homeownership assistance will be given to our first-time home buyer households.
11	Goal Name	Public Service - CBDO
	Goal Description	Public service assistance - via CBDO - for first time home buyer education training and Neighbor Works Lincoln neighborhood revitalization activities.
12	Goal Name	Public Service - Community Crops
	Goal Description	Public service provided by community crops to engage low to moderate persons who wish to participate in community gardening.
13	Goal Name	Lead Based Paint Mitigation
	Goal Description	Lead-based paint mitigation for low to moderate-income households.
14	Goal Name	Rehabilitation
	Goal Description	Rehabilitation of households via the emergency repair program or direct and deferred loan program.

15	Goal Name	Livable Neighborhood Improvements
	Goal Description	Livable neighborhood improvements will be directed by the City's livable neighborhood collaborative agenda. The City will improve areas where at least 51% of the benefit area is low to moderate income. 100 percent of these funds will be spent toward eligible improvements.
16	Goal Name	Non-Homeless Special Needs
	Goal Description	The City of Lincoln will contribute to addressing non homeless special needs through its barrier removal program and policy support efforts.
17	Goal Name	Housing Rehabilitation Administration
	Goal Description	Housing Rehabilitation Administration
18	Goal Name	Home Program Administration
	Goal Description	Home Program Administration
19	Goal Name	Home CHDO Operating Cost
	Goal Description	Home CHDO Operating Cost
20	Goal Name	Planning
	Goal Description	Planning completed by the Livable Neighborhoods staff.

21	Goal Name	General Program Administration
	Goal Description	General Program Administration
22	Goal Name	Public Service - RentWise
	Goal Description	Renter education to increase housing stability.
23	Goal Name	Radon Mitigation
	Goal Description	Radon mitigation for low to moderate-income households.

Projects

AP-35 Projects – 91.220(d)

Introduction

As part of the Strategic Plan, Lincoln’s Annual Action Plan provides a unified, comprehensive vision for community development for the 2024-25 fiscal Year (September 1, 2024, through August 31, 2025). The Annual Action Plan specifically addresses the use of funds received from the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) and Emergency Shelter Grants (ESG). The Annual Action Plan describes actions that will take place in the next year to accomplish the goals identified in the Strategic Plan. This Action Plan represents the second year of the strategic planning period. The goals in the Annual Action Plan are based on the three major statutory goals for HUD’s Community Planning and Development Programs: provide decent housing, a suitable living environment, and expanded economic opportunities, all primarily for LMI persons. The projects outlined in this Plan facilitate goals, which in turn address priority needs in specific geographic areas.

Projects

#	Project Name
1	Reduce the median length of time people remain homeless
2	Reduce the number of persons experiencing homeless
3	Reduce the number becoming homelessness for the first time
4	AI - Increase affordable housing options across the city
5	AI - Maintain existing affordable housing stock
6	AI - Support local fair housing education, enforcement, and marketing
7	AI - Increase access to, and info about, affordable owner and rental opp. throughout the city
8	Security deposit assistance
9	Troubled property program (CHDO)
10	RESCUE program
11	Housing development loan program: Lot Acquisition
12	First time home buyer
13	NeighborWorks Lincoln - Neighborhood revitalization
14	First time home buyer: Training
15	Renter Training: RentWise
16	Community CROPS
17	Lead based paint mitigation
18	Direct or deferred loan program
19	Emergency repair loan program
20	Neighborhood public improvements
21	Non homeless special needs: Policy
22	Barrier removal program
23	Housing rehabilitation administration: City of Lincoln
24	Housing rehabilitation administration: NeighborWorks Lincoln
25	HOME program administration
26	HOME CHDO operating costs
27	Planning
28	General program administration
30	Radon Mitigation

Describe the reasons for allocation priorities and any obstacles to addressing

underserved needs

See the priority needs section.

AP-38 Project Summary

Project Summary Information

1	Project Name	Reduce the median length of time people remain homeless
	Target Area	City-wide Program Area
	Goals Supported	Reduce the length of time persons remain homeless
	Needs Addressed	Homelessness
	Funding	ESG: \$54,700
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Reduce the median length of time, a person remains homeless by 1 day per year
	Project Name	Reduce the number of persons experiencing homeless

2	Target Area	City-wide Program Area
	Goals Supported	Reduce the number of persons experiencing homeless
	Needs Addressed	Homelessness
	Funding	ESG: \$54,700
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Reduce the number of persons experiencing homeless by 20 per year
3	Project Name	Support Reduce # becoming homelessness for the first time
	Target Area	City-wide Program Area
	Goals Supported	Reduce # becoming homelessness for the first time
	Needs Addressed	Homelessness
	Funding	ESG: \$54,699
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.

	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	N/a
	Planned Activities	Reduce # becoming homeless for the first time by 10 per year
4	Project Name	AI - Increase affordable housing options across the city
	Target Area	City-wide Program Area
	Goals Supported	Implement AI Fair Housing Actions
	Needs Addressed	AI - Location and type of affordable housing AI - Private discrimination AI - Lack of private investments AI - Lack of public investments AI - Lack of affordable, accessible units
	Funding	:
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	The City of Lincoln Urban Development Department will create for consideration a proposal in 2024 that would mandate any project with housing financed by TIF or other public assistance to participate in the housing choice voucher (HCV) program and accept tenants with HCV's. 11 other actions are listed. All goals and actions can be viewed at https://www.lincoln.ne.gov/City/Departments/Urban-Development/Resources . View items within mandated reports.
5	Project Name	AI - Maintain existing affordable housing stock
	Target Area	City-wide Program Area
	Goals Supported	Implement AI Fair Housing Actions
	Needs Addressed	AI - Location and type of affordable housing AI - Community opposition AI - Lack of private investments AI - Lack of public investments AI - Land use and zoning laws AI - Lack of affordable, accessible units
	Funding	:

	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Six actions are scheduled to be completed. For more information, please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix. All goals and actions can be viewed at https://www.lincoln.ne.gov/City/Departments/Urban-Development/Resources . View items within mandated reports.
6	Project Name	AI - Support local fair housing education, enforcement, and marketing
	Target Area	City-wide Program Area
	Goals Supported	Implement AI Fair Housing Actions
	Needs Addressed	AI - Private discrimination AI - Community opposition AI - Lack of resources for fair housing agencies
	Funding	:
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.

	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Two actions are scheduled to be completed. For more information, please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix. All goals and actions can be viewed at https://www.lincoln.ne.gov/City/Departments/Urban-Development/Resources . View items within mandated reports.
7	Project Name	AI - Increase access to, and info about, affordable owner and rental opp. throughout the city
	Target Area	City-wide Program Area
	Goals Supported	Implement AI Fair Housing Actions
	Needs Addressed	AI - Private discrimination AI - Community opposition AI - Lack of public investments AI - Source of income discrimination
	Funding	:
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.

	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Three actions are scheduled to be completed. For more information, please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix. All goals and actions can be viewed at https://www.lincoln.ne.gov/City/Departments/Urban-Development/Resources . View items within mandated reports.
8	Project Name	Security deposit assistance
	Target Area	City-wide Program Area
	Goals Supported	Security Deposit
	Needs Addressed	Affordable Housing Homelessness
	Funding	HOME: \$25,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	The City of Lincoln will support the transition of homeless people into housing solutions through rental security deposit assistance.
9	Project Name	Troubled property program
	Target Area	Low- and Moderate-Income Area NRSA (2023)
	Goals Supported	Construction of Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$126,577
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a

	Location Description	n/a
	Planned Activities	Acquire two blighted, vacant properties for rehabilitation or demolition and redevelopment.
10	Project Name	RESCUE program
	Target Area	Low- and Moderate-Income Area
	Goals Supported	Construction of Housing
	Needs Addressed	Affordable Housing
	Funding	HOME: \$9,878
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Work with other city departments to acquire and redevelop one property, which has had a long-term detrimental effect on a neighborhood.
	Project Name	Housing development loan program: Lot Acquisition

11	Target Area	City-wide Program Area
	Goals Supported	Acquisition
	Needs Addressed	Affordable Housing
	Funding	HOME: \$143,302
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
Planned Activities	Provide funds for the purchase of vacant lots by Habitat for Humanity in order to construct new housing using their volunteer builds.	
12	Project Name	First time home buyer
	Target Area	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)
	Goals Supported	Direct Homeownership Assistance

	Needs Addressed	Affordable Housing
	Funding	HOME: \$1,038,439
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Direct homeownership assistance will be given to our first time home buyer households.
13	Project Name	NeighborWorks Lincoln - Neighborhood revitalization
	Target Area	NRSA (2023)
	Goals Supported	Public Service - CBDO
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$95,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Funding for the administration of NeighborWorks Lincoln revitalization program.
14	Project Name	First time home buyer: Training
	Target Area	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)
	Goals Supported	Public Service - CBDO
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$40,742
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a

	Location Description	n/a
	Planned Activities	Homebuyer training administered by NeighborWorks Lincoln to prepare potential buyers for homeownership.
15	Project Name	Renter Training
	Target Area	City-wide Program Area NRSA (2023)
	Goals Supported	Public Service - RentWise
	Needs Addressed	Non-Homeless Persons with Special Needs
	Funding	CDBG: \$25,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Provide renter and housing provider education to increase housing stability
	Project Name	Community CROPS

16	Target Area	City-wide Program Area NRSA (2023)
	Goals Supported	Public Service - Community Crops
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$25,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Support Community CROPS operations with the installation and operation of community gardens and orchards.
17	Project Name	Lead based paint mitigation
	Target Area	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)
	Goals Supported	Lead Based Paint Mitigation

	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Use lead-based paint-certified housing staff to inform and educate housing clients, nonprofit agencies, and the housing industry. This will also provide grants for lead abatement.
18	Project Name	Direct or deferred loan program
	Target Area	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)
	Goals Supported	Rehabilitation
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$711,092

	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Loan program for homeowners with major housing rehabilitation including conditions detrimental to public health and safety.
19	Project Name	Emergency repair loan program
	Target Area	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)
	Goals Supported	Rehabilitation
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$220,947
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Loan program for low-income homeowners to eliminate housing conditions that are an immediate threat to health and safety.
20	Project Name	Neighborhood public improvements
	Target Area	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2023)
	Goals Supported	Livable Neighborhood Improvements
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$125,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Livable neighborhood improvements will be directed by the city's livable neighborhood collaborative agenda. The city will improve areas where at least 51% of the benefit will support low-to moderate-income households. 100 percent of these funds will be spent on eligible improvements and documented within our case files.
21	Project Name	Non homeless special needs: Policy
	Target Area	City-wide Program Area
	Goals Supported	Non Homeless Special Needs
	Needs Addressed	Neighborhood Revitalization Affordable Housing Non-Homeless Persons with Special Needs
	Funding	:
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Policy support will be provided by staff. Additional support provided to the Lincoln Housing Authority (LHA) to pass supportive legislation. Lastly, we will advocate for low-income housing development.
22	Project Name	Barrier removal program
	Target Area	City-wide Program Area
	Goals Supported	Non Homeless Special Needs
	Needs Addressed	Neighborhood Revitalization Affordable Housing
	Funding	CDBG: \$30,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a

	Location Description	n/a
	Planned Activities	A housing rehabilitation program administered by the League of Human Dignity. The League works to make homes accessible for low to moderate-income households.
23	Project Name	Housing rehabilitation administration: City of Lincoln
	Target Area	City-wide Program Area
	Goals Supported	Housing Rehabilitation Administration
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$475,852
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Funding for housing rehabilitation loan program administration.
	Project Name	Housing rehabilitation administration: NeighborWorks Lincoln

24	Target Area	City-wide Program Area
	Goals Supported	Housing Rehabilitation Administration
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$42,622
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Funding for housing rehabilitation loan program administration.
25	Project Name	HOME program administration
	Target Area	City-wide Program Area
	Goals Supported	Home Program Administration
	Needs Addressed	Affordable Housing
	Funding	HOME: \$123,844
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.

	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Funding for HOME program administration.
26	Project Name	HOME CHDO operating costs
	Target Area	NRSA (2023)
	Goals Supported	Home CHDO Operating Cost
	Needs Addressed	Neighborhood Revitalization Affordable Housing
	Funding	HOME: \$36,278
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a

	Location Description	n/a
	Planned Activities	Funding for CHDO operations.
27	Project Name	Planning
	Target Area	Low-and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2023)
	Goals Supported	Planning

Needs Addressed	Neighborhood Revitalization Affordable Housing Homelessness Non-Homeless Persons with Special Needs AI - Location and type of affordable housing AI - Private discrimination AI - Community opposition AI - Public transportation AI - Lack of private investments AI - The availability of affordable units AI - Lack of public investments AI - Land use and zoning laws AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Sidewalk maintenance AI - Access to trans for persons with disability AI - Lack of resources for fair housing agencies AI - Source of income discrimination
Funding	CDBG: \$284,154
Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Planning completed by the livable neighborhood staff.
28	Project Name	General program administration
	Target Area	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2023)
	Goals Supported	General Program Administration

Needs Addressed	Neighborhood Revitalization Affordable Housing Homelessness Non-Homeless Persons with Special Needs AI - Location and type of affordable housing AI - Private discrimination AI - Community opposition AI - Public transportation AI - Lack of private investments AI - The availability of affordable units AI - Lack of public investments AI - Land use and zoning laws AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Sidewalk maintenance AI - Access to trans for persons with disability AI - Lack of resources for fair housing agencies AI - Source of income discrimination
Funding	CDBG: \$257,911
Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
Target Date	8/31/2025

	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	General program administration.

29	Project Name	Radon mitigation
	Target Area	Low- and Moderate-Income Area City-wide Program Area NRSA (2023)
	Goals Supported	Lead Based Paint Mitigation
	Needs Addressed	Affordable Housing
	Funding	CDBG: \$100,000
	Description	See 'Planned Activities below and the associated goal in AP-20 for more information.
	Target Date	8/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	n/a
	Location Description	n/a
	Planned Activities	Use housing staff to inform and educate housing clients, nonprofit agencies, and the housing industry. This will also provide grants for radon systems.

P-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed.

The Lincoln city limit boundary defines the jurisdiction and area of entitlement; however, assistance will be directed primarily in the low- and moderate-income area (LMI) and the Neighborhood Revitalization Service Area (NRSA). Additional programs will be directed citywide and into the Antelope Valley Area, and South Capitol Area. Descriptions of geographic areas of the entitlement where assistance will be directed are found in the Grantee Unique Appendices.

Geographic Distribution

Target Area	Percentage of Funds
Low- and Moderate-Income Area	35
City-wide Program Area	20
NRSA (2023)	45

Table 7 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Allocating investments geographically was based on the boundary of the City of Lincoln. Urban Development staff further defines priority areas by other locally completed plans and research or initiatives. Significant analysis completed for the Analysis of Impediments to Fair Housing was also instrumental in determining geographic areas for allocating resources.

Urban Development serves as the Collaborative Applicant for Lincoln’s CoC, a coalition of organizations that serve Lincoln's homeless and near-homeless families and individuals. The coalition applies annually for funding directly from the U.S. Housing and Urban Development Department through the CoC grants and helps inform Lincoln’s annual allocation of ESG funds. The bounds of homeless services in Lincoln are targeted to areas where clients are located.

The LMI area is defined by HUD and used to delineate a general boundary/service area. The City will update its LMI areas annually. If a client qualifies in the area at the time of application and enactment, they will continue to qualify moving

forward.

The Antelope Valley Area and South of Downtown are a priority due to the amount of public support that has been given to these areas. Implementing community plans in conjunction with other departments and agencies creates more targeted impacts. Collective Impact Lincoln and other public and private partners are focused on addressing issues in these areas. In prior years we have dedicated a portion of our funding to these areas in our annual plans; however, due to reporting practices, which work to reduce double counting (i.e. same area as our NRSA and often LMI), we will not allocate a percentage, but they are important facets in implementing our local livable neighborhoods strategy.

Lincoln has identified a Neighborhood Revitalization Strategy Area. The NRSA was defined through a study that examined how Differential Association Theory, Concentrated Disadvantage, Impediments to Opportunity & Access, Neighborhood Investment and Dynamic Modifiers could be operationalized and applied within the context of neighborhood development and redevelopment to determine a boundary for focused investment.

The NRSA geographically generally covers the oldest residential neighborhoods in the City with some exceptions. The purpose of the NRSA is to provide increased flexibility for the use of Community Development Block Grant (CDBG) funds in meeting the following types of goals: (1) Economic Development, (2) Housing, (3) Public Services, and (4) Housing Choice. Additionally, the Urban Development Department has used the delineation of the NRSA to concentrate homeownership and neighborhood revitalization activities in collaboration with other state tools such as the earned income tax credit for home buyers in extremely blighted areas.

Discussion

N/A

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Increasing the supply of affordable housing and maintaining the existing housing stock, including assistance for homeless and non-homeless individuals with special needs with affordable housing is a goal and project for the City of Lincoln. Our efforts are largely constrained by adequate direct funding. However, as a result of the *Lincoln Affordable Housing Coordinated Action Plan, South of Downtown Redevelopment and Strategic Plan*, changes to the TIF policy, expansion of Community Development Resources (CDR) to include affordable housing, and additional funds available through the City of Lincoln budget process, more local funds have become available.

Rental assistance is provided in partnership with the Lincoln Housing Authority, where homeless households apply for security deposit assistance funded by HOME. Also, to increase rental units, a strategy in the *Lincoln Affordable Housing Coordinated Action Plan* is to increase the number of Low-Income Housing Tax Credit (LIHTC) Projects. The City has begun assisting in this effort by becoming the conduit debt issuer of LIHTC bonds, rather than NIFA. This has had the effect of increasing LIHTC projects due to a new debt issuance structure and lower costs. When possible, TIF financing is also included to assist with 4% LIHTC projects. These practices will continue throughout the plan period.

The *Lincoln Affordable Housing Coordinated Action Plan* also identified preserving existing affordable rental housing. Relatedly, the *South of Downtown Redevelopment and Strategic Plan* identified development of a Residential Rental Rehab Program as its highest priority project. In FY22, Urban Development along with community partners, principally NeighborWorks Lincoln and the Lincoln Electric System (LES) developed the South of Downtown Residential Rehab Program. This TIF funded project began implementation in early 2023 with a goal of rehabilitating 100 rental units a year for ten years. The first year, 109 units received assistance. The second round of applications was initiated in April 2024. This demonstration project may be expanded to other LMI neighborhoods that

have Blight and Substandard designations and Redevelopment Plans.

New units will be created through the Troubled Property Program, RESCUE, Habitat for Humanity, and the NeighborWorks Community Land Trust.

Rehabilitation of existing owner-occupied units is through two Urban Development Housing Rehab programs. The Troubled Property Program and RESCUE acquire existing units for rehab or redevelopment.

One Year Goals for the Number of Households to be Supported	
Homeless	1,417
Non-Homeless	4,598
Special-Needs	3
Total	6,018

Table 8 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	40
The Production of New Units	3
Rehab of Existing Units	80
Acquisition of Existing Units	3
Total	126

Table 9 - One Year Goals for Affordable Housing by Support Type

Discussion

Additional data and perspective can be found in the City of Lincoln's Analysis of Impediments. The analysis and supporting documents are available at <http://lincoln.ne.gov/city/urban/reports/index.htm>

The City of Lincoln will be submitting for your consideration and review Lincoln's proposed FY 2024/25 HOME Sale Price Limits. If approved these would go into effect Sept 1st, 2024

Existing home sales - The ADJUSTED 95% value is \$266,000

New homes sales - The ADJUSTED 95% value is \$384,174

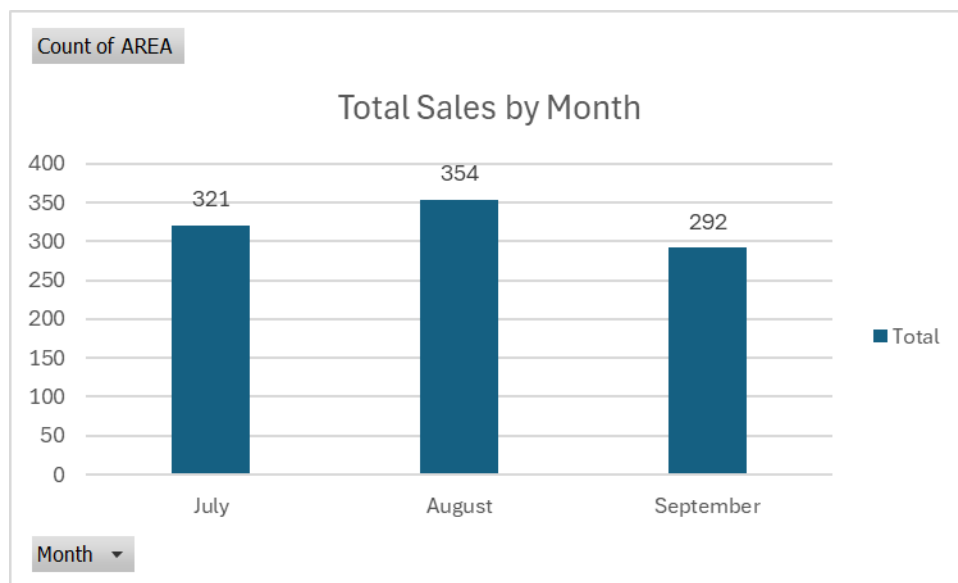
METHODOLOGY

<https://www.law.cornell.edu/cfr/text/24/92.254>

(A) The 95 percent of the median area purchase price must be established in accordance with a market analysis that ensured that a sufficient number of recent housing sales are included in the survey.

The Midland MLS system is widely used. The MLS System has also merged with the Omaha MLS system, which allows more realtors to maintain records. Home sales information from other sites or private sellers is not in this analysis. We estimate that 65-70% of all sales occur within the system. We believe this system reflects all, or nearly all, of the one- family house sales.

(B) Sales must cover the requisite number of months based on volume: For 500 or more sales per month, a one- month reporting period; for 250 through 499 sales per month, a 2-month reporting period; for less than 250 sales per month, at least a 3-month reporting period. The data must be listed in ascending order of sales price. Lincoln will use the 'for 250 through 499 sales per month, a 2-month reporting period standard:



(C) The address of the listed properties must include the location within the participating jurisdiction. Lot, square, and subdivision data may be substituted for the street address.

647 addresses were acquired from the Midland Multiple Listing System (MLS). Those addresses were selected as being in the City of Lincoln. Addresses of the sites are stored in the MLS system.

(D) The housing sales data must reflect all, or nearly all, of the one-family house sales in the entire participating jurisdiction. The Midland MLS system is widely used. The MLS System has also merged with the Omaha MLS system, which allows more realtors to maintain records. Home sales information from other sites or private sellers is not in this analysis. We estimate that 65-70% of all sales occur within the system. We believe this system reflects all, or nearly all, of the one-family house sales.

(E) To determine the median, take the middle sale on the list if an odd number of sales, and if an even number, take the higher of the middle numbers and consider it the median. After identifying the median sales price, the amount should be multiplied by 0.95 to determine 95 percent of the median area purchase price. By utilizing the 'YEAR BUILT' field we can distinguish between new construction and existing housing stock.

Existing home sales will use all homes except homes built, 2022, 2023 & 2024

588 Sales are in this category.

The Median sale price is \$280,000

The ADJUSTED 95% value is \$266,000

New home sales will use only 2022, 2023 & 2024

98 Sales are in this category.

The Median sale price is \$404,394

The ADJUSTED 95% value is \$384,174

AP-60 Public Housing – 91.220(h)

Introduction

The Lincoln Housing Authority (LHA) owns and operates 200 units of housing developed and/or acquired and operated under the federal “Public Housing” program administered by the U.S. Department of Housing and Urban Development (HUD) and have an average inspection score of 95. LHA previously had 320 units of Public Housing. As of October 1, 2019, LHA converted Mahoney Manor, a 120-unit senior high rise, from Public Housing to Project-Based Vouchers through HUD’s Rental Assistance Demonstration (RAD) program. The enhancement and development of current and future public housing is limited by federal involvement/funding and private partnerships.

The Lincoln Housing Authority (LHA) applied for and was awarded 100 Emergency Housing Vouchers (EHV) in June of 2021. The EHV program is a collaboration between LHA and the continuum of care (CoC), with all referrals for EHV coming through the CoC’s coordinated entry system, to assist those that are homeless or at-risk of homelessness.

Actions planned during the next year to address the needs to public housing

LHA will use available local, state and federal funds to help address the needs of aging inventory in public housing, in particular, funding available through the Capital Fund Program.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

LHA encourages residents to become more involved in the management and participate in resident council and Resident Advisory Board meetings as well as respond to customer comment cards and other surveys to ensure all is being done to provide quality and safe housing.

LHA encourages residents to buy their own homes for several reasons: homeownership develops wealth, there are tax benefits, and residents become a part of a community in a more stable way. LHA operates two homeownership programs available to public housing residents: the Down Payment Assistance Loan Program for participants and graduates of the Family Self-Sufficiency

Program and the Northeast High School Home Building Project.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

N/A

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Lincoln's CoC has the following goals, which are addressed through all HUD-funded homeless service grants (ESG and CoC).

- Reduce the number of persons experiencing homelessness
- Reduce the median length of time a person remains homeless
- Reduce the number of persons for the first time

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

- Assessing all persons who are experiencing homelessness in the community using the systemwide Consolidated Entry assessment tool and prioritizing assistance based on severity of need.
- See Q1 above

Addressing the emergency shelter and transitional housing needs of homeless persons

- Continue to support shelter operations using ESG resources.
- Support shelters in helping shelter guests acquire skills needed to sustain permanent housing.
- Ensure that shelter resources are linked to coordinated entry for discharge from the shelter.
- Training in and implementation of diversion activities to reduce the number of families requiring emergency shelter.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were

recently homeless from becoming homeless again

- Coordinated entry
- Increasing supply of permanent supportive housing and rapid rehousing – seeking all available bonus and special allocations of resources (DV set-aside)
- Provide support in implementing evidence-based practices
- Reallocate resources to more priority needs

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Over the course of the past decade in working to end homelessness in Lincoln, all systems have developed formal discharge policies. The current discharge policies for child welfare (foster care), juvenile and adult justice, and institutions of mental and physical health, have the following commonalities: 1) Comprehensive discharge planning begins at the time of admission or entry and is essential to constituent and community health and safety; 2) Discharge planning includes a continuous collaborative interdisciplinary process, including the individual, family, and significant others, ensuring individualized aftercare plans to address specific problems or needs with the goal of community adjustment; 3) With the exception of county level adult corrections and short-term incarcerations, all systems develop a written plan, (aftercare, reentry, transitional living) identifying an agency or person(s) responsible to support the individual in making a successful transition.

Discussion

N/A

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Affordable housing is crucial to a growing community. Along with employment and basic education, the overall health and well-being of a community improves when they have stable, quality housing. Furthermore, the City of Lincoln Analysis of Impediments, completed in 2017 and updated in 2022/23, has identified a number of actions to address barriers.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment.

One of the *Lincoln Affordable Housing Coordinated Action Plan* strategies is to, “Ensure policies and codes support affordable housing.” As a result, a series of text amendments to Title 27 (Zoning) of the Lincoln Municipal Code were enacted. Not all targeted affordable housing directly, but by increasing the supply and diversity of housing options, more affordable units will be freed up as higher income families move up into new units. According to the Lincoln-Lancaster County Planning Department, the “...list of amendments was chosen as the starting point for implementing the recommendations within the Lincoln Affordable Housing Coordinated Action Plan but is by no means comprehensive. The changes include topics the Plan recommended addressing as well as other changes that reflect trends in approved projects and waivers. This is just the first step in the process to support more affordable housing development.” Amendments were made to height and parking requirements, administrative approvals, reducing setbacks, allowing rebuilding on nonconforming lots among others. An additional change was to allow the subdivision of pre-1953 parcels into multiple lots for each building without meeting requirements of Chapter 27.72 Height and Lot Regulations, including but not limited to minimum setbacks, lot width, and lot area and/or requirements of Chapter 27.67 Parking, to create a new lot for each building. Review of the impacts of zoning creating barriers to affordable housing will continue.

The City offers an impact fee exemption to low-income, owner-occupied home buyers. This popular and successful program has been in existence for several

years. The funding source is the City's General Fund. The purpose of the incentive is to provide home buyers with additional funds for down payment or payment of fees associated with originating their mortgage, rather than using those funds for impact fees.

The City of Lincoln will implement its fair housing goals and activities that were developed as part of the Analysis of Impediments to Fair Housing.

Lastly, the city will continue to engage community groups and coalitions concerning this topic throughout the plan period.

Discussion:

N/A

AP-85 Other Actions – 91.220(k)

Introduction:

Below are responses to other actions for which the grantee is responsible. Topics such as obstacles to meeting underserved needs, and actions planned to foster and maintain affordable housing are addressed.

Actions planned to address obstacles to meeting underserved needs

The largest and most obvious obstacle is funding for programs and staff to address underserved needs. The City of Lincoln will continue to evaluate support from the University of Nebraska Lincoln, community groups, community funders, the private sector and local coalitions. Further, the City will continue to look for efficiencies in its programming and develop innovative ways to address long-term obstacles.

Actions planned to foster and maintain affordable housing

Implementation of the *Lincoln Affordable Housing Coordinated Action Plan* will continue. The Plan identifies 7 goal areas with strategies identified for each. The goal areas are:

Building strategic partnerships

1. Creating mechanism to share risk.
2. Preserving existing affordable housing units
3. Expanding the number of affordable units
4. Increasing mobility
5. Expanding neighborhood reinvestment
6. Ensure policies & codes support affordable housing.

Strategies for each goal are hereby included in this Plan. Implementation will require partnerships and a variety of funding sources beyond HUD entitlement programs. As mentioned elsewhere in the Plan, additional local funding sources include Turnback Tax, TIF Admin Funds, LIHTC projects, the City budget process, and CDR.

Improving the quality of existing rental housing will continue through the South of

Downtown Residential Rehab Program and is intended to be expanded to other LMI neighborhoods with a Blight and Substandard designation and Redevelopment Plan.

Existing affordable housing is located primarily in the low- to moderate-income (LMI) area. The majority of Urban Development federal housing rehabilitation funds are allotted in the same area. Other programs offer financial incentives for owning within the LMI area. The First Home Program administered by NeighborWorks®Lincoln, offers \$35,000 down payment assistance loans if a buyer purchases a home in the LMI or NRSA areas with 50% forgiven over 10 years. Down payment assistance outside the LMI and NRSA areas are up to \$25,000 with no forgiveness.

Urban Development maintains a philosophy of economic integration which does not limit low-income households to low-income neighborhoods. Accordingly, other Urban Development programs are available city-wide.

Urban Development has assisted low- and moderate-income buyers in obtaining housing outside of the LMI area by partnering with Habitat for Humanity and the Lincoln Housing Authority. Large families and households with a special need benefit greatly from the custom features possible through new construction.

The City is utilizing HOME-ARP funds and a State Department of Economic Development (DED) grant to complete a Permanent Supportive Housing for Chronic Homeless project. The City-owned project will include 24 housing units and is currently under design. RFPs for the architect and operator were issued in FY 23 and the selection process was completed. Sinclair Hille Architects is designing the project and CenterPoint was selected as the operator. Work is underway with the Lincoln Housing Authority to provide housing vouchers for the 24 units. The project is anticipated to be completed in the fourth quarter of 2025.

Actions planned to reduce lead-based paint hazards

Urban Development's Rehabilitation Specialists are trained and certified as Risk Assessors. NeighborWorks®Lincoln also has a certified Risk Assessor for the inspection work involved in the homebuyer program. Urban Development has

also brought in HUD certified instructors to train and certify local contractors. The Lead-based Paint Hazard Reduction Program is designed to offset additional costs to the homebuyer due to the implementation of the final rule on lead-based paint issued by HUD. The homeowner receives a grant for the portion of the rehabilitation project that is lead-related, such as the additional cost of safe-work practices, hazard reduction, clean-up, clearance, and items required by the contractor to meet the new rules. The Housing Rehabilitation staff conducts a lead evaluation on every rehabilitation project and provides technical assistance to other agencies on lead issues.

The City of Lincoln, Urban Development Department is the 2021 grant recipient and lead for the City's \$3,400,000 Lead-Based Paint Hazard Control Grant and Healthy Homes Supplemental Funding and is partnering with the Lincoln Lancaster County Health Department (LLCHD). Urban Development leads the Lead Hazard Control Program, eliminating or reducing lead hazards in the homes of children under age six. LLCHD conducts outreach to residents and leads the Healthy Homes component. Lincoln's program is intended to be holistic with Urban Development and LLCHD staff working in partnership to improve the lives of families and households in Lincoln.

The goals of Lincoln's Lead Hazard Control Program are:

1. Protect children under six years of age from lead poisoning by providing assistance for lead-based paint hazard control to eligible households in conjunction with increasing health screening and public education.
2. Increase the number of lead-safe and healthy housing units resulting in preservation of Lincoln's affordable housing stock.
3. Promote training and employment for area residents to meet the need for contractors and to hire their employees.

An estimated 100 units will receive lead hazard control intervention. The interventions will be primarily interim controls with component replacement where most effective. Lead Hazard Control work focuses on eligible properties within the city, primarily in properties in which children under six years of age have Elevated Blood Levels (EBLs). Work includes intake, lead inspection/risk assessment/clearance of eligible properties, lead hazard control strategies, historic preservation, specification development, financing of the interventions, relocation when needed, construction, education and information efforts, and

program evaluation.

The grant period is through July 2024. Urban Development has applied for a one-year extension and then intends to apply for another three-year grant to continue the program. The program is one element of the City's Lead Safe initiative that also includes the work of the Lincoln Transportation and Utilities Department's replacement of water lines containing lead.

Actions planned to reduce the number of poverty-level families

Reducing the number of families living at the poverty-level can only be accomplished with a community-wide effort: HUD programs cannot do it all.

The work of social service providers in efforts to achieve this goal include programs offered by the Community Action Partnership (CAP) of Lancaster and Saunders Counties, a nonprofit agency that has often been a leader in reducing poverty by working with families in moving them towards self-sufficiency. Lincoln's CoC and other agencies provide case management targeted at special populations such as people with developmental disabilities or illness or people with substance abuse problems. Examples of such agencies are St. Monica's, Fresh Start, Catholic Social Services, Cedar's Youth Services, CenterPointe, and Vocational Rehabilitation. The Center for People in Need is also a community leader in working to reduce poverty. Its mission is to provide comprehensive services and opportunities to support low-income, high needs families and individuals as they strive to lift themselves out of poverty and achieve economic self-sufficiency. In support of this mission, they assist other human service agencies that are providing for the social and economic needs of low-income, high needs families and individuals; provide for the emergency, basic needs of families through delivery of direct services; actively advocate for systemic changes through federal, state and local policy makers; and develop and support educational programs, increase job training, and improve computer skills for low-income workers.

Beginning in 2014, the Lincoln Community Foundation commissioned the University of Nebraska Public Policy Center to complete a significant effort called Lincoln Vital Signs. Following the release of the report, the Lincoln Community Foundation provided leadership and brought community leaders together to

launch Prosper Lincoln, an initiative to obtain input and ideas about addressing the Vital Signs findings. Vital Signs continues to be updated periodically and Prosper Lincoln has expanded to include five priority areas: Early Childhood, Innovative Workforce, Affordable Housing, Strong Neighborhoods, and Civic Investments. Efforts in these five areas represent significant private sector involvement in addressing poverty in Lincoln.

Providing affordable housing is a primary goal for reducing poverty. In keeping with the goals, programs, and policies outlined in this Plan, Urban Development works and coordinates with the agencies listed below and others in producing and preserving affordable housing stock:

- NeighborWorks Lincoln through the Homebuyer Training, Troubled Property, and the First Home Programs. NeighborWorks has launched a Community Land Trust creating quality, affordable housing for homeownership and rental units.
- Habitat for Humanity purchasing lots to build new affordable housing.
- The Lincoln Housing Authority which administers the Security Deposit Program.
- The League of Human Dignity which operates the Barrier Removal Program.
- South of Downtown Community Development Organization developing affordable housing in conjunction with NWL's Community Land Trust.
- Community Development Resources (CDR) providing funding for affordable housing.
- NIFA and private developers in Low Income Housing Tax Credit (LIHTC) projects.

Good paying jobs are also a priority goal for reducing poverty. The Greater Lincoln Workforce Development Board oversees the implementation and operation of the Lincoln Area Workforce System and the American Job Center that offers expanded services to job seekers and area businesses.

Finally, in 2022 Nebraska voters approved initiative 433 which established a minimum wage for employees be amended to increase the state minimum wage from nine dollars (\$9.00) per hour to ten dollars and fifty cents (\$10.50) per hour on January 1, 2023, to twelve dollars (\$12.00) per hour on January 1, 2024, to

thirteen dollars and fifty cents (\$13.50) per hour on January 1, 2025, and to fifteen dollars (\$15.00) per hour on January 1, 2026, to be adjusted annually thereafter to account for increases in the cost of living. In FY24 a single person working a full-time minimum wage job would earn \$24,960 and be at 165% of poverty. Mean hourly rate for all Lancaster County was approx. 27/hr. The mean wage for service occupations was approx. \$15/hr. Wage aside, barriers that restrict access to work need attention.

Actions planned to develop institutional structure

The City of Lincoln has a well-established institutional structure. Urban Development continues to participate in a number of initiatives and activities to strengthen this structure and to enhance coordination. Activities include the following:

- Working with community groups and coalitions on the topic of affordable housing including CDR, NHR, Habitat for Humanity, NeighborWorks, the Lincoln Community Foundation and others.
- Implementing the *Lincoln Affordable Housing Coordinated Action Plan*.
- Working with the Lincoln Housing Authority, in partnership with Lincoln Public Schools on affordable housing projects and programs.
- Working with Lincoln Public Schools and community partners to support Community Learning Centers.
- Working with Neighborworks®Lincoln on neighborhood issues and affordable housing.
- Working with the South of Downtown Community Development Organization, Collective Impact Lincoln, and NeighborWorks Lincoln on neighborhood issues and housing affordability.
- Working with the Nebraska Department of Economic Development on creating affordable housing.
- Supporting the League of Human Dignity to assist low-income people with disabilities to remove or modify architectural barriers in their homes.
- Participating in the Problem Resolution Team which is a group of City staff, Mayor, and City Council representatives that address problem properties.
- A staff member is an active member of the Continuum of Care and the

Homeless Coalition.

- Support for, and working with, Stronger Safer Neighborhoods.
- Implementing Fair Housing goals.
- Involvement with Prosper Lincoln.

Actions planned to enhance coordination between public and private housing and social service agencies

Coordination currently exists on an on-going basis that will continue through Urban Development staff involvement with housing providers, community groups/coalitions, and social service agencies. Staff relationships that exist with the Lincoln Housing Authority, NeighborWorks Lincoln, Habitat for Humanity and the League of Human Dignity, Prosper Lincoln and CDR, for example, benefit from other established relationships with the CoC member agencies, Cause Collective (previously the Social Service Federation) and other social service providers. Efforts range from participation in monthly member board meetings and other general meetings, to regular phone calls and communication on an as-needed basis.

Discussion:

N/A

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Lincoln does not use other forms of investment beyond those identified in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Lincoln reduces the amount of direct HOME subsidy received by the homebuyer on a pro-rata basis for the time the homebuyer has owned and occupied the housing, measured against the required affordability period. The resulting ratio is used to determine how much of the direct HOME subsidy the City will recapture. The prorated amount is calculated annually on each anniversary of the signing of the promissory note. The prorated amount recaptured by the City will not exceed what is available from net proceeds.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds, see 24 CFR 92.254(a)(4) are as follows:

All properties acquired with HOME funds are rehabilitated or redeveloped. The buyer must complete homebuyer training and use the First Home Program for down payment assistance. The buyer will follow the guidelines for recapture as described above for home buyer activities.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Lincoln does not use HOME funds to refinance existing debt

secured by multifamily housing.

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).
6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).
7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

**Emergency Solutions Grant (ESG)
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

ESG standards can be found at through this link: [Lincoln CoC Written Standards 2023](#)

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Lincoln CoC has fully implemented the All Doors Lead Home Coordinated Entry System (ADLH) having fully implemented on January 15th 2018 meeting the HUD implementation deadline and having achieved full compliance with the Coordinated Entry requirements established in 24 CFR 578.7(a)(8), 24 CFR 576.400(d) (e), and Notice CPD-17-01. The Lincoln ALDH system has met all required elements of CE, 27 of 39 recommended and 13 of 17 optional elements.

ALDH is a no wrong door CE system utilizing the Homeless Management Information System (HMIS) as the data backbone. There are multiple public doors (communicated and advertised as entry points) identified as primary entry points to the system with additional non-public doors (not advertised as entry points), including victim service provider programs, that all provide initial assessment using a common assessment, a common referral process into to the by name lists stored in the HMIS, standardized prioritization based upon multiple elements including chronicity, length of time homeless, and vulnerability, and a standard process for housing programs to identify and begin the process of housing homeless in order of priority. Weekly case conferencing is also done as part of the ADLH CE process for the entire BNL including for Transition Age Youth and U.S Military Veterans.

The city of Lincoln will have a minimum of one homeless or formerly homeless individual on the NHAP review committee to provide input and regarding

policies and funding decisions.

3. Identify the process for making sub-awards and describe how the NHAP allocation available to private nonprofit organizations (including community and faith-based organizations).

The City of Lincoln administers a Request for Proposals to allocate funds to eligible private nonprofit organizations in the community. The City notifies agencies of the availability of the RFP thru Lincoln's CoC network (via the CoC mailing list, at CoC meetings and sub-committee meetings, on the CoC's website), and also by posting on the City of Lincoln's website. A review committee comprised of homeless stakeholders, representatives from state and local government, business associations, and other social service providers review and rank each application based on a standardized scoring system, which is pegged to ESG standards that have been developed by the CoC. Allocations are determined by scoring, and ultimately approved by the CoC Executive Committee. The CoC has policy and procedures in place to ensure no conflict-of-interest issues are at stake for reviewers, as well as policy for addressing concerns from applicants' post-award notice.

NHAP funds are administered according to the Emergency Solutions Federal Regulations, effective January 4, 2012. Regarding sub-awards and NHAP allocation to nonprofit and faith-based organizations, the City of Lincoln will follow requirements in the Federal Regulations, in particular, ESG regulations subpart B, C, and E.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The city of Lincoln obtains feedback and input from homeless or formerly homeless individuals on all aspects of homeless planning, policies and funding decisions.

5. Describe performance standards for evaluating NHAP.

ESG performance standards can be found at this link: [Lincoln CoC Written Standards 2023](#)